



Resiliency Means Business: Preparing for Risks to Safe and Reliable Service

August 9, 2022 -- 1:00 p.m.– 2:00 p.m. EDT



Trainer: Jack Kartez, New England Environmental Finance Center



*This program is made possible
under a cooperative agreement
with US EPA.*

Jack Kartez – Some Trainer Background

Practice Areas: **Natural Hazards & Disaster Planning**
Climate Adaptation Planning & Finance
Organization Development
Local Government Finance

Founding Faculty, Texas A&M Hazard Reduction & Recovery Center, 1991

Co-Founder, New England Environmental Finance Center, 2001



Water Security Division Products and Services List

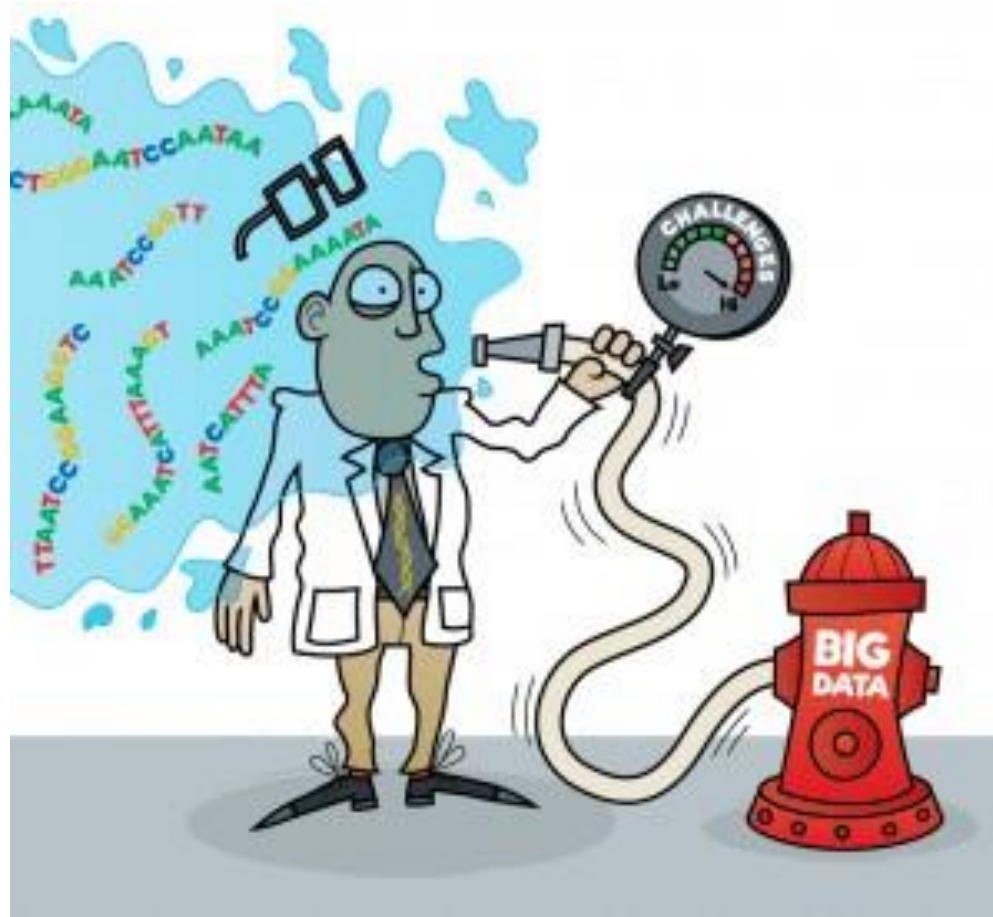
The U.S. Environmental Protection Agency's (EPA) Water Security Division (WSD) has developed a robust suite of products and services to improve the resilience of the water sector to all types of hazards. WSD resources can be found at www.epa.gov/waterresilience. Direct links to specific tools and resources are provided below.

Products are organized by topic: America's Water Infrastructure Act, Assess Risks, Emergency Preparedness, Laboratory Support, Risk Communication, Mutual Aid and Assistance, Training and Exercises, Emergency Response and Recovery. The following product, Route to Resilience, incorporates the critical stages of resiliency and can assist water and wastewater utilities in locating the appropriate services to fulfill their needs.



Route to Resilience (RtoR)

RtoR helps small and medium sized drinking water and wastewater utilities learn more about becoming resilient to all-hazards. The interactive desktop application guides utilities through five steps along the Route to Resilience – Assess, Plan, Train, Respond, and Recover – and provides users with a custom report that highlights specific products and tools.



Webinar Agenda

1. Basics: Resiliency and Emergency Planning , AWIA
2. Risk Assessment **Tools** (VSAT, Small Systems Checklist)
3. Risk Prioritization & Uncertainty
4. Risk Reduction Prioritization **Tools** (RSG, CREAT)
5. Resilience Planning Process **Frameworks**
6. Getting Help, Q & A

Risk Assessment Certification Deadlines AWIA



Population served $\geq 100,000$

March 31, 2020

DUE

Population served 50,000-99,999

December 31, 2020

DUE

Population served 3,301-49,999

June 30, 2021

DUE

4.1 Unauthorized Entry into Utility Facilities

Properly installed and maintained intrusion detection systems can prevent other unauthorized access into your utility facilities, but watch groups are also effective.

4.2 Water Contamination

Notification of source water contamination may come from a local health department, 911, LEPC, the National Response Center, or other groups. Therefore, it is important to build working relationships with these groups for information.

Potential contamination in your finished water or distribution system can be detected through customer complaints, public health surveillance, physical sample analysis, online water quality monitoring, and addressing backflow events or meter tampering. These are all components of a Water Quality Surveillance System as described on EPA's [Water Quality Surveillance](#).

4.3 Cyber Intrusion

Learning about and reporting cyber threats helps all utilities protect against a malevolent act. For example, signing up for alerts on the National Cyber Incident Reporting for Critical Infrastructure Act provides timely information about current security issues, vulnerabilities, and implement corrections to system vulnerabilities can help prevent future incidents.

4.4 Hazardous Chemical Release

Routine inspection of your hazardous chemical storage areas can prevent an unexpected chemical release. Identified problems can be corrected. Chlorine gas, can alert you to any leaks in a timely fashion.

4.5 Natural Hazards

Natural hazards such as extreme weather can cause damage to your water utility. The [Water Utility Response On-The-Go Mobile Application](#) can help you respond in an efficient response.

4.6 Power Outages

Your utility can detect impending power outages more effectively by using smart meters and other advanced metering infrastructure.

Wildfire



- Remove debris, dead trees, and other fire-hazard materials
- Institute high fire danger procedures such as smoking bans and fire bans
- Install fire-resilient building materials
- Modify treatment process for sediment in water
- Install backflow valves on service connections, fireproof concrete meter boxes, and backflow preventers to prevent contamination of distribution pipes from volatile organic compounds
- For more mitigation options, see EPA's [Incident Action Checklist for Wildfires](#)

Community Water System Emergency Response Plan

Template and Instructions

DROUGHT RESPONSE AND RECOVERY

A Basic Guide for Water Utilities

BEST PRACTICE: Implement a rate structure that will stabilize revenues to cover your fixed costs, but has conservation pricing (tiered and seasonal rates) to send a pricing signal to help reduce demand. Explore the option of adopting special drought rates.

