# Asset Management, Rates, and Affordability Considerations Session

Stephen Lapp – Community Advisor Environmental Finance Center The University of North Carolina at Chapel Hill (919) 962-6203 slapp@sog.unc.edu

Evan Kirk – Project Director Environmental Finance Center The University of North Carolina at Chapel Hill (919) 962-2789 emkirk@sog.unc.edu

## **Asset Management Discussion**

- What do you think of when you hear "asset management"?
- What are some essential steps to asset management?
- What do you do in the area of asset management?

#### ASSETS

What assets do you manage, where are they, what condition are they in, what is their useful life, how much are they worth, and what is their energy use?

#### CRITICALITY

What is the overall business risk based on probability and consequence of asset failure? Is there redundancy to reduce risk?

#### FUNDING

Do you have funding sources to provide the capital you need for O&M, capital replacement and energy efficiency improvement?



#### **SERVICE LEVEL**

What level of service do you want to provide for your customers? How will you measure performance?

#### LIFE CYCLE

Is there a strategic plan for operating and maintaining system assets? Is a process, based on risk, in place to determine when to repair, rehabilitate or replace assets? Are you considering energy efficiency?

#### **One View of Asset Management**

# Asset Management – The Way it Fits Together

#### ASSETS

What assets do you manage, where are they, what condition are they in, what is their useful life, how much are they worth, and what is their energy use?

#### FUNDING

Do you have funding sources to provide the capital you need for O&M, capital replacement and energy efficiency improvement?

#### LIFE CYCLE

Is there a strategic plan for operating and maintaining system assets? Is a process, based on risk, in place to determine when to repair, rehabilitate or replace assets? Are you considering energy efficiency? **SERVICE LEVEL** 

What level of service do you want to provide for your customers? How will you measure performance?

CRITICALITY

What is the overall business risk based on probability and consequence of asset failure? Is there redundancy to reduce risk?

# Why do an asset management plan?

- Increased efficiency
- Reduce costs
- Increased level of service
- Funding requirements
- Succession planning

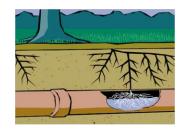


### Asset Criticality

What is the probability or likelihood that a given asset will fail?

How do my assets fail?

What's the condition of my assets?







# Asset Criticality

What is the consequence if the asset does fail?

What is the cost of the repair?

Are there legal consequences, environmental consequences, social consequences?

Are there redundant assets?





### **Asset Criticality**



Probability of Failure

# **Quick Exercise**

- 1. Brand new overhead storage tank
- 2. Aging booster pumps that serve a hospital and neighborhood
- 3. 20 year old lines on Forest Drive, a typical residential neighborhood
- 4. 20 year old meters



Probability of Failure

#### **Planning Grants**

- Community and Non-profit
- NTNC



- <10,000 persons served</p>
- Documented evidence of non-compliance with State and/or Federal Regulations
- Must show need based on existing rates, MHI, etc.
- Must be discrete areas of the waterworks



#### **Planning Grants**

- \$35,000 maximum grant
  - Local match of funds not required
- Applications Year-round
  - Reset January 1
- If not funded immediately reviewed in September
- Planning on funding 6 -8 Grants for FY2019
- 15 Month project schedule *firm* 
  - Starts after all paperwork is signed



