

Managing Your Water System into the Future

Portland, ME

October 17, 2019

November 6, 2019









This program is made possible under a cooperative agreement with the US EPA.



This project has been funded wholly or in part by the United States Environmental Protection Agency under assistance agreement A18-0408-001 to the University of North Carolina at Chapel Hill. The contents of this document do not necessarily reflect the views and policies of the Environmental Protection Agency, nor does the EPA endorse trade names or recommend the use of commercial products mentioned in this document.



Housekeeping



CEU Certificates

If you need a CEU certificate, you will need to confirm the following on the roster today before you leave:

Is your name spelled correctly?

 Did you provide an email address UNIQUE TO YOU? A unique email address is required to receive your certificate.

Did you mark the checkbox that you need a certificate?

Within 30 days of the training, you will receive an email with instructions to print your certificate. Emails from EFCN may be blocked or go to your Junk mail. To avoid this issue, add Smallsystem@syr.edu to your email Contacts or check your Junk mail frequently.

EFCN will apply to the water operator state licensing agency for CEU preapproval when applicable. You may be awarded CEUs by your agency. It is your responsibility to confirm with the agency that training meets relevancy criteria established for your license type as some agencies may not apply CEUs to your license if the training topic is not relevant to your position.

EFCN follows the IACET Standard of CEU calculation.0.1 CEU = 1 Contact Hour or 1 Professional Development Hour

Questions? Please contact Smallsystem@syr.edu





Environmental Finance Center Network (EFCN)

The Environmental Finance Center Network (EFCN) is a university-based organization creating innovative solutions to the difficult how-to-pay issues of environmental protection and improvement. The EFCN works with the public and private sectors to promote sustainable environmental solutions while bolstering efforts to manage costs.

The Small Systems Program Team

- Environmental Finance Center at The University of North Carolina at Chapel Hill
- Southwest Environmental Finance Center at the University of New Mexico
- Syracuse University Environmental Finance Center
- Environmental Finance Center at Wichita State University
- EFC West
- Environmental Finance Center at the University of Maryland



New England Environmental Finance Center at the University of Southern Maine

- Great Lakes Environmental Infrastructure Center
- Government Finance Officers Association (GFOA)
- National Association of Development Organizations (NADO)



























Asset Management



Rate Setting and Fiscal Planning



Leadership Through Decisionmaking and Communication



Water Loss Reduction



Energy Management Planning



Accessing Infrastructure Financing Programs



Workforce Development



Water Conservation Finance and Management



Collaborating with Other Water Systems



Resiliency Planning



Managing Drought



Quick Introductions

- 1. Name?
- 2. Organization?
- 3. Responsibility?
- 4. Details on your water system
- 5. What are you most proud of at your water system?
- 6. What is your biggest issue?



Workshop Objectives

- Learn how to plan for and finance your water system now and into the future
- Have the right staff to achieve system goals
- Provide forum for sharing finance and management perspectives, ideas, and experiences

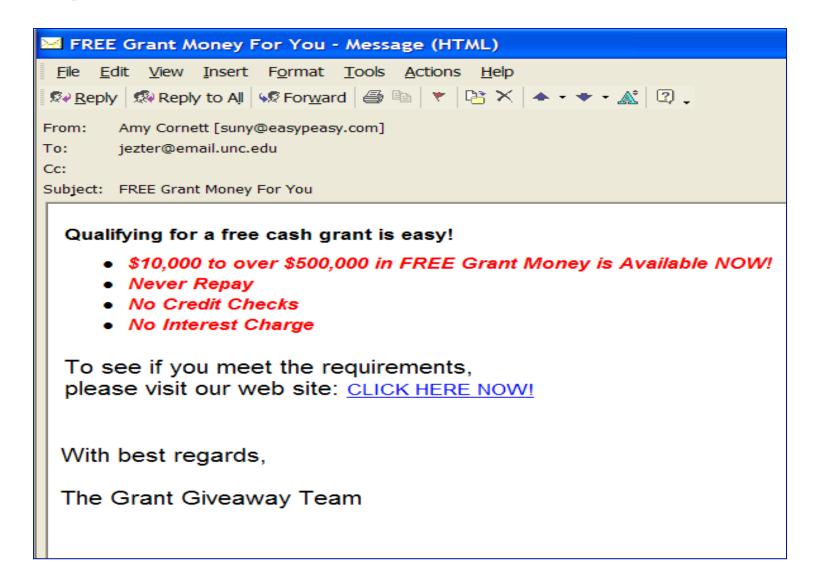


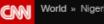
Agenda

- Funding Programs*
- Pricing Water for Full Cost Recovery
- Long Term System Planning
- Workforce Planning
- Introducing a New Tool for ME Utilities



Topics Not Covered





World » Nigeria's anti-corruption unit finds \$43 million cash in Lagos apartment







Nigeria's anti-corruption unit finds \$43 million cash in Lagos apartment

By Yemisi Adegoke, CNN

Updated 10:03 AM ET, Fri April 14, 2017











Watch: Millions seized from Nigerian apartment 01:14

Top stories



MLB team spent \$900M, still doesn't have a ring



Conservatives accuse the Pope of spreading heresy



Story highlights discovered more than \$43 million in US dollars at an

Nigeria's anti-corruption agency discovered \$43 million in cash at a Lagos apartment

This is the latest in a string of busts thanks to a new whistleblowing policy

Lagos (CNN) — The Nigerian anti-corruption unit upscale apartment in Lagos.