Incident Action Checklists for Water Utilities

Source: USEPA





American Water Works Association

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WATER/WASTEWATER AGENCY RESPONSE NETWORK

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Share



A Water and Wastewater Agency Response Network is a network of utilities helping other utilities to respond

The gold standard
for examination
of water and
wastewater



Water Resilience

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America's Water Infrastructure Act Risk Assessment and Emergency Response Plan Requirements

Small System Risk and Resilience Assessment Checklist

This guidance is intended for small community water systems (CWSs) serving greater than 3,300

Complete the *Risk and Resilience Assessment Checklist* here

EPA offers the *Risk and Resilience Assessment Checklist* in two formats. A fillable PDF format is provided on the pages that follow. This format has fixed fields and may not be changed by the user. Alternatively, a Word version may be accessed by clicking on the icon below. The Word version may be changed by the user. **The content of the PDF and Word versions is the same.** To access the Word version, the file must be downloaded to your computer.



Risk and Resilience Assessment Checklist

Table 2b: Source Water (Natural Hazards)

Asset Category: <i>Source Water</i>	
Examples of Assets in this Category: Encompasses all sources examples include rivers, streams, lakes, source water reservoirs,	
Natural Hazards	Brief Description of Impacts
Select the natural hazards in the left column that pose a <u>significant risk</u> to this asset category at the CWS.	If you select a natural hazard in <i>Water</i> asset category, briefly de could impact this asset categor service, and public health as ap
<input type="checkbox"/> Hurricane	
<input type="checkbox"/> Flood	
<input type="checkbox"/> Earthquake	

Source: USEPA

Comparison of Checklist and VSAT

CHECKLIST

- **Qualitative** risk assessment - **identifies** threats, vulnerabilities, and consequences but does not estimate risk value.
- **Countermeasures** may be **identified**, and the benefits described but not estimated.
- **“Paper”** analysis that requires minimal resources to complete.

VSAT

- **Quantitative** risk assessment - **estimates** threats, vulnerabilities, consequences and monetized risk.
- **Countermeasures** may be **quantified** for cost, risk reduction, and cost-benefit analysis.
- **E-tool** analysis can require significant time and informational resources to complete.

Assess the risk and resilience at drinking water and wastewater systems. Also, estimate risks from malevolent threats and natural hazards to evaluate improvement for increased security and resilience.

Let's get started

 Start a New Analysis

 Import VSAT Web File

Identify the Utility's Critical Asset Categories and Relevant Threat Type (Qualitative Risk Assessment)

Determine what asset categories are critical to your ability to treat water/wastewater, protect public health and the environment, and economically sustain your community

Asset Categories:

- Physical barriers
- Source water
- Pipes and Constructed Conveyances, Water Collection, and Intake
- Pretreatment and Treatment
- Storage and Distribution Facilities
- Electronic, Computer, or other Automated Systems (including the security of such systems)
- Monitoring Practices
- Financial Infrastructure
- The Use, Storage, or Handling of Chemicals
- The Operation and Maintenance of the Utility

Perform Risk Assessments (Quantitative Risk Assessment)

Perform Baseline Risk Assessment for Each Asset/Threat Pair

1. Enter Public Health and Economic Consequences
 - *WHEAT Calculator*
2. Estimate Threat Likelihood
3. Estimate Vulnerability Likelihood
 - *Vulnerability Likelihood Calculator*



12 Indicators

Analyze the Utility's Resiliency

Analyze the Utility's Resiliency

VSAT WEB

Vulnerability Self-Assessment Tool

Utility Resilience Index

The Utility Resilience Index (URI) is a risk management tool that can assess a utility's capability to absorb and/or cope with an incident and return to normal operations. Completing the URI involves selecting statements that best match the utility's current situation under each indicator below. If multiple statements under one indicator are selected, the URI will be calculated based on the highest resilience level under each indicator.

¹ Adapted from Morley, K. M. (2012). *Evaluating resilience in the water sector*. Applied permission.

How to complete the Utility Resilience Index (URI) risk assessment? hide

The URI is a valuable complement to the risk assessment performed in VSAT, a utility can use the URI together with the risk assessment when current situation under each indicator below. If multiple statements under one indicator are selected, the URI will be calculated based on the highest resilience level under each indicator.

1. Emergency Response Plan (ERP)

An ERP provides a tactical level plan for immediate response to incidents of all types.

Select the statement below that best describes the utility's ERP:

- No ERP or ERP status unknown
- An ERP has been developed
- Staff have been trained on the ERP (e.g., Table Top Exercises)
- Resource typed assets/teams defined and inventoried
- Functional exercises on the ERP have been conducted

- **Emergency Response Plan (ERP):** An ERP has been developed
- **National Incident Management System (NIMS) Compliance:** ICS 200/300 provided to key staff
- **Mutual Aid and Assistance (MAA):** Intrastate (e.g., WARN)
- **Emergency Power for Critical Operations (EPCO):** Up to 24 hours of backup power
- **Minimum Daily Demand/Treatment (MDDT):** 25 hours to 48 hours
- **Critical Parts and Equipment (CPE):** 1 week to less than 3 weeks
- **Critical Staff Resilience (CSR):** Greater than 50 to 75%
- **Business Continuity Plan (BCP):** BCP completed
- **Utility Bond Rating (UBR):** AA
- **Government Accounting Standards Board (GASB) Assessment:** 41 to 60 assessed
- **Unemployment:** > +/- 2 National Average
- **Median Household Income (MHI):** +/- 5% State Median

RESILIENCE MANAGEMENT

FINANCIAL
SYSTEMS

CAPITAL
PLANNING

WORKFORCE
DEVELOPMENT
(including training,
succession)

EMERGENCY MANAGEMENT

NATURAL
HAZARDS

MALEVOLENT
ACTS

PREPAREDNESS PLANNING
RESPONSE
RECOVERY
MITIGATION-RISK REDUCTION

ASSET
MANAGEMENT

COMMUNICATION
CAPABILITIES

COLLABORATIONS—
PARTNERS (CBWR)

OPERATIONAL
PRACTICES
(including digital
cybersecurity)

Not Just In CRISIS

Risk to critical infrastructure such as water systems is a function of threat likelihood (probability), vulnerability of an asset, and consequences if the threat is realized.





VSAT Terminology

- **Threat**
 - Malevolent Acts
 - Natural Hazards
 - Dependency/Proximity Threats
- **Asset**
- **Asset-threat pair**
- **Countermeasures**