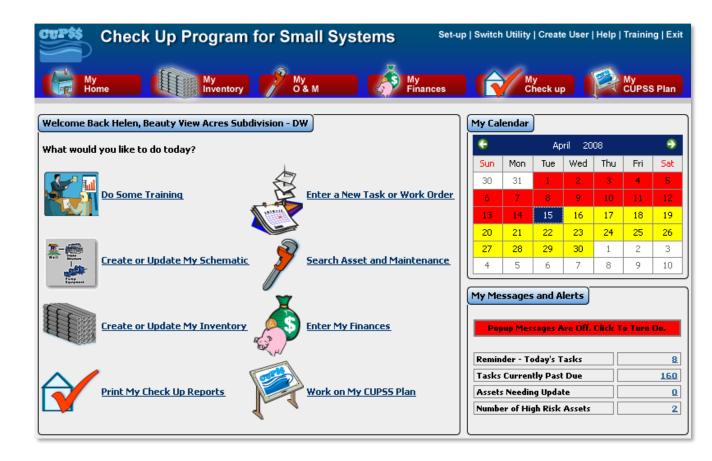
#### **Examples**

- Preliminary Engineering Reports
- Hydraulic Evaluation Distribution System
  Improvements related to excessive water loss
- Asset Management Plan (as funding allows)
- Rate Studies (as funding allows)
- Leak Detection Study
- Drill exploratory well and test water quality

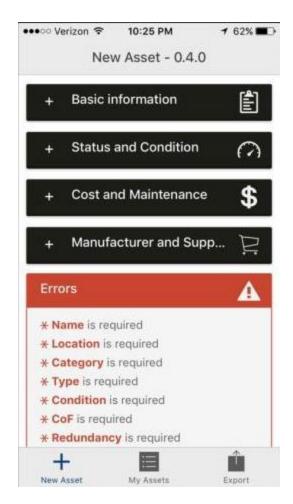
# Software: CUPSS (EPA)

1 1

#### http://www.epa.gov/cupss/



#### **CUPPS Mobile App**





# **Rate Setting**

## Tell us about your rates?

- Do they provide enough money for operation?
- Do they provide enough money for capital investment?
- How often are they changed?
- What's the process for changing them?

What word or phrase comes to mind when you hear water

rates?





#### Rates can.....

- A. Provide adequate funds to support public health
- B. Provide adequate funds to support environmental protection
- C. Support local and state policies and objectives
- D. Communicate in a certain way with customers
- E. Allocate costs in an intentional and fair way

#### Or rates can....

- A. Provide inadequate funds to support public health
- B. Provide inadequate funds to support environmental protection
- C. Contradict local and state policies and objectives
- D. Communicate in a certain undesirable way with customers
- E. Allocate costs unfairly

#### The Big Rate Setting Questions

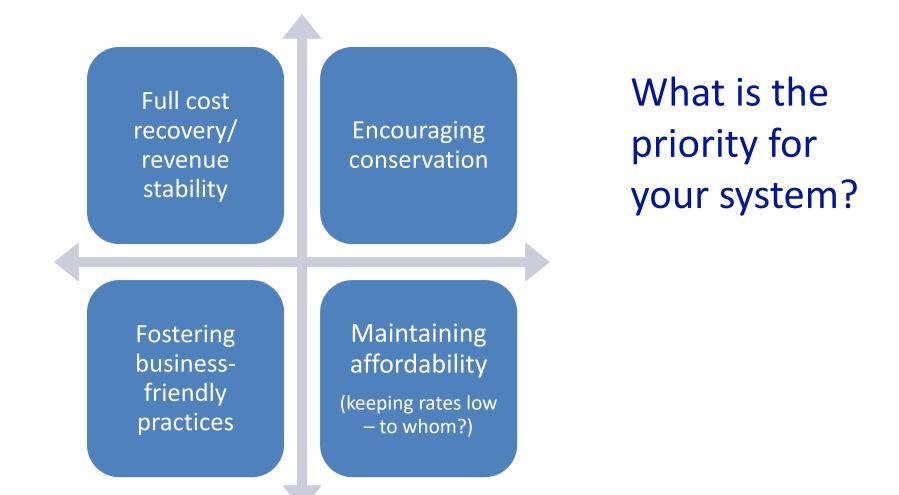
- How much revenue do you need? (Revenue Requirements)
- How are you going to allocate costs among your customers?
  (Rate Structure)

#### Revenue requirements

- Operation and maintenance?
- Capital renewal?
- New capital?
- Source water protection?
- Customer assistance program?