The anti-graft agency said in a statement it raided the apartment Tuesday after a tipoff about a "haggard" Company of the second control of the second

How to keep close to home

"I still love Nigeria and stay in touch with friends and family there." - Akin.



Here's what I know...

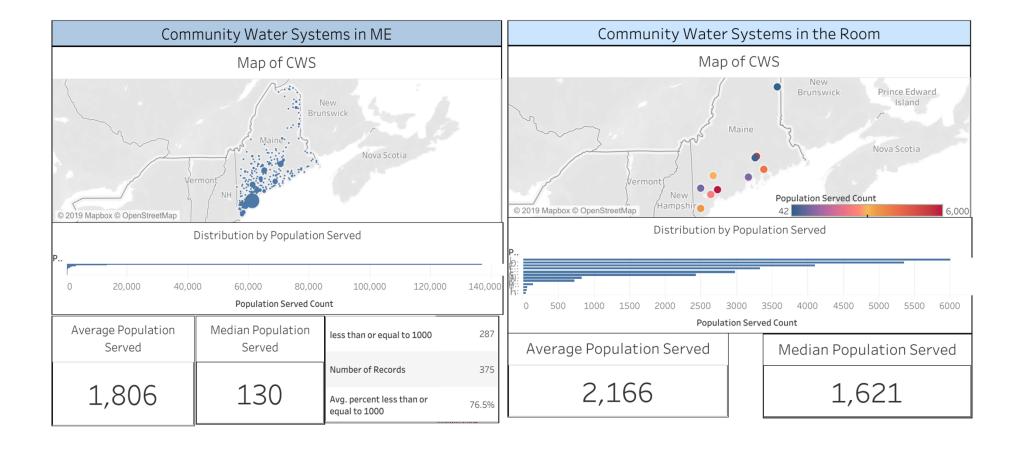
In the Room

https://public.tableau.com/shared/5SDZXJYNJ?:display count=yes&:origin=viz share link

All of ME (CWS)

https://public.tableau.com/shared/9J4RRGKGY?:display count=yes&:origin=viz shar e link

Here's what I know...





Here's what I know...

https://www.youtube.com/watch?v=p-qPkzXvpS8



A few questions for you before we continue...



Polling Instructions

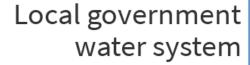
Via the Web

- Go to PollEv.com
- Enter AUSTINTHOMPS954
- Respond to activity

Via Text

- Text AUSTINTHOMPS954 to 22333
- Text in your response

What organization do you work for?



Non-governmental water system

State agency

Assistance provider / consultant

Other

What size water system do you represent?

Less than 1,000 people

1,000-3,000 people

3,001-10,000 people

Greater than 10,000 people

Not from a water system

What is your background? (ex. Finance, Business, etc.)

What is your favorite outdoor activity?

Infrastructure Funding Programs







40 Years



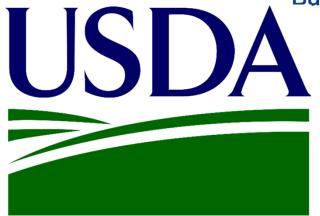








Building Better Neighborhood









Pricing Water to Achieve Full Cost Recovery

Austin Thompson

Environmental Finance Center

The University of North Carolina at Chapel Hill

919-962-5795

thompson@sog.unc.edu



Session Objectives

- Understand how to calculate the base charges and volumetric charges to cover the full cost of providing water service
- Demonstrate the impact of different pricing structures on different customers
- Discuss what factors can impact your pricing assumptions



Irvindale, USA Exercise

Small town with a water and wastewater system



Population: 1,100





☐ Service Connections: 450



MHI: \$24,432



Water System Objectives

Full cost recovery/ revenue stability

Encouraging conservation

Fostering businessfriendly practices

Maintaining affordability



Full cost recovery/ revenue stability

Encouraging conservation

Fostering businessfriendly practices

Maintaining affordability

Bring in enough revenue to cover the full cost of running the water system:

- O&M
- Capital needs
- Debt service



Full cost recovery/ revenue stability

Encouraging conservation

Use pricing to encourage customers to reduce their water consumption

Fostering businessfriendly practices

Maintaining affordability



Full cost recovery/ revenue stability

Encouraging conservation

Fostering business-friendly practices

Maintaining affordability

Use pricing to encourage businesses and agriculture to locate to your community or stay in your community



Full cost recovery/ revenue stability

Encouraging conservation

businessfriendly practices

Maintaining affordability

Ensure that all customers in your water system are able to afford enough water to live on



Full(er) Cost Recovery

Encouraging Conservation

Being Business Friendly

Affordability

Something Else



What is your #2 objective?