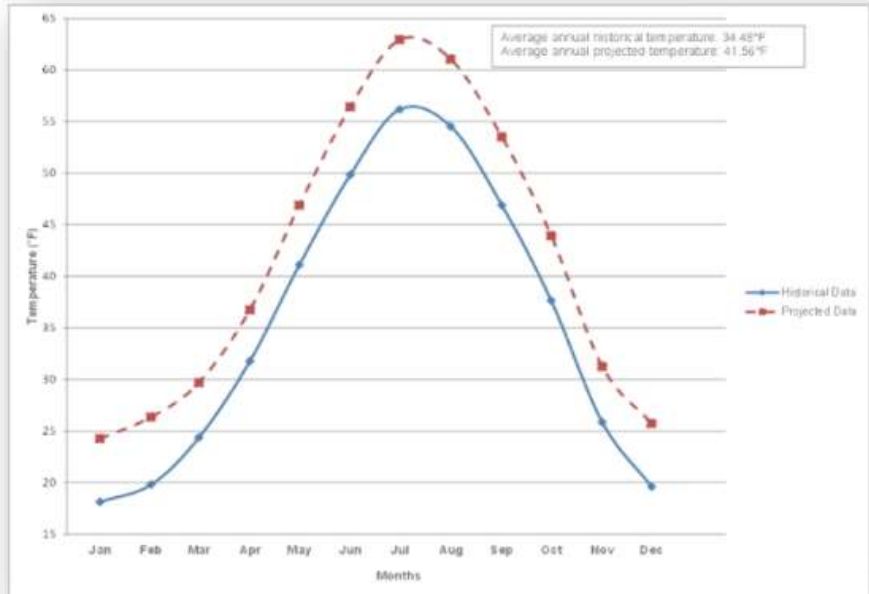


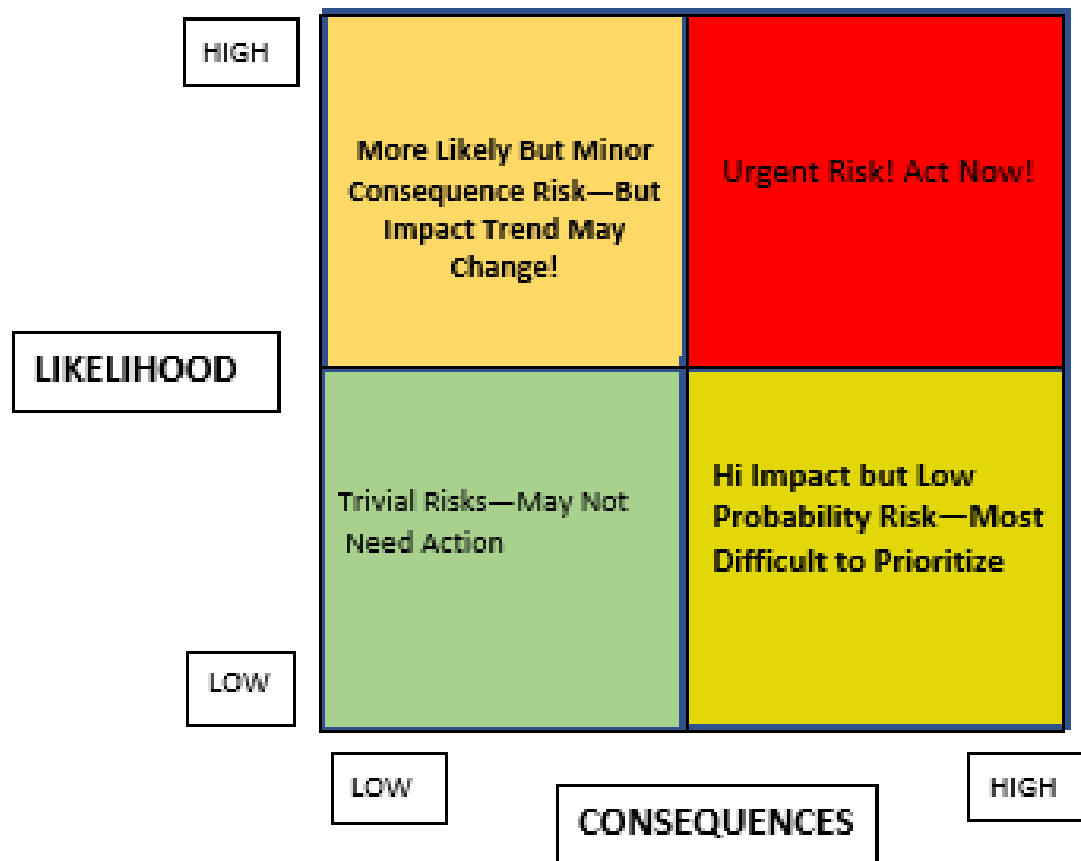
- Overall Risk = Likelihood × Consequence

	Consequence (C)				
Likelihood (P)	C ≤ 10	10 < C ≤ 25	25 < C ≤ 50	50 < C ≤ 75	C > 75
P ≤ 10%	Very Low	Low	Low	Fair	Fair
10% < P ≤ 30%	Low	Fair	Fair	Fair	Moderate
30% < P ≤ 50%	Low	Fair	Fair	Moderate	Moderate
50% < P ≤ 70%	Fair	Moderate	Moderate	Moderate	High
70% < P ≤ 90%	Fair	Moderate	Moderate	High	Very High
P > 90%	Fair	Moderate	High	Very High	Very High

?