#### Example of Four Rate Setting Objectives



### How This Impacts Customers



1,000 gallons/month



12,000 gallons/month



4,000 gallons/month





#### There are lots of ways to get to the same place..

Option 1: Payment for Access: **\$63.79/month** 

# Option 2: Payment for Volume of Product Received: **\$10.48/1,000 gallons**

Option 3: Base Charge for Fixed Costs; Volumetric Charge for Variable Costs:

\$54.08/month + \$1.59/1,000 gallons

Option 4: \$25 Base Charge; Volumetric Charge for Rest: **\$25.00/month + \$6.37/1,000 gallons** 

#### **Option 1: Payment for Access**



# Option 2: Payment for Volume of Product Received



#### Option 3: Base Charge for Fixed Costs; Volumetric Charge for Variable Costs



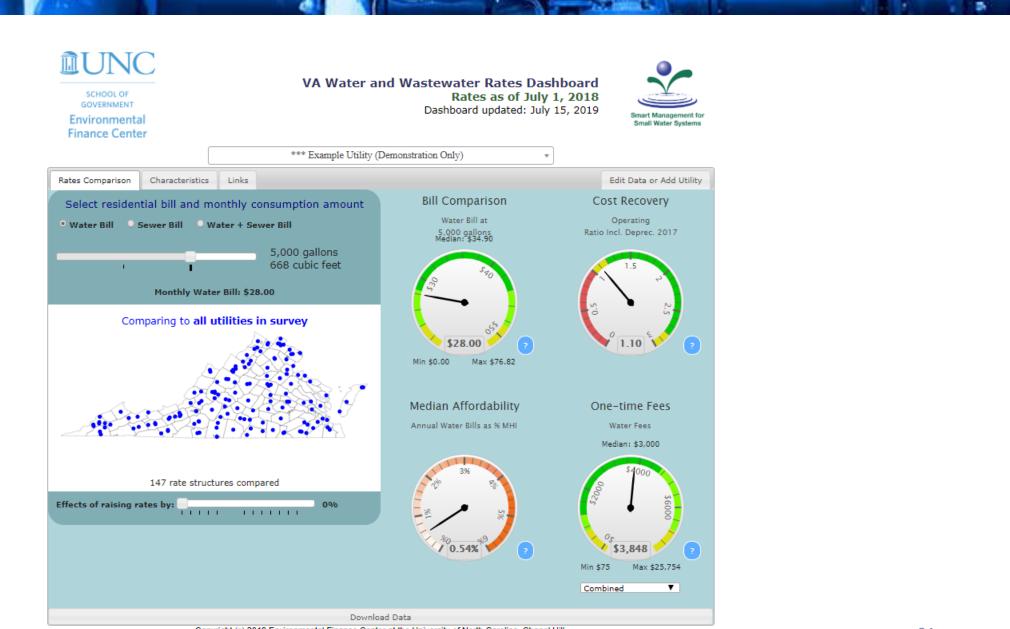
# Option 4: \$25 Base Charge; Volumetric Charge for Rest



	1,000 gallons/month	4,000 gallons/month	12,000 gallons/month	34,000 gallons/month
Payment for Access (Fixed Monthly Bill)	\$63.79	\$63.79	\$63.79	\$63.79
Payment for Volume of Product Received	\$10.48	\$41.92	\$125.76	\$356.32
Base Charge for Fixed Costs; Volumetric Charge for Variable Costs	\$55.67	\$60.44	\$73.16	\$108.14
\$25 Base Charge; Volumetric Charge for Rest	\$31.37	\$50.48	\$101.44	\$241.58