Full(er) cost recovery

Encouraging Conservation

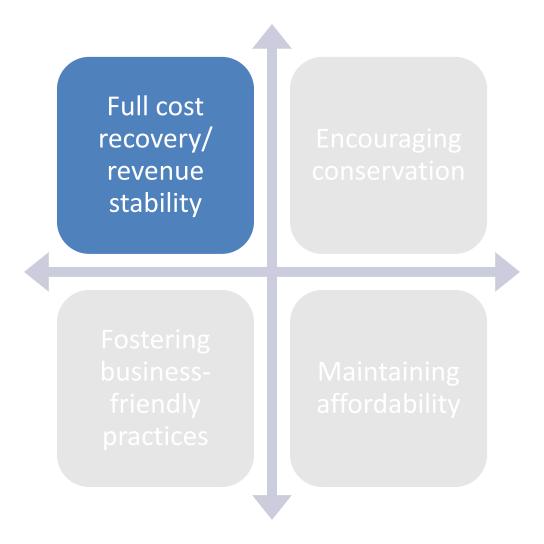
Being Business Friendly

Affordability

Something Else

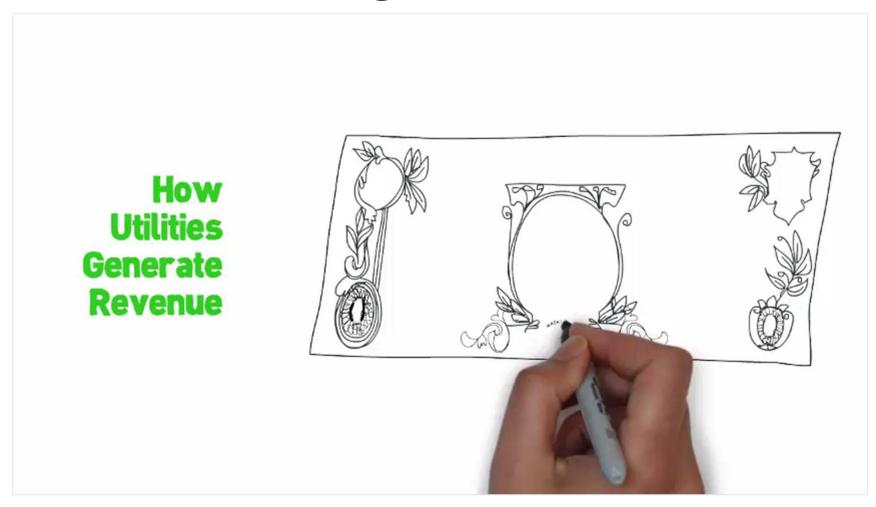


Water System Objectives





Understanding Water Revenues



https://www.youtube.com/watch?v=0jf83mE0Lyk



Full Cost Pricing

 The goal of full cost pricing is to have the charges for water cover the entire cost of running the water system today and into the future

 Of course, there are many ways in which you can get to the right dollar figure. Some of it comes down to your rate setting philosophy



Rate Setting Philosophies

 Payment for access vs. payment for volume of product received

 Fixed charges for fixed costs and variable charges for variable costs

Some mix of the above ideas



Rate Setting Philosophies

Jeff Hughes

The Science of Setting Water and Sewer Rates

- An increase in mergers and acquisitions
- Almost \$8 billion in assets and more than \$1 billion in annual revenues¹
- Changing regulations, affecting the bottom line
- A backlog in capital investment needs
- Interruptions in supplies that hurt revenues
- Loss of major customers
- Innovative pricing and customerrelations strategies
- Sagging revenues

typically fall on governing boards that were chosen not as business or technical experts but as representatives of their constituents on a broad range of matters.

The drought of 2002 brought two types of water stories to the headlines: (1) the struggles of many communities to maintain their water supplies and (2) the financial difficulties of many communities due to decreased sales. The response to the first type of circumstance was immediate and significant: an executive order requiring conservation, and statewide initiatives to examine current supplies. The response to the second type of circumstance has been less obvious and less pronounced.

Table 1). These numbers are impressive. However, the projected numbers are staggering. According to a study by the North Carolina Rural Economic Development Center, the state will need more than \$11 billion in investments to meet its capital needs for water and sewer infrastructure over the next twenty years.²

In North Carolina, as throughout the country, numerous water and sewer enterprises owned by local governments benefited from the federal government's ambitious construction grants program of the 1970s (for the patterns of federal wastewater funding from 1970 to 2000, see Figure 1). Many local government officials fondly remember those days of



Exercise

Let's figure out some rates for Irvindale that cover the full cost of providing water service