Non-Stationarity





A Basic Framework for Risk Prioritization

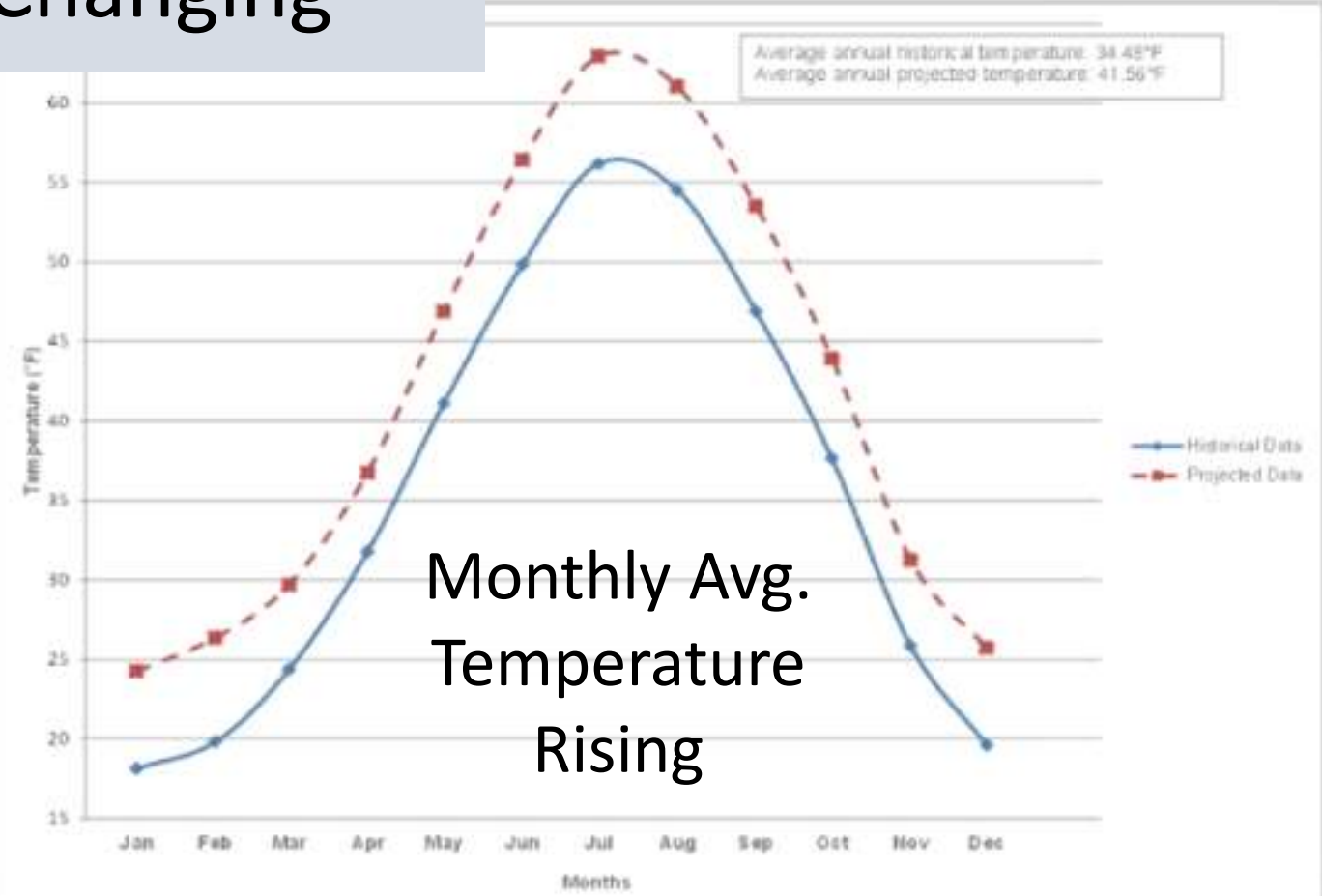


Baselines are Changing

HIGH

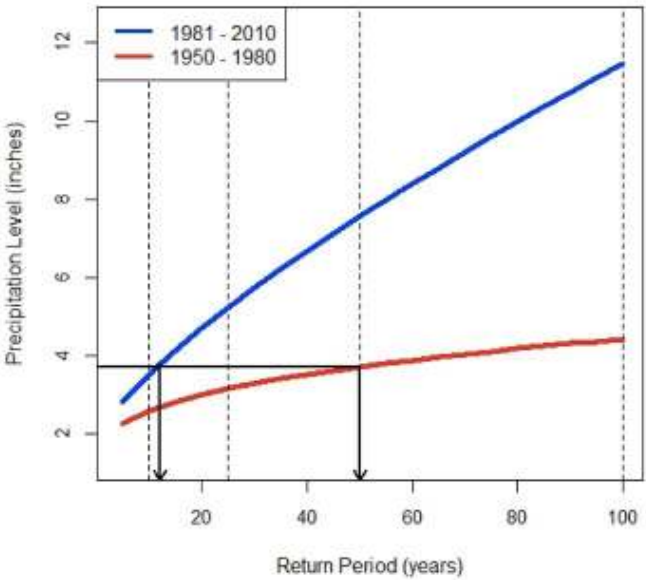
More Likely But Minor Consequence Risk—But Impact Trend May Change!

GOOD

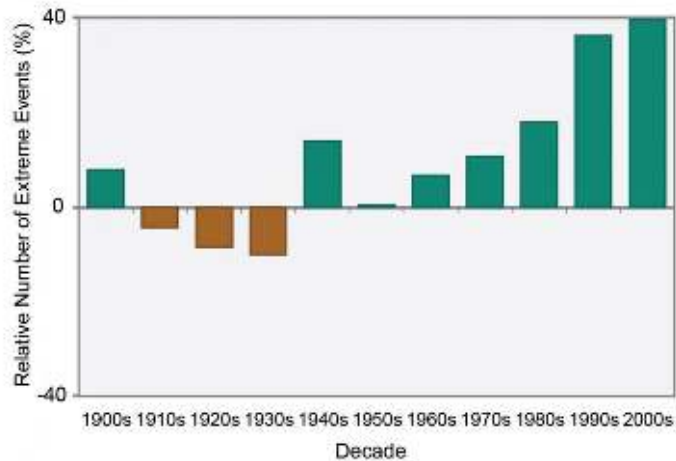


Monthly Avg. Temperature Rising

Increasing Storm Frequency



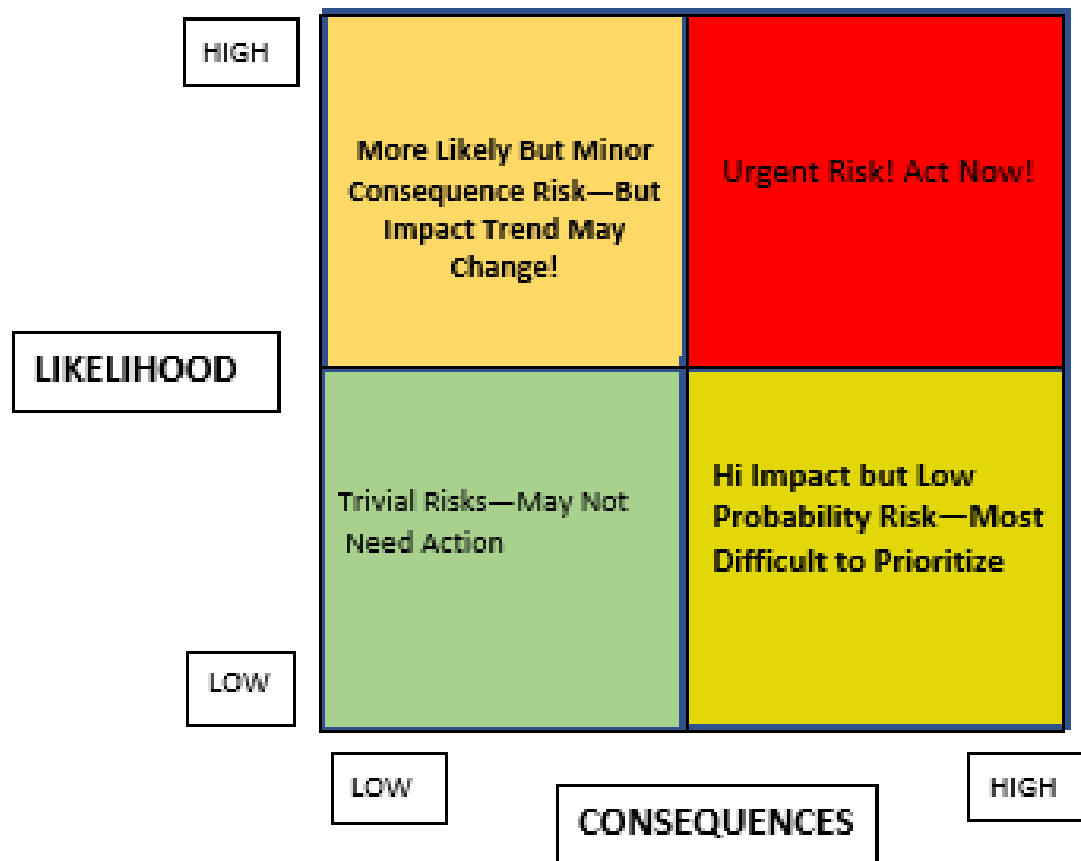
Observed U.S. Trend in Heavy Precipitation



And this.....Worcester in October 2016

....while we were in the middle of our worst drought since the 1960s!