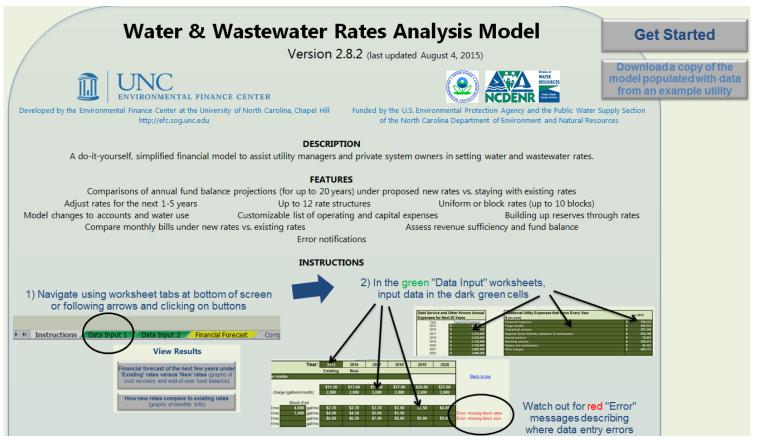
#### Some resources and tools



Copyright (c) 2019 Environmental Finance Center at the University of North Carolina, Chapel Hill.

#### Water and Wastewater Rates Analysis Model http://efc.sog.unc.edu or <a href="http://efcnetwork.org">http://efcnetwork.org</a>

#### Find the most up-to-date version in Resources / Tools



Created by the Environmental Finance Center at the University of North Carolina, Chapel Hill Funded by the U.S. E.P.A. and the N.C. Department of Environment Quality



#### **Rates Analysis Tool**

What do you need?

- Rate sheet
- Billing data revealing customers' usage
- Number of accounts
- Budget



Input the year below and input up to 12 rate structures (e.g. water, wastewater, residential, commercial, inside, outside, etc.) in the dark green cells.

Input existing rates in the first column and the [new] rates in the next five years.

Rate Structure(s)		Fiscal Year:	2019	FY2020	FY2021	FY2022	FY2023	FY2024
			Existing	New				
Rate Structure 1: Rate	ate 1: In-City							
Monthly Base Charge:			\$46.36	\$55.63	\$63.98	\$70.37	\$75.30	\$77.18
Consumption allowance include	d with the base charge (	(gallons/month):						
	-							
	Block Start:	Block End:						
Block rate 1 (\$/1,000 gal)	- gal/mo	gal/mo	\$6.06	\$7.27	\$8.36	\$9.20	\$9.84	\$10.09
Block rate 2 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 3 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 4 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 5 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 6 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 7 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 8 (\$/1,000 gal)	- gal/mo	gal/mo						
Block rate 9 (\$/1,000 gal)	- gal/mo	gal/mo						
Final block rate (\$/1,000 gal)	- gal/mo	and beyond						



Input customer water use that was charged volumetric rates in the dark green cells corresponding to all rate structures in analysis.

Monthly Consumption that was Charged Volumetric Rates All Volume Above Consumption Allowance in FY2019, by Blocks See example of how to determine volumes by blocks				
Rate 1: In-City				
Total monthly volume	Gallons/month in FY2019 1,081,152 1,081,152			



Input number of accounts, growth rate, trends in water use, and connection fees for all applicable rate structures.

Accounts and Uncollected Bills	Number of Accounts	Uncollected Bills		
	in FY2019	Growth Rate %/year	Per Year	
Rate 1: In-City	421	0.0%	2.0%	
Rate 3: Outside-City	201	0.0%	2.0%	

Average Monthly Consumption	Approx. average per account (gallons/month) is	Projected Change in Average Consumption	Modeled Reduction in Average Consumption after
	less than	Based on Trends (%/year)	a 10% Increase in Rates
Rate 1: In-City	5,200	-1.0%	-3.0%
Rate 3: Outside-City	4,100	-1.0%	-3.0%

Total of One-Time Fees to Connect New Customer (e.g. tap, connection, system development, impact fees)	Existing in FY2019	New in FY2020 and beyond	
Rate 1: In-City			
Rate 3: Outside-City			



Enter debt service (principal + interest) and all other capital and non-capital expenses that are known for each individual year in the future and are excluded from the 'Additional Utility Expenses' box.