Non-Rate Revenues

	Account	Budget
1	30-329-00 W/S INTEREST EARNED DEPOS	\$0.00
2	30-334-00 CONTRIBUTIONS/DONATIONS	\$0.00
3	30-335-00 W/S MISC. REVENUE	\$700.00
4	30-336-00 FUND BALANCE APPROPRIATED	\$9,187.87
7	30-345-01 SALES TAX REFUND	\$0.00
9	30-371-01 W/S CHARGES	\$344,445.00
10	30-371-02 W/S ADJUSTMENTS	\$0.00
11	30-373-00 TAP CONNECTIONS	\$1,500.00
13	30-373-02 SERVICE CHARGES/CUT OFFS	\$12,500.00
14	30-373-04 IMPACT FEES	\$1,000.00
15	30-373-05 CAPITAL CONTRIBUTIONS	\$0.00
16	30-374-00 Online W/S Payment Fee	\$1,600.00
17	30-375-80 Contributed Capital - G.R.S.P.	\$0.00
18	30-375-81 Contributed Capital Fund	\$0.00
19	30-377-00 RBEG - Pump Station	\$0.00
20	30-378-00 I&I Study Grant - Commerce	\$12,000.00
22	30-385-00 SALE OF ASSETS	\$0.00
23	30-386-00 TRANSFER FROM OTHER FUND	\$0.00
		\$382,932.87



For the Exercise

Total Revenues: \$382,932.87

Revenues from Rates: \$344,445.00



 In its pure form, everyone in the water system pays the same amount for access to the system, regardless of how much water they use

We charge A flat rate of \$ 15,00 mosting

Po-Box 133

JACKNOWILLE

We ART A SMOIL TOWN WE DO NOT GAVE SOWOGE

Jacksonville, GA



 What information do we need to make this calculation?

- Total revenue needed from rates
- Total number of accounts

\$344,445

Total Needed Revenue

\$765.43

Total Annual Bill

DIII

\$63.79

450

Total Accounts

12

Monthly Bill



Which Water System Objectives?

Full cost recovery/ revenue stability

Encouraging conservation

Fostering businessfriendly practices

Maintaining affordability



 In its pure form, everyone in the water system pays for the volume of water received and only for the volume of water received



WATER & SEWER RATES

In Town

Water \$ 7.72 per 1000 gallons

Sewer \$ 10.73 per 1000 gallons

Out of Town

Water \$ 15.44 per 1000 gallons

Sewer \$21.46 per 1000 gallons

Troutman, NC



 What information do we need to make this calculation?

- Total revenue needed from rates
- Total gallons sold

\$344,445

Total Needed Revenue

 \times **1,000** =

\$10.48

32,877,590

Total Gallons Sold

Price per 1,000 Gallons



Which Water System Objectives?

Full cost recovery/ revenue stability

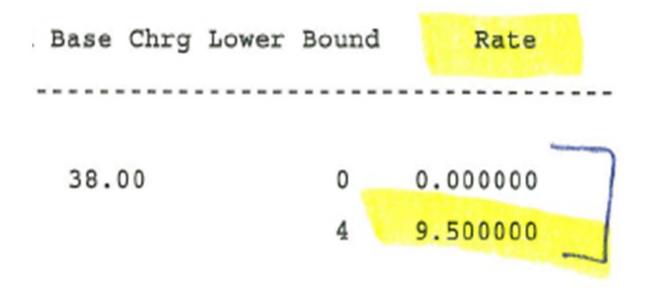
Encouraging conservation

Fostering businessfriendly practices

Maintaining affordability

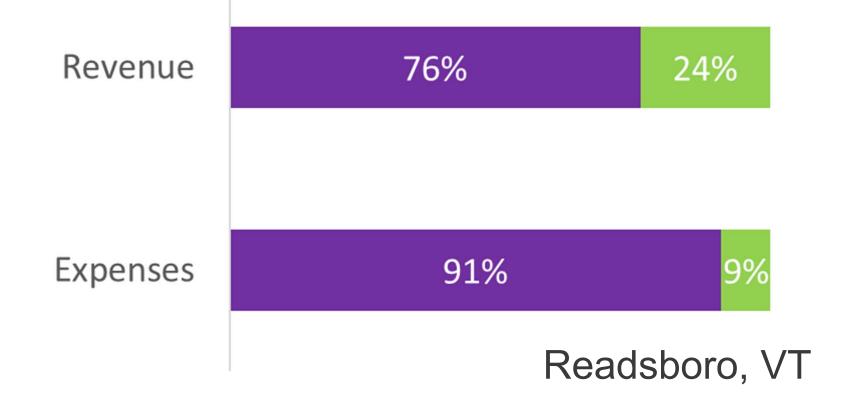


 In its pure form, all of the fixed costs of the water system would be covered by the base charge, and all of the variable costs would be covered by the volumetric rate



Readsboro, VT







- What information do we need to make this calculation?
- Total revenue needed to cover fixed costs
- Total Accounts
- Total revenue needed to cover variable costs
- Total gallons sold



Revenues from Rates:



\$292,045

Fixed Cost

\$52,400

Variable Cost

\$292,045

Fixed Annual Costs

\$648.99

Total Annual Bill

\$54.08

450

Total Accounts

12

Monthly Base Bill

\$52,400

Variable Annual Costs

 \times **1,000** =

\$1.59

Price per 1,000 Gallons

32,877,590

Total Gallons Sold



Which Water System Objectives?