A Basic Framework for Risk Prioritization

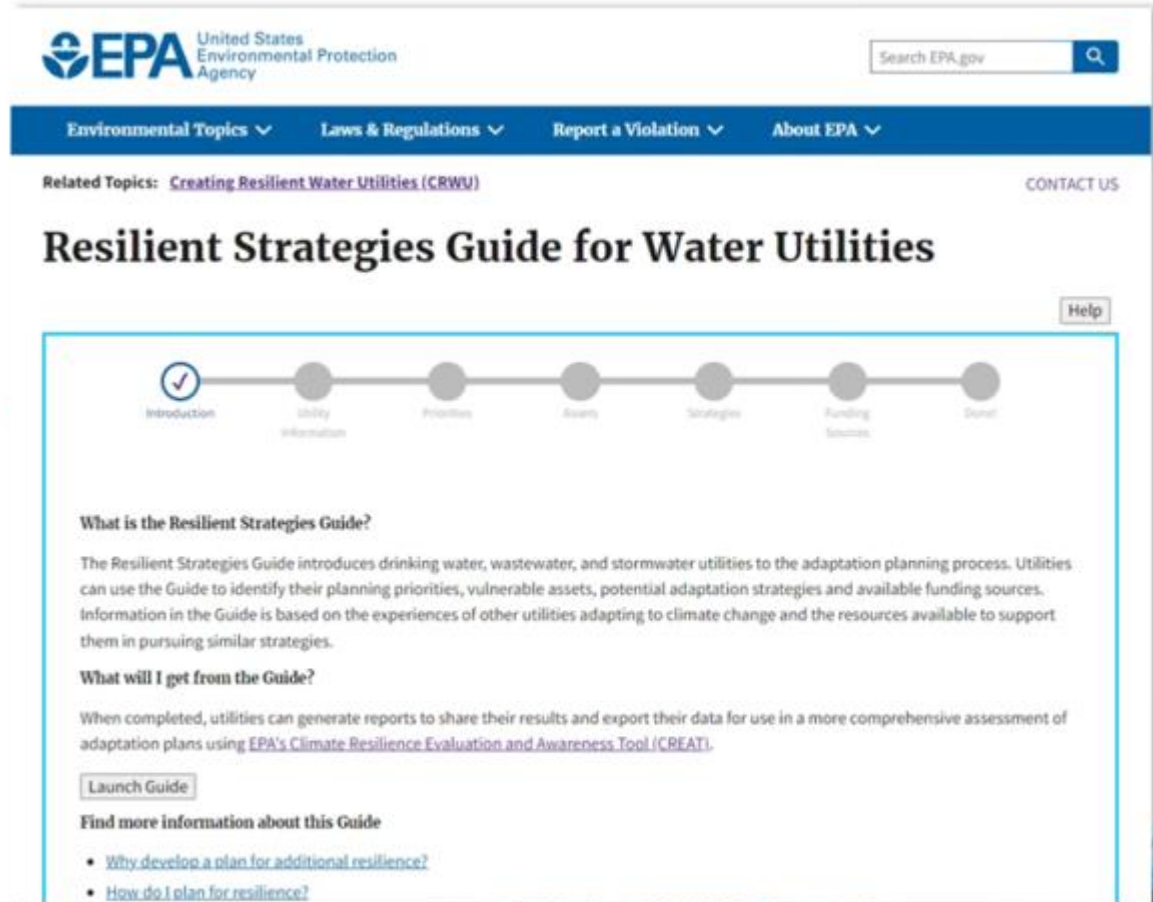
EPA's Creating Resilient Water Utilities Initiative



Click to save a picture to your desktop.

Resilient Strategies Guide

- **Free**, online application for reviewing resilience strategies used by water utilities
- Introduction to adaptation planning for those with limited experience
- Provides **strategies** based on location, priorities, and assets
- Provides **funding options** based on selected strategies



The screenshot shows the EPA website's navigation bar with links for Environmental Topics, Laws & Regulations, Report a Violation, and About EPA. Below the navigation bar, the page title is "Resilient Strategies Guide for Water Utilities" with a "Help" button. A progress indicator shows seven steps: Introduction (checked), Utility Information, Priorities, Assets, Strategies, Funding Sources, and Done. The main content area includes the heading "What is the Resilient Strategies Guide?" followed by a paragraph explaining the guide's purpose. Below this is the heading "What will I get from the Guide?" followed by a paragraph about generating reports. A "Launch Guide" button is present, along with a section "Find more information about this Guide" containing two bullet points: "Why develop a plan for additional resilience?" and "How do I plan for resilience?".

Environmental Topics ▾ Laws & Regulations ▾ Report a Violation ▾ About EPA ▾

Related Topics: [Creating Resilient Water Utilities \(CRWU\)](#) CONTACT US

Resilient Strategies Guide for Water Utilities

Help

Introduction Utility Information Priorities Assets Strategies Funding Sources Done

What is the Resilient Strategies Guide?

The Resilient Strategies Guide introduces drinking water, wastewater, and stormwater utilities to the adaptation planning process. Utilities can use the Guide to identify their planning priorities, vulnerable assets, potential adaptation strategies and available funding sources. Information in the Guide is based on the experiences of other utilities adapting to climate change and the resources available to support them in pursuing similar strategies.

What will I get from the Guide?

When completed, utilities can generate reports to share their results and export their data for use in a more comprehensive assessment of adaptation plans using [EPA's Climate Resilience Evaluation and Awareness Tool \(CREAT\)](#).

[Launch Guide](#)

Find more information about this Guide

- [Why develop a plan for additional resilience?](#)
- [How do I plan for resilience?](#)



Resilient Strategies Guide for Water Utilities

Help



Priorities-Drought

3 priorities found

- Groundwater recharge
Preparing for drought
- Lake and reservoir levels
Preparing for drought
- Runoff timing and snowpack
Preparing for drought