	Step 4			
Enter debt service (principal + interest) and all other capital and non-capital expenses that are known for each individual year in the future and are excluded from the 'Additional Utility Expenses' box.				
Debt Service and Expenses for Ne	d Other Known Annual			
Year	Expected Expenses	٦		
FY2019	\$ 125,00	0		
FY2020	\$ 125,00	-		
FY2021	\$ 125,00	_		
FY2022	\$ 125,00	0		
FY2023	\$ 125,00	0		
FY2024	\$ 125,00	0		
FY2025	\$ 125,00	0		
FY2026	\$ 125,00	0		
FY2027	\$ 125,00 \$ 125,00	0		
FY2028	\$ 125,00	0		
FY2029	\$ 125,00	0		
FY2030	\$ 125,00	-		
FY2031	\$ 125,00			
FY2032	\$ 125,00	100 C		
FY2033	\$ 125,00 \$ 125,00			
FY2034		_		
FY2035	\$ 125,00	-		
FY2036	\$ 125,00	-		
FY2037	\$ 125,00 \$ 125,00			
FY2038				
FY2039	\$ 125,00 \$ 125.00	-		
FY2040	\$ 125,00	U		

Enter all other expenses in FY2019 that are not listed in the 'Debt Service and Other Known Annual Expenses' box. All expenses in this box are assumed to grow linearly at a constant rate. You can change the titles for the expenses and use up to 11 categories.

Additional Utility Expenses that Grow Every Year	In FY2019		
(\$ per year)			11112013
Personell, Admin		\$	354,068
Repairs, Maintenance, Equipment		\$	67,950
Utilities		\$	14,000
Dues, Memberships, Fees, Charges		\$	8,225
Water Lab, Chemicals, Hook-Ups		\$	16,200
Contracted Services, Training		\$	8,750
Misc.		\$	22,000
	Total:	\$	491,193
All expenses in this box are assumed to grow linearly every year at a constant rate			
Inflation of Utility Expenses (%/year)			3.00%

If you are using rates to generate more revenue to build up your reserves (after paying for all expenses in the 'Debt Service...' and 'Additional Utility Expenses' boxes), enter your reserve build-up requirements.

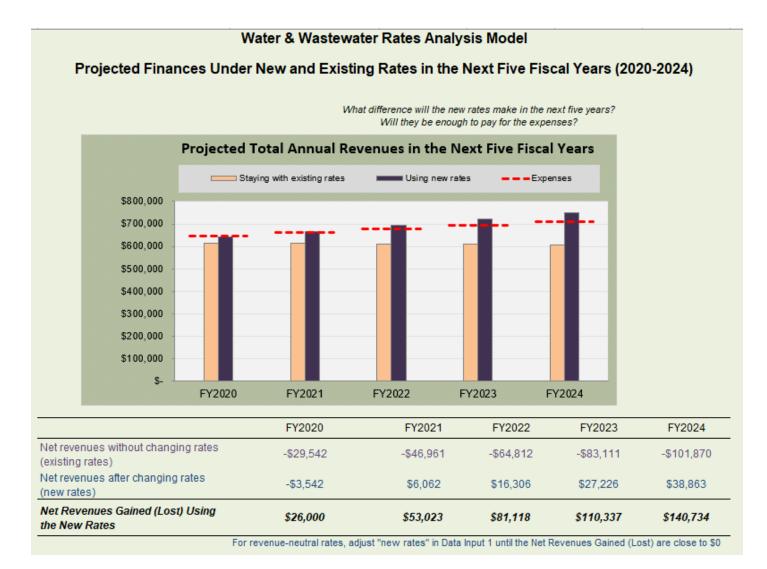
Building Up Reserves from Rates				
Enter as negative if transferring money IN from other fund				
Year Revenue Needs to Adjust Reserves				
FY2019	\$ 15,000			
FY2020	\$ 15,000			
FY2021	\$ 15,000			
FY2022	\$ 15,000			
FY2023	\$ 15,000			
FY2024	\$ 15,000			
FY2025	\$ 15,000			
FY2026	\$ 15,000			
FY2027	\$ 15,000			
FY2028	\$ 15,000			
FY2029	\$ 15,000			
FY2030	\$ 15,000			
FY2031	\$ 15,000			
FY2032	\$ 15,000			
FY2033	\$ 15,000			
FY2034	\$ 15,000			
FY2035	\$ 15,000			
FY2036	\$ 15,000			
FY2037	\$ 15,000			
FY2038	\$ 15,000			
FY2039	\$ 15,000			
FY2040	\$ 15,000			