Full cost recovery/ revenue stability

Encouraging conservation

Fostering businessfriendly practices

Maintaining affordability



 Pick a base charge and see what the volumetric charge would need to be



WATER & SEWER RATES AND FEE SCHEDULE EFFE

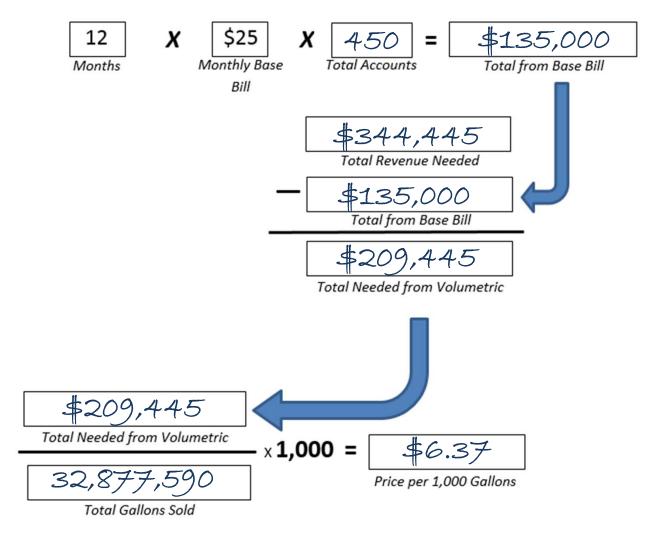
	IN TOWN
WATER MINIMUM (1000 GALLONS)	\$25.00
SEWER MINIMUM (1000 GALLONS)	\$25.00
DISPOSAL FEE	\$ 5.00
ADDITIONAL WATER PER 1000 GALLONS	\$ 6.15

Denton, NC



 What information do we need to make this calculation?

- Total Accounts
- Total Revenue Needed
- Total Gallons





Which Water System Objectives?

Full cost recovery/ revenue stability

Encouraging conservation

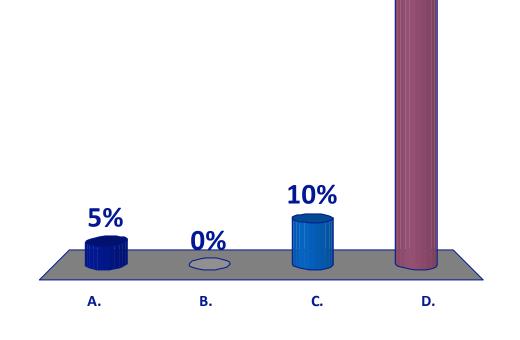
Fostering businessfriendly practices

Maintaining affordability



Which looks most right to you?

- A. \$63.79 base
- B. \$10.49 per 1,000 gallons
- C. \$54.08 base \$1.59 per 1,000 gallons
- D. \$25.00 base \$6.37 per 1,000 gallons



85%



So where do you think the \$25 per month base charge came from?



How This Impacts Customers

 All four rate structures get us to the same total revenue

 But how does each approach impact different types of customers?



How This Impacts Customers



1,000 gallons/month



4,000 gallons/month



12,000 gallons/month



34,000 gallons/month



Exercise

How much will water service cost per month for different customers under each rate structure?



The Rates

- \$63.79 base
- \$10.49 per 1,000 gallons
- \$54.08 base\$1.59 per 1,000 gallons
- \$25.00 base\$6.37 per 1,000 gallons