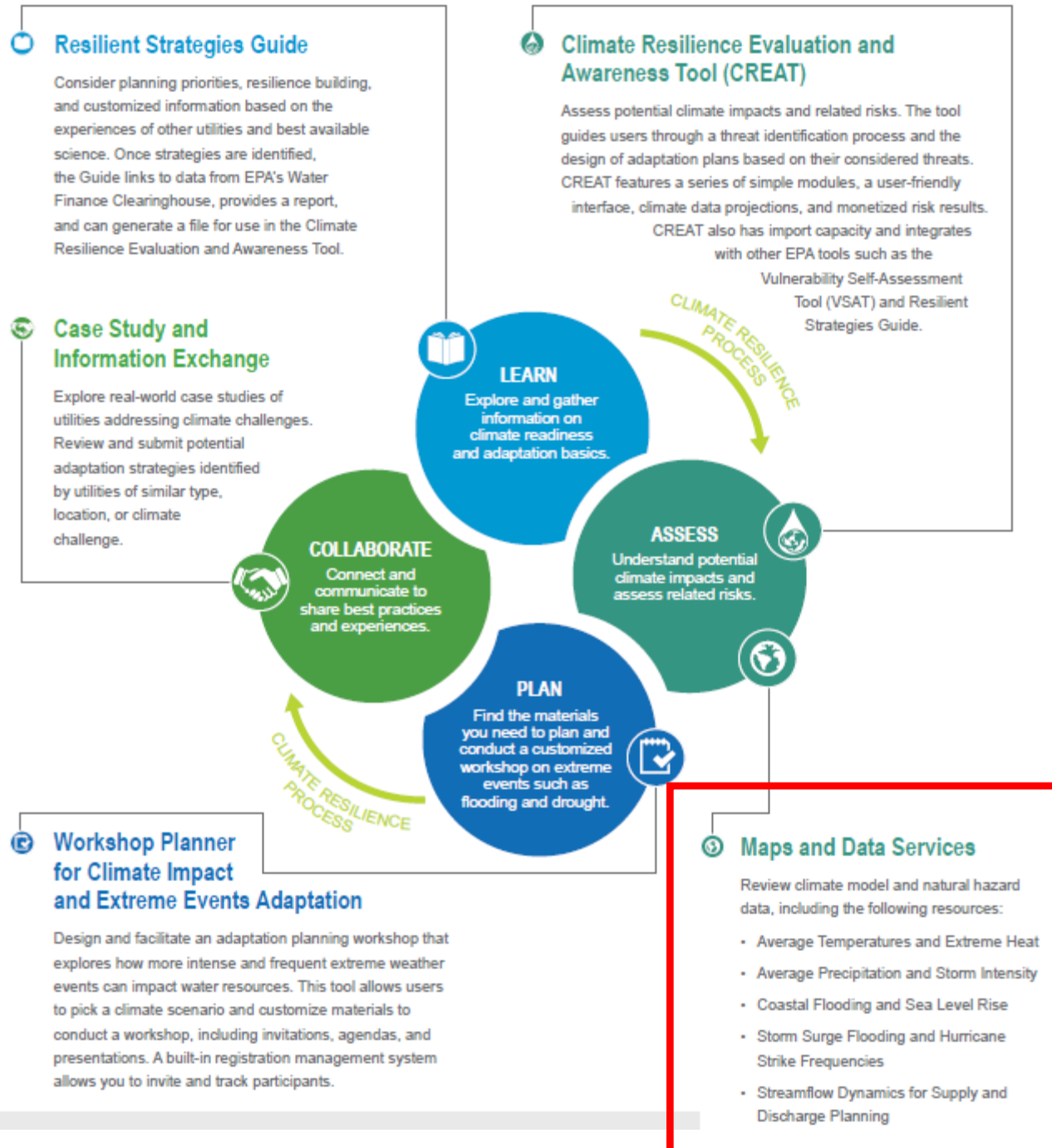
Assets

- Aquifers
Potentially vulnerable asset
- Buildings and Offices
Potentially vulnerable asset
- Distribution System
Potentially vulnerable asset
- Drinking Water Treatment Plant
Potentially vulnerable asset

Review Potential Strategies & Cost

- Monitor current weather conditions
\$ • Monitoring
- Monitor surface water conditions
\$ • Monitoring
- Build infrastructure needed for aquifer storage and recovery
\$\$\$ • New Construction
- Diversify options for water supply and expand current sources
\$\$-\$\$\$ • New Construction

EPA's Creating Resilient Water Utilities Initiative





CREAT Climate Scenarios Projection

- Introduction
- Temperature
- Precipitation
- Storms

Change in average annual temperature

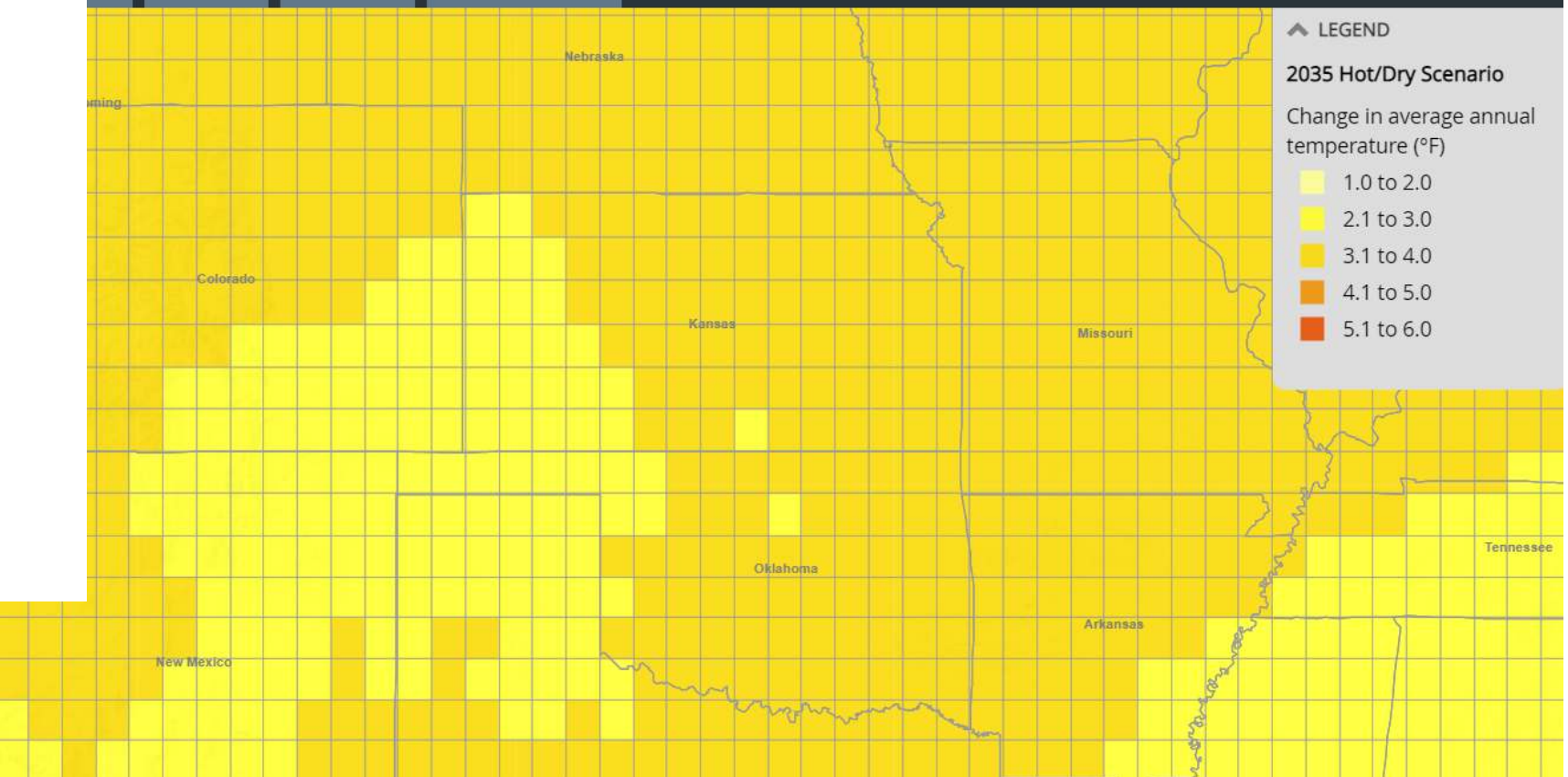
Select the time period and scenario to review:

