

Managing Your Water System into the Future

Ellensburg, WA September 12, 2019









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Housekeeping

CEU Certificates

If you need a CEU certificate, you will need to confirm the following on the roster today before

you leave:

- Is your name spelled correctly?
- Did you provide an email address UNIQUE TO YOU? A unique email address is required to receive your certificate.Did you mark the checkbox that you need a certificate?

Within 30 days of the training, you will receive an email with instructions to print your certificate. Emails from EFCN may be blocked or go to your Junk mail. To avoid this issue, add Smallsystem@syr.edu to your email Contacts or check your Junk mail frequently.

EFCN will apply to the water operator state licensing agency for CEU preapproval when applicable. You may be awarded CEUs by your agency. It is your responsibility to confirm with the agency that training meets relevancy criteria established for your license type as some agencies may not apply CEUs to your license if the training topic is not relevant to your position.

EFCN follows the IACET Standard of CEU calculation.

0.1 CEU = 1 Contact Hour or 1 Professional Development Hour

Questions? Please contact Smallsystem@syr.edu



Environmental Finance Center Network (EFCN)

The Environmental Finance Center Network (EFCN) is a university-based organization creating innovative solutions to the difficult how-to-pay issues of environmental protection and improvement. The EFCN works with the public and private sectors to promote sustainable environmental solutions while bolstering efforts to manage costs.

The Small Systems Program Team

- Environmental Finance Center at The University of North Carolina at Chapel Hill
- Southwest Environmental Finance Center at the University of New Mexico
- Syracuse University Environmental Finance Center
- Environmental Finance Center at Wichita State University
- EFC West
- Environmental Finance Center at the University of Maryland
- New England Environmental Finance Center at the University of Southern Maine
- Great Lakes Environmental Infrastructure Center
- Government Finance Officers Association (GFOA)
- National Association of Development Organizations (NADO)

















Areas of Expertise



Asset Management



Rate Setting and Fiscal Planning



Leadership Through Decisionmaking and Communication



Water Loss Reduction



Energy Management Planning



Accessing Infrastructure Financing Programs



Workforce Development



Water Conservation Finance and Management



Collaborating with Other Water Systems



Resiliency Planning



Managing Drought

SCHOOL OF GOVERNMENT Environmental Finance Center



Supporting fair, effective, and financially sustainable delivery of environmental programs through:

- Applied Research
- Program Design and Evaluation
- Teaching and Outreach
- Advising
- Policy Analysis

How you pay for it matters

Environmentalfinance.org







Quick Introductions

Evan Kirk Environmental Finance Center The University of North Carolina at Chapel Hill 919-962-2789 emkirk@sog.unc.edu

Quick Introductions

- 1. Name?
- 2. Organization?
- 3. Responsibility?
- 4. Details on your water system
- 5. What are you most proud of at your water system?
- 6. What is your biggest challenge?

Workshop Objectives

- Learn how to plan for and finance your water system now and into the future
- Have the right staff to achieve system goals
- Provide forum for sharing finance and management perspectives, ideas, and experiences



Agenda

- Funding Programs
- Pricing Water for Full Cost Recovery
- Long Term System Planning
- Workforce Planning

Topics Not Covered

🖼 FREE Grant Money For You - Message (HTML)
<u>F</u> ile <u>E</u> dit <u>V</u> iew <u>I</u> nsert F <u>o</u> rmat <u>T</u> ools <u>A</u> ctions <u>H</u> elp
🛛 🖗 Reply to All 😽 Forward 🥔 🖻 🗡 📴 🗙 🛧 🔹 🐨 🧟 🖓
From: Amy Cornett [suny@easypeasy.com] To: jezter@email.unc.edu
Cc: Subject: FREE Grant Money For You
Qualifying for a free cash grant is easy! • \$10,000 to over \$500,000 in FREE Grant Money is Available NOW! • Never Repay • No Credit Checks • No Interest Charge To see if you meet the requirements, please visit our web site: CLICK HERE NOW! With best regards,



Nigeria's anti-corruption unit finds \$43 million cash in Lagos apartment

By Yemisi Adegoke, CNN

O Updated 10:03 AM ET, Fri April 14, 2017

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U.S. Edition + $\mathcal{P} \equiv$



Source: CNN

Watch: Millions seized from Nigerian apartment 01:14

Story highlights

Nigeria's anti-corruption agency discovered \$43 million in cash at a Lagos apartment

This is the latest in a string of busts thanks to a new whistleblowing policy Lagos (CNN) — The Nigerian anti-corruption unit discovered more than \$43 million in US dollars at an upscale apartment in Lagos.