\$63.79

\$63.79

\$63.79

\$63.79



\$10.48

\$41.92

\$125.76 \$356.32

Base Charge for Fixed Costs; Volumetric Charge for Variable Costs



\$55.67 \$60.44

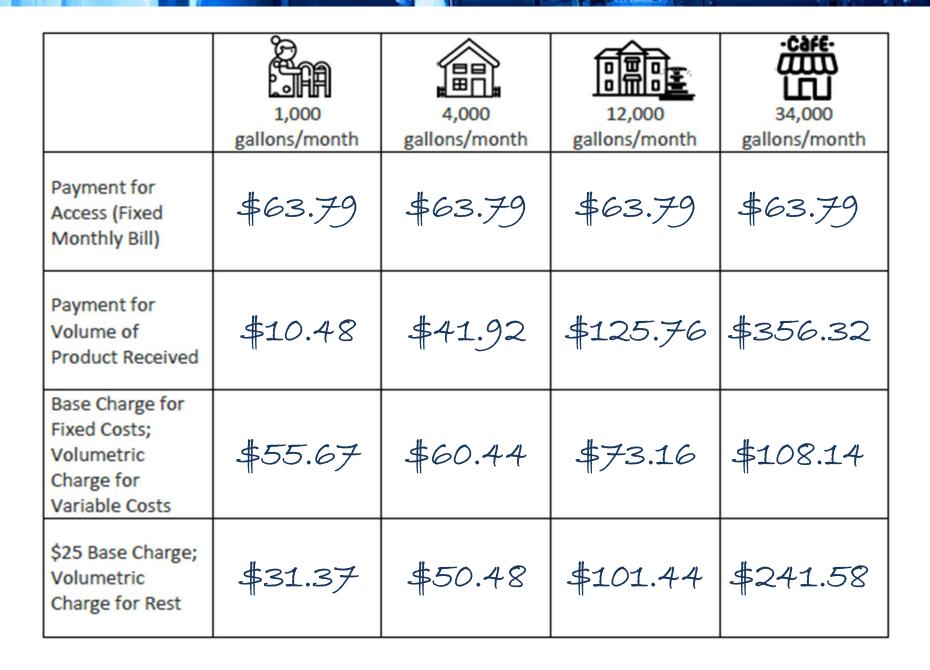
\$73.16

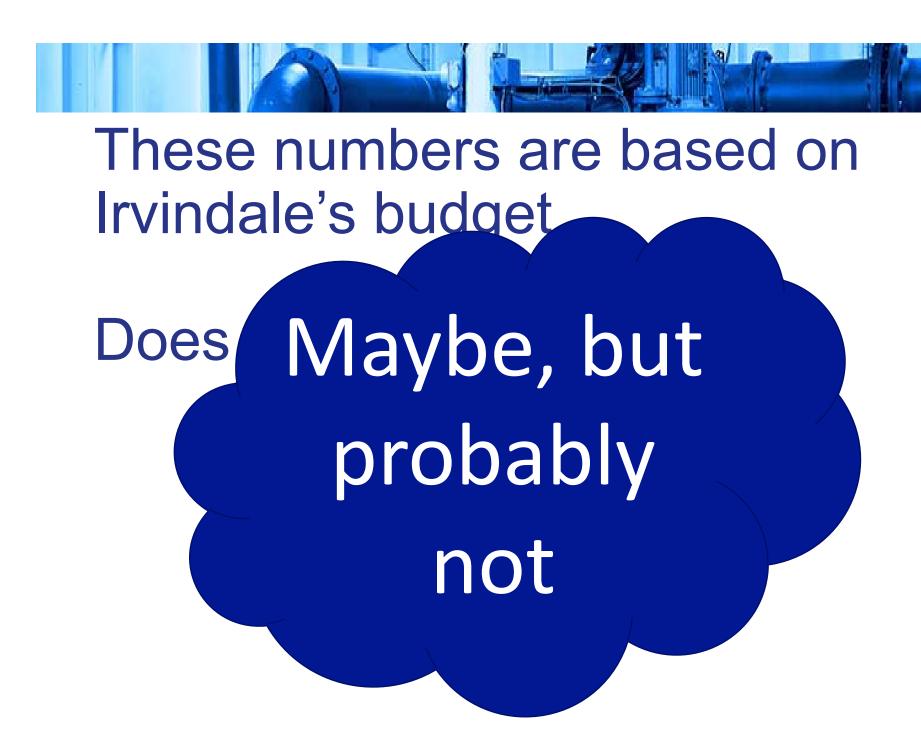
\$25 Base Charge; Volumetric Charge for Rest



\$31.37 \$50.48

\$101.44 \$241.58





Last Year: How did your revenues compare to what you budgeted?

WAY higher than expected

A little higher than expected

Pretty close to what was expected

Slightly lower than expected

Way lower than expected



What causes variation?



Rate Changes



As rates go up, usage goes down

As a rule of thumb, typically usage goes down 3-4% for every 10% increase in rates



Population Change



Customers could be coming into your system or leaving your system

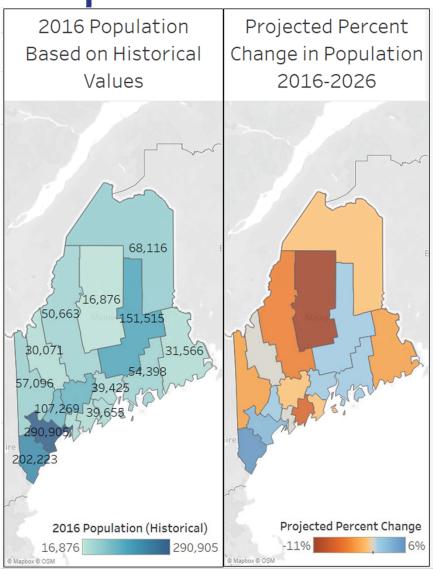
Population Change: Maine

	Maine Statewide Population					
	2016 (historical)	2021	2026	2016-2026		
Total Population	1,330,232	1,335,260	1,340,462			
Five-Year Percent Change						
Percent Change		0.4%	0.4%	0.8%		