	Hot/Dry	Central	Warm/Wet
2035			
2060			






Hide scenario layers

Zoom to: Entire U.S. Alaska Hawaii Puerto Rico

- Heat
- Sea Level
- Resources
- Technical Details

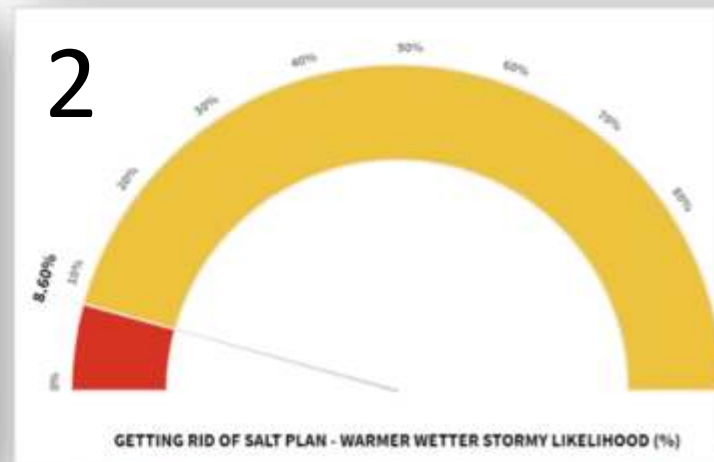
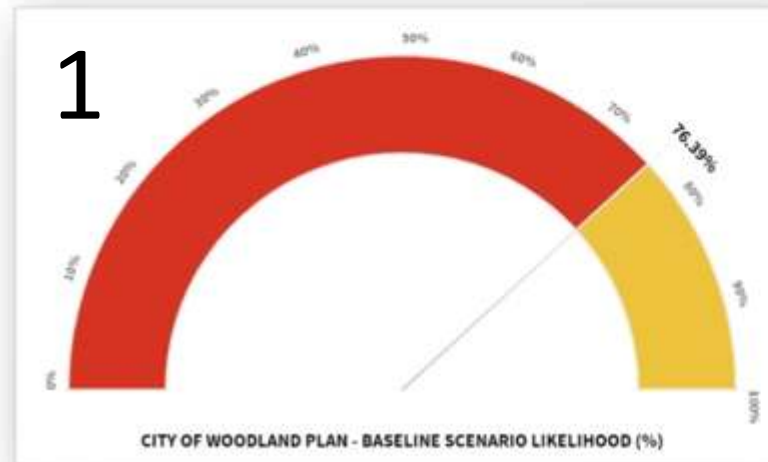
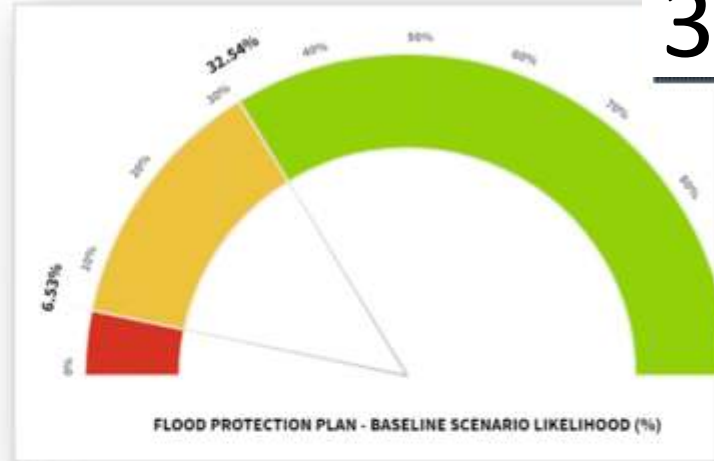


EPA CREAT – Climate Resilience Evaluation & Awareness Tool –

 CLIMATE AWARENESS	MODULE 1: Input basic utility information and review a regional map for building climate awareness. <i>Chapter 3</i>
 SCENARIO DEVELOPMENT	MODULE 2: Select and define threat scenarios based on available climate data at your location. <i>Chapter 4</i>
 CONSEQUENCES & ASSETS	MODULE 3: Review economic values provided based on your utility location. Define critical assets that provide value to your system. <i>Chapter 5</i>
 ADAPTATION PLANNING	MODULE 4: Define adaptation plans that include potential measures that would reduce consequences of threats. <i>Chapter 6</i>
 RISK ASSESSMENT	MODULE 5: Select economic consequence levels for each asset/threat pair and review risk assessments. <i>Chapter 7</i>

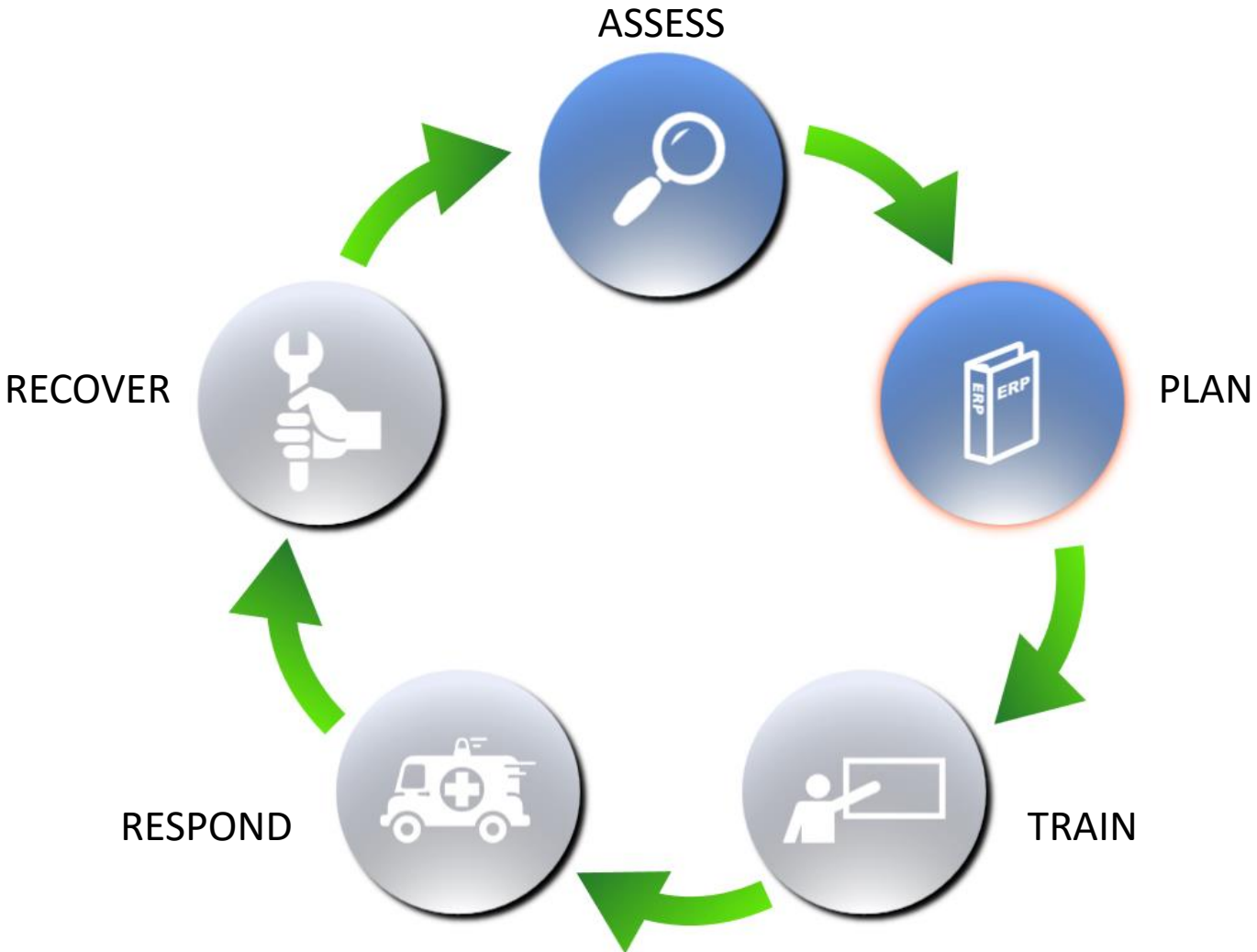
Likelihood Sensitivity

- **RED** –
Wait and See
- **ORANGE** –
Consider Implementing Plan
- **GREEN** –
Implement Plan



Route to Resilience

**Links to tools will
all be listed with
guidance in your
post-training fact
sheet.**



Assess

Desired Capability Goal (choose one)	Description
<input checked="" type="radio"/> Basic	Perform a risk assessment for high consequence assets and evaluate the cost/benefits of taking actions to reduce risks to those assets. In addition, develop a Risk Management Plan containing a prioritized list of risk mitigation projects and implement low-cost risk reduction measures. Integrate higher cost risk reduction projects into capital improvement planning. Learn More
<input type="radio"/> Advanced	Perform a risk assessment consistent with the AWWA J100-10 Risk and Resilience Management of Water and Wastewater Systems and evaluate the cost/benefits of taking actions to reduce risks. In addition, develop a Risk Management Plan containing a prioritized list of risk mitigation projects that achieves acceptable risk levels for all major assets and implements risk reduction measures lowering all high risk assets to medium/low risk. Learn More

[Learn More](#)

Assess - Basic

To achieve the “Basic” level for Assess, perform a risk assessment for high consequence assets (i.e., assets that would result in the highest public health and/or economic impacts if attacked or damaged) and the highest likelihood threats. Then evaluate the cost and benefit of additional countermeasures to reduce the risk level of the highest risk assets.