# Step 7

Input how much cash (fund balance was available for the water/wastewater fund at the start of FY2019 and what the minimum fund balance should be every year.

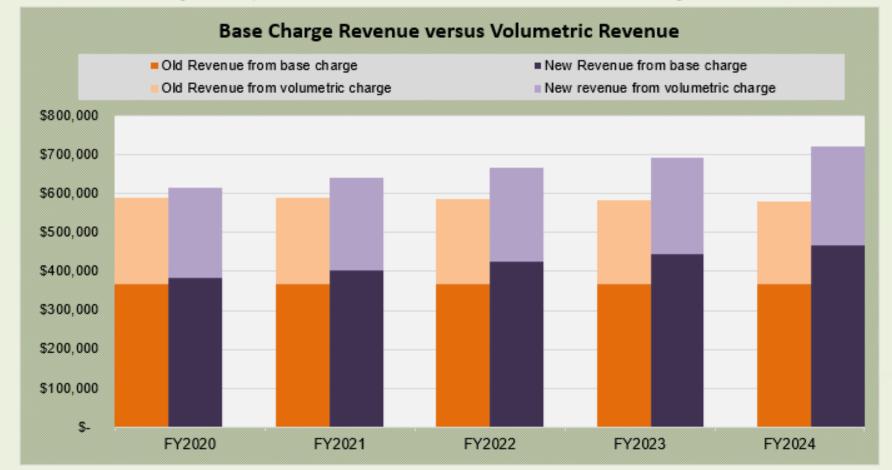
Fund Balance	
Fund balance at the beginning of FY2019 (or end of FY2018) OR fund balance estimated at the end of FY2019	\$ 1,043,950
End of year fund balance should always exceed (minimum target):	

#### **Financial Forecast**



#### **Financial Forecast**

If we stay with our existing rates, how much of our revenues will from fixed (base) charges, and how much will be from volumetric charges? If we change our rates, how will that affect the revenues from both fixed and volumetric charges?



#### **Financial Forecast**

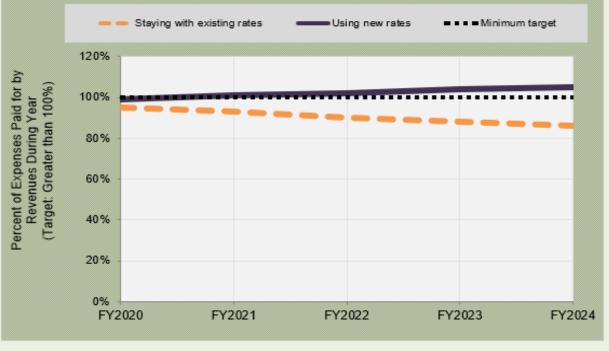
Will the existing rates or new rates ensure that our fund balance remains above our minimum target? Will we be depleting, maintaining, or building up our fund balance if we stay with the existing rates or if we change our rates?

#### Projected End-of-Year Fund Balance in the Next Five Fiscal Years



Will the existing rates or new rates generate enough revenues each year to pay for all expenses of that year (or will we dip into our reserves)?

#### **Revenues as Percent of Expenses in the Next Five Fiscal Years**





## Rates Small Group Work

• What impact does you rates have?