Maine Statewide Population by Age						
	2016 (historical)	2021	2026	2016-2026		
Age 0-19 years	287,581	265,943	253,938			
Age 20-39 years	308,280	315,515	314,612			
Age 40-64 years	476,872	446,545	420,032			
Age 65+ years	257,499	307,257	351,880			
Five-Year Percent Change						
Percent Change 0-19		-8%	-5%	-12%		
Percent Change 20-39		2%	0%	2%		
Percent Change 40-64		-6%	-6%	-12%		
Percent Change 65+		19%	15%	37%		

https://www.maine.gov/dafs/economist/sites/maine.gov.dafs.economist/files/inline-files/Maine%20Population%20Outlook%20to%202026.pdf





 https://public.tableau.com/views/ MainePopulation/Dashboard1?: embed=y&:display_count=yes& publish=yes&:origin=viz_share_link



Economic Conditions

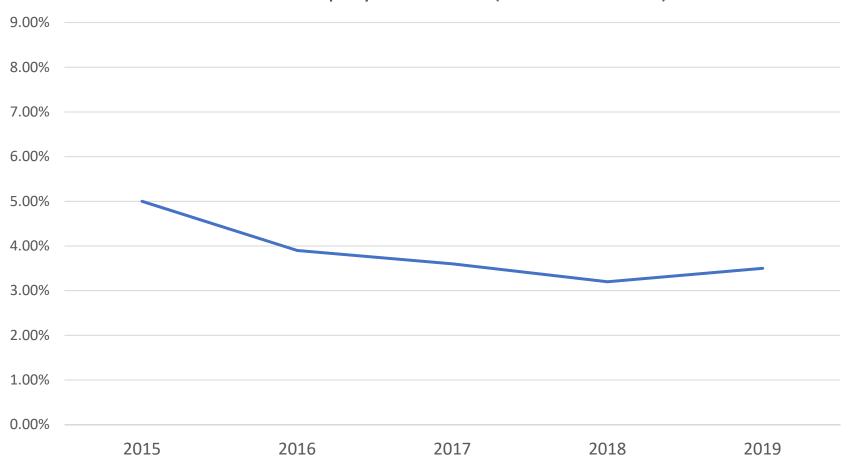


Economic downturns can cause customers to cut back on water use. Conversely, periods of economic growth can lead to higher water consumption



Economic Conditions: Maine

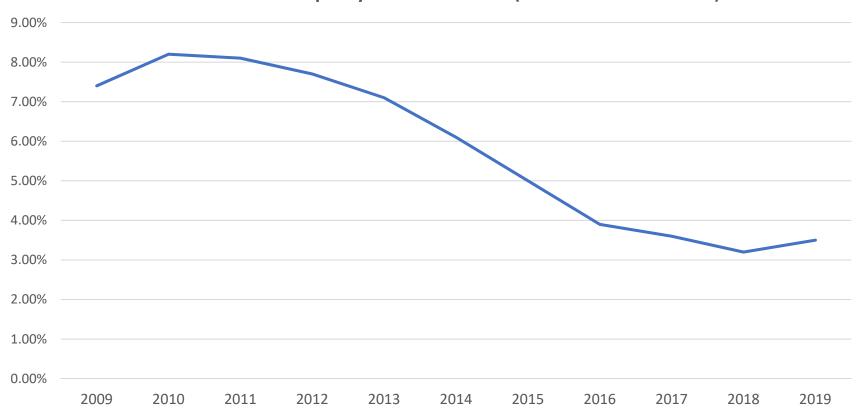
Maine Unemployment Rate (BLS 2015-2019)





Economic Conditions: Maine

Maine Unemployment Rate (BLS 2009-2019)





Loss of a Big Customer



Some customers use significantly more water than others. Losing a single big user can have a disproportionate impact on revenues

Changes in Collection Rates



Even if the number of customers doesn't change, how often they are paying you may be changing

Weather



Rainy conditions or dry/drought conditions can impact how much water customers use for outside irrigation

Water Use Restrictions



Whether due to water supply shortages or drought conditions, restricting water use will obviously impact revenues

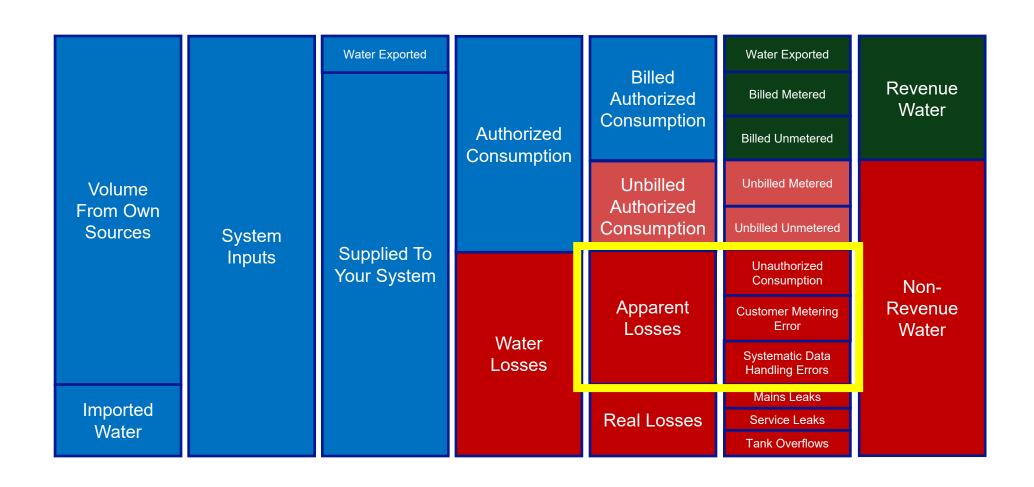
Technology



Fixtures use less water today than in the past, and overall per capita water demand is decreasing across the country