In addition, develop a risk management plan that contains a prioritized list of risk mitigation projects. The list should contain near-term process improvement projects (e.g., emergency response planning, improved security procedures) and long-term capital improvement projects (e.g., enhanced physical or cyber security, back-up power).

Finally, implement low-cost process-focused activities and projects that can be accomplished in the near term with current funding. Integrate the Risk Management Plan into your utility’s long range and capital investment planning for other projects as needed.

Water Utility Climate Alliance Members



Source: <https://www.wucaonline.org>

Mapping Climate-related Risks and Opportunities to Water Utility Business Functions: A Framework

Before the Business Function Mapping Tabletop Exercise

During the Business Function Mapping Tabletop Exercise



Mapping Climate-related Risks and Opportunities to Water Utility Business Functions: A Framework

Before the Business Function Mapping Tabletop Exercise

During the Business Function Mapping Tabletop Exercise



Step 1a. Articulate the value of investing in the assessment

Step 1b. Define assessment objectives with utility leadership

Step 1c. Identify an internal assessment leader

Step 1d. Develop an assessment scope, timeline, and budget

Step 2a. Review Figure 4 in the supplemental Guidebook to identify business functions and critical sub-functions for the water utility

Step 2b. Prioritize mission-critical business functions to assess

Step 2c. Form a cross-functional working group or exercise planning team (EPT)

Step 2d. Identify existing people, resources, and background materials to establish a foundation of known and projected (future) climate conditions

Step 2e. Schedule regular briefings with the leadership team

Step 3a. Prepare for and design an interactive TTX or workshop by conducting initial, midterm, and final planning meetings with the working group or EPT

Step 3b. Conduct a "Climate 101" training to establish baseline knowledge

Step 3c. Design exercise scenarios and time horizons to be used to explore impacts, opportunities, and solutions

Step 3d. Develop the TTX agenda and associated materials and prepare for TTX conduct

Step 4a. Identify critical path activities, decision points, and existing processes for each business function

Step 4b. Discuss existing underlying conditions and vulnerabilities for each business function

Step 4c. Identify key climate stressors relevant to the business functions

Step 4d. Brainstorm and map how climate stressors intersect with existing vulnerabilities and identify cascading effects for each business function

Step 5a. Discuss the water utility's risk tolerance

Step 5b. Define climate risk prioritization criteria (high, medium, low)

Step 5c. Assess and prioritize risks for each selected business function

Step 5d. Identify gaps in data and information that are needed to inform climate-related assessments and decision-making

Step 6a. Develop an initial set of solutions, opportunities, and associated co-benefits

Step 6b. Identify short- and long-term solutions to manage risks and maximize sustainability and resilience opportunities

Step 6c. Develop recommendations to implement solutions and assign business function points of contact

Step 6d. Present findings and discuss next steps for implementation with the leadership team

Step 6e. Establish a process for reevaluating assessment findings, objectives, and assessing additional business functions; monitor and regularly report progress

Mitigation

Basic Risk Assessment Process

HOW TO READ THIS GRAPHIC:

Steps in grey are the "BASIC" steps utilities can take to begin identifying climate risks and opportunities.

Steps in blue are the "ADVANCED" steps for those utilities who may already be on their journey to assess climate change impacts to critical business functions and are working to more holistically mainstream climate risks, adaptation, and resilience into all relevant plans, policies, and procedures.



Mapping Climate-related Risks and Opportunities to Water Utility Business Functions: A Framework

Before the Business Function Mapping Tabletop Exercise

During the Business Function Mapping Tabletop Exercise



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People + Knowledge Process

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One of the WUCA “Leading Practices” for the Water Sector:



Water Utility Climate Alliance

UNDERSTAND

Understanding is continuous and foundational to climate adaptation work. Knowing more about climate change science, how your system functions along with its underlying conditions and key vulnerabilities,

Environmental Finance Center Network



Building Capacity | Innovative Resources | Practical Assistance



efcnetwork.org



Building TMF Capacity for Small Water Systems Project

Building TMF Capacity for Small Water Systems expands the breadth and depth of our project, previously known as Smart Management for Small Water Systems, to enable an additional focus on technical capacity along with the managerial, and financial capacity previously included.

[Learn More](#)



What Kind of Assistance Can EFCN Provide for Your Small Water or Wastewater System?

If you choose to request assistance via our form, please know that we will not share your contact information and will only use it to follow-up with you on your request.

- Creating an asset management plan
- Near-term financial planning and rate setting
- Analyzing your revenues and expenses
- Offering ideas on how to effectively budget
- Assessing options to lower energy bills
- Water loss auditing and mapping breaks
- Assessing vulnerability to hazards and planning for climate-related threats
- Identifying sources of outside funding
- Collaborating with other water systems
- Long-term capital planning
- Technical topics such as chlorine disinfection, water math, and more
- Succession plan development
- Job description review
- Salary studies or comparisons

Request assistance now or contact us for more information.

Are you requesting assistance on behalf of a drinking water or wastewater system? *

Send me a copy of my responses

[Submit](#)

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Tools for Utility Risk and Resilience Planning: A Guided Inventory

Version 1.1 – NE Environmental Finance Center

Here are many available free tools and resources for getting started with basic steps towards a more resilient and prepared utility to support uninterrupted service delivery as discussed in our introductory course. Remember that strengthening your basic business functions is the foundation for resilience—it is not just about an emergency plan. The EFCN provides courses, training, and technical assistance in a variety of those areas, especially for asset management, financial planning, and workforce development as well and operations-oriented technical topics. The last section of this inventory provides links to those additional training and assistance resources.

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1. Basic Frameworks for Resilience Work

The United States Environmental Protection Agency (EPA) has developed free tools to assist water and wastewater utilities with managing risks and building resilience. A good place to start is to adopt a framework of ongoing steps you will take as a lifeline enterprise. EPA's [Route to Resilience](#) consists of a five-step framework that defines basic and more advanced objectives for a utility program, and identifies links to other tools such as those covered further on here. It is well-suited to small systems. It is oriented towards physical and security (malevolent acts) risks. It is a good place to start to take steps to meet the risk and resilience and emergency planning requirements under [America's Water Infrastructure Act](#). EPA provides an [Emergency Response Plan Template for Drinking Water Utilities](#) to meet AWIA requirements. The template includes links to many useful Incident-Specific Response Procedures (ISRPs) and "rip and run" checklists. Also useful to effective preparedness is the [Flood Resilience Checklist](#) developed in EPA's Smart Growth program.

Thank You!

Contact Jack Kartez at jackk@maine.edu or:
make request on the EFC Network website.

Don't forget to download and save the Tools Document





Cybersecurity

From the experts: cybersecurity-based user awareness and education practices

- Have a Cybersecurity Emergency Response Plan
- Maintain an updated inventory of hardware and software
- Perform regular cyber threat and vulnerability monitoring
- Establish complex passwords and a good password policy
- Use multifactor authentication
- Update or patch software regularly
- Utilize reputable antivirus and malware software
- Remove or disable unused features, ports, software, and devices
- Use network firewalls
- Limit remote connections to SCADA* systems
- Install independent cyber-physical safety systems (cut-outs)

There are other basic practices as well...see links in the resource document.

* [Supervisory Control and Data Acquisition systems](#)



Think Before
You Click!