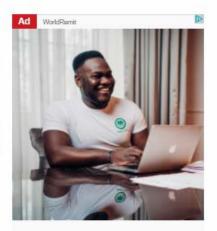
The anti-graft agency said in a statement it raided the apartment Tuesday after a tipoff about a "haggard" Top stories

Live TV



MLB team spent \$900M, still doesn't have a ring

Conservatives accuse the Pope of spreading heresy



How to keep close to home

"I still love Nigeria and stay in touch with friends and family there." - Akin.

A few questions for you before we continue...

- 1. Take out your phone
- Open a web browser (Safari, Chrome, etc.) Not your Google or other search app
- In the address bar, type in and go to http://pollev.com/evankirk964
 Do not search for it, but go straight to the webpage
- 4. The webpage will change when I launch the poll in the next slide
- 5. Or Text EVANKIRK964 to 22333



Local Government

Non-profit

For-profit

Other

Not a system

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Up to 500

501 to 3,000

3,001 to 10,000

More than 10,000

Not a system



What is your background?

Science/Engineering

Law

Finance

Management

Other

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Funding Programs

Infrastructure Funding Programs

40 Years G =

Building Better Neighborhood

WIRDINITED WIRDINITED

US

STA

ON AGENC



Rural Community Assistance Partnership



SBŅ

NRWA

Pricing Water to Achieve Full Cost Recovery

- Evan Kirk
- **Environmental Finance Center**
- The University of North Carolina at Chapel Hill 919-962-2789
- emkirk@sog.unc.edu

Session Objectives

- Understand how to calculate the base charges and volumetric charges to cover the full cost of providing water service
- Demonstrate the impact of different pricing structures on different customers
- Discuss what factors can impact your pricing assumptions



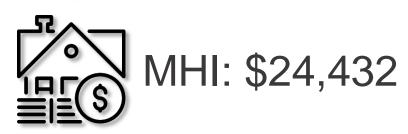


Irvindale, USA Exercise

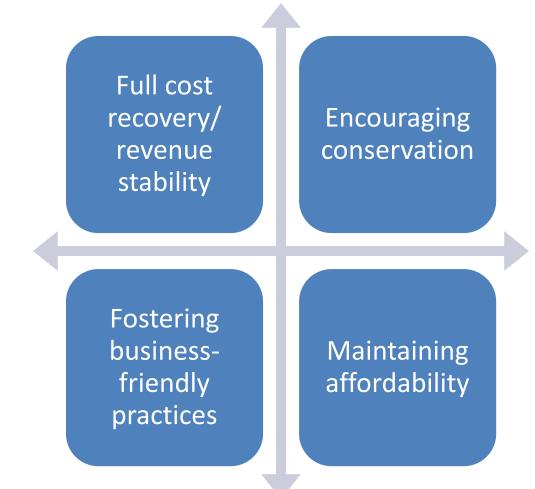
Small town with a water and wastewater system

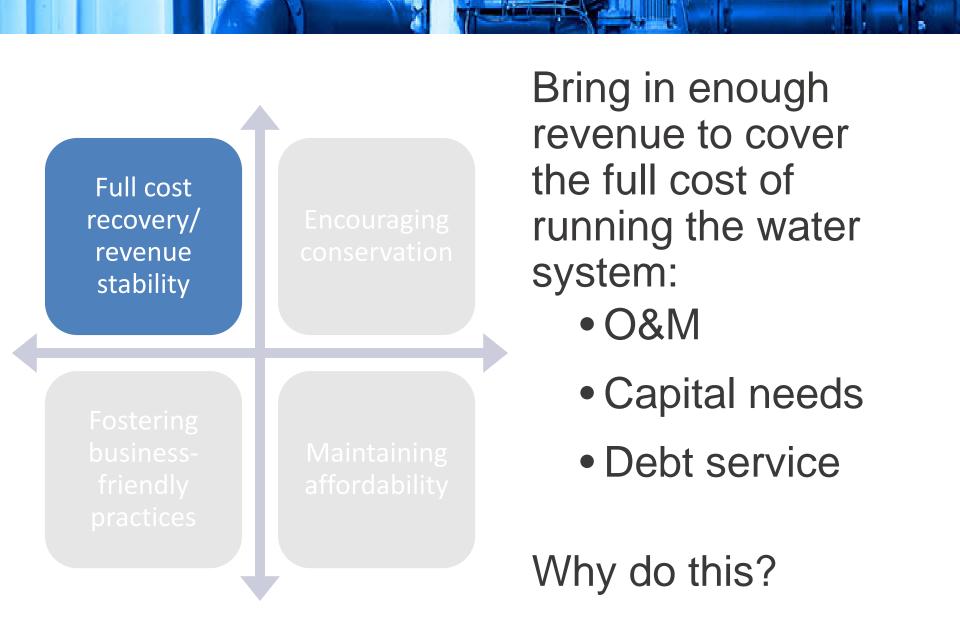


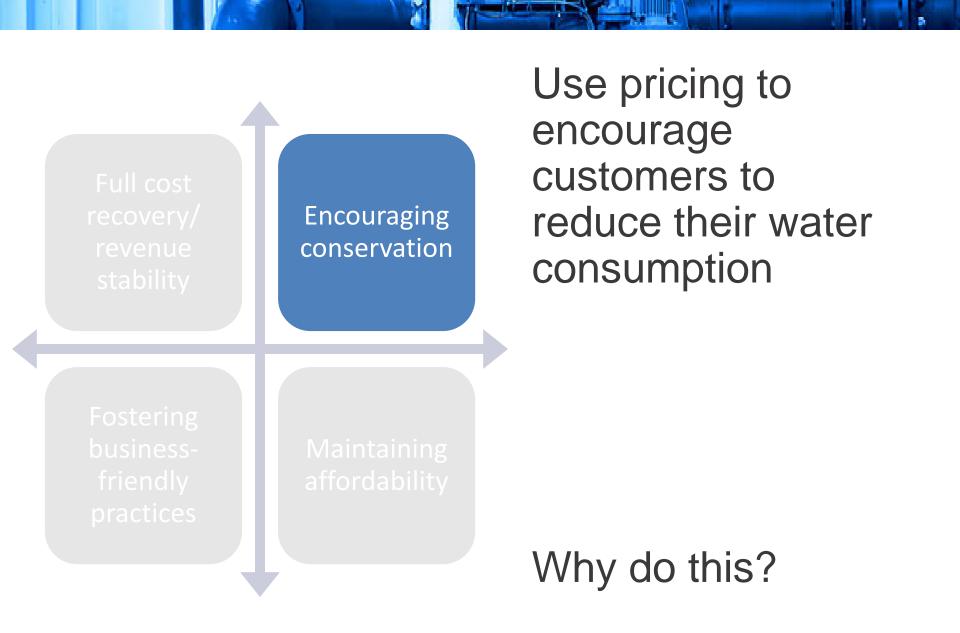
Service Connections: 450



Water System Objectives

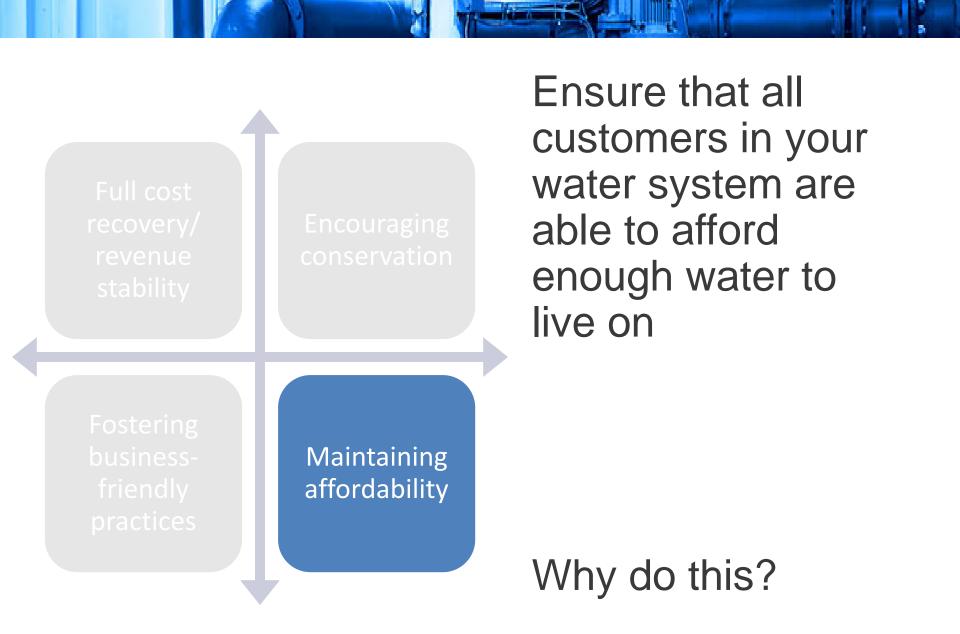








A DESCRIPTION OF





Full cost recovery

Encouraging conservation

Business friendliness

Affordability

Something else

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Full cost recovery

Encouraging conservation

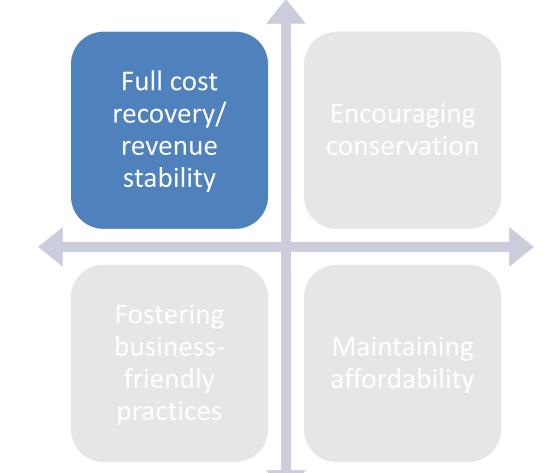
Business friendliness

Affordability

Something else

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Water System Objectives



A PROPERTY AND IN COLUMN 2

Understanding Water Revenues



https://www.youtube.com/watch?v=0jf83mE0Lyk

Full Cost Pricing

- The goal of full cost pricing is to have the charges for water cover the entire cost of running the water system today and into the future
- Of course, there are many ways in which you can get to the right dollar figure. Some of it comes down to your rate setting philosophy

Rate Setting Philosophies

Payment for access vs. payment for volume of product received

- Fixed charges for fixed costs and variable charges for variable costs
- Some mix of the above ideas

Rate Setting Philosophies

Jeff Hughes

The Science of Setting Water and Sewer Rates

- An increase in mergers and acquisitions
- Almost \$8 billion in assets and more than \$1 billion in annual revenues¹
- Changing regulations, affecting the bottom line
- A backlog in capital investment needs
- Interruptions in supplies that hurt revenues
- Loss of major customers
- Innovative pricing and customerrelations strategies
- Sagging revenues

typically fall on governing boards that were chosen not as business or technical experts but as representatives of their constituents on a broad range of matters.

The drought of 2002 brought two types of water stories to the headlines: (1) the struggles of many communities to maintain their water supplies and (2) the financial difficulties of many communities due to decreased sales. The response to the first type of circumstance was immediate and significant: an executive order requiring conservation, and statewide initiatives to examine current supplies. The response to the second type of circumstance has been less obvious and less pronounced. Table 1). These numbers are impressive. However, the projected numbers are staggering. According to a study by the North Carolina Rural Economic Development Center, the state will need more than \$11 billion in investments to meet its capital needs for water and sewer infrastructure over the next twenty years.²

In North Carolina, as throughout the country, numerous water and sewer enterprises owned by local governments benefited from the federal government's ambitious construction grants program of the 1970s (for the patterns of federal wastewater funding from 1970 to 2000, see Figure 1). Many local government officials fondly remember those days of



Exercise

Let's figure out some rates for Irvindale that cover the full cost of providing water service

Non-Rate Revenues

	Account	Budget
1	30-329-00 W/S INTEREST EARNED DEPOS	\$0.00
2	30-334-00 CONTRIBUTIONS/DONATIONS	\$0.00
3	30-335-00 W/S MISC. REVENUE	\$700.00
4	30-336-00 FUND BALANCE APPROPRIATED	\$9,187.87
7	30-345-01 SALES TAX REFUND	\$0.00
9	30-371-01 W/S CHARGES	\$344,445.00
10	30-371-02 W/S ADJUSTMENTS	\$0.00
11	30-373-00 TAP CONNECTIONS	\$1,500.00
13	30-373-02 SERVICE CHARGES/CUT OFFS	\$12,500.00
14	30-373-04 IMPACT FEES	\$1,000.00
15	30-373-05 CAPITAL CONTRIBUTIONS	\$0.00
16	30-374-00 Online W/S Payment Fee	\$1,600.00
17	30-375-80 Contributed Capital - G.R.S.P.	\$0.00
18	30-375-81 Contributed Capital Fund	\$0.00
19	30-377-00 RBEG - Pump Station	\$0.00
20	30-378-00 I&I Study Grant - Commerce	\$12,000.00
22	30-385-00 SALE OF ASSETS	\$0.00
23	30-386-00 TRANSFER FROM OTHER FUND	\$0.00
		\$382,932.87



For the Exercise

Total Revenues: \$382,932.87

Revenues from Rates: \$344,445.00

 In its pure form, everyone in the water system pays the same amount for access to the system, regardless of how much water they use

We charge A flat rate of \$ 15,00 mooting P.O - BOX 133 JACKNWAIK

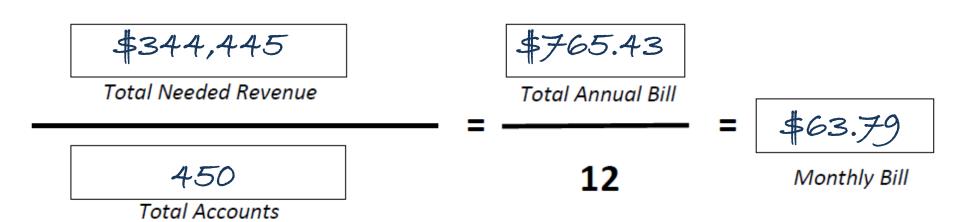
We ARE A Smoll town we do Not GAVE SewagE

Jacksonville, GA

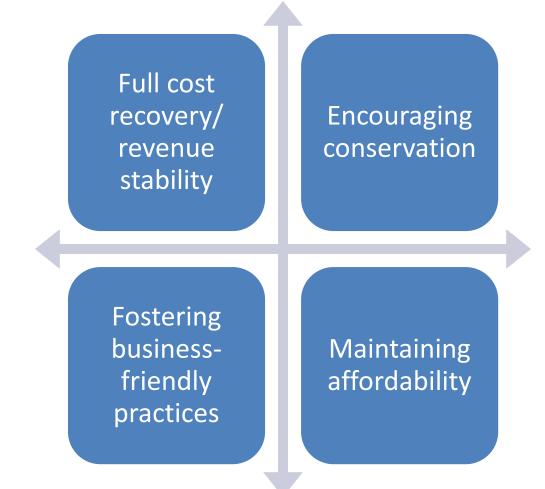
- What information do we need to make this calculation?
- Total revenue needed from rates
- Total number of accounts







Which Water System Objectives?



 In its pure form, everyone in the water system pays for the volume of water received and only for the volume of water received

WATER & SEWER RATES

In Town Water Sewer Out of Town Water Sewer

- \$ 7.72 per 1000 gallons \$ 10.73 per 1000 gallons
- \$ 15.44 per 1000 gallons \$ 21.46 per 1000 gallons

Troutman, NC

• What information do we need to make this calculation?

- Total revenue needed from rates
- Total gallons <u>sold</u>

\$344,445

Total Needed Revenue

x**1,000** =

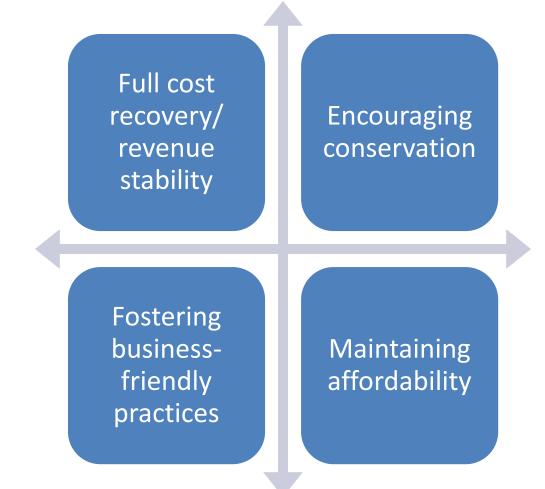
\$10.48

Price per 1,000 Gallons

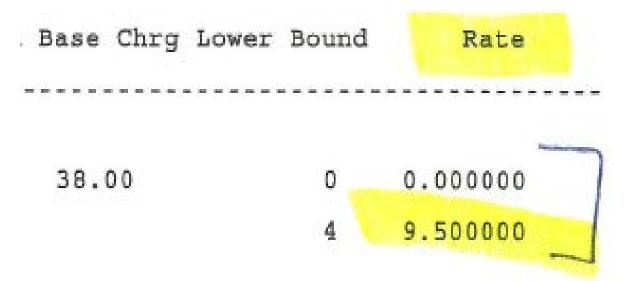
32,877,590

Total Gallons Sold