Bill Correctly



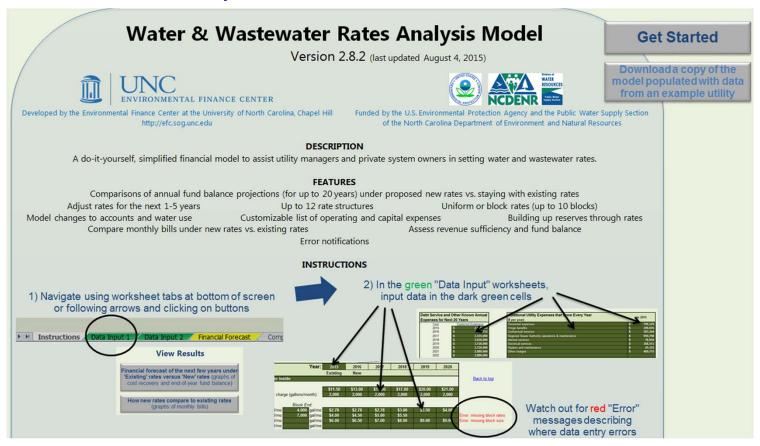


What to do?

- Multiple forecasts based on different assumptions
- Ideally, be conservative
- Don't forget price elasticity
- Use tools to stress test projections
- Give board options

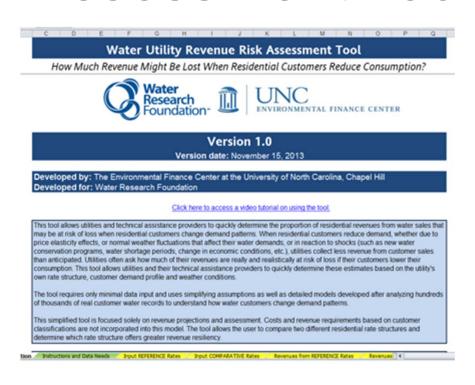


Find the most up-to-date version in Resources / Tools



Created by the Environmental Finance Center at the University of North Carolina, Chapel Hill Funded by the U.S. E.P.A. and the N.C. Department of Environment and Natural Resources

Water Utility Revenue Risk Assessment Tool



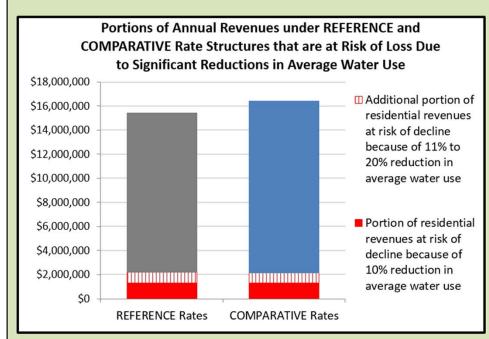
Free to download and use at www.waterrf.org
www.efc.sog.unc.edu

- Excel tool (simplified)
- Focus on residential revenues
- Utility inputs own:
 - Rate structure details
 - Residential customer water use profile
 - Weather patterns
 - Assumptions on price elasticity
- Tool estimates the <u>proportion of</u> <u>revenues that may be lost</u> due to changes in water use patterns due to:
 - · Rate increase, alone or plus:
 - Normal weather pattern changes, or
 - One-time, significant and sudden conservation effort

Water Utility Revenue Risk Assessment Tool

Comparing Revenues After a Significant Decline in Water Use

How do the total revenues compare under both rate structures if there is a reduction of 10% - 20% in average water use and subsequent demand distribution shifts?



Decline in Total Annual Revenues for a:	REFERENCE Rates	COMPARATIVE Rates
10% reduction in avg use	\$1,311,000	\$1,319,000
20% reduction in avg use	\$2,181,000	\$2,167,000
10% reduction in avg use	8.5%	8.0%
20% reduction in avg use	14.2%	13.2%

The comparative rate structure generates revenues that are MORE resilient to sudden and significant declines in residential water use than the revenues generated by the reference rate structure. Revenues under the comparative rate structure are projected to drop 8% - 13.2% for a 10% - 20% reduction in average water use, and their related shifts in demand distribution. These declines occur after including the effect of price elasticity when adjusting rates from the reference rate structure to the comparative rate structure. By comparison, revenues under the reference rate structure are projected to drop 8.5% - 14.2% for the same declines in residential water use.

AWE Sales Forecasting and Rate Model



Available for Alliance for Water Efficiency members:

http://www.financingsustainablewater.org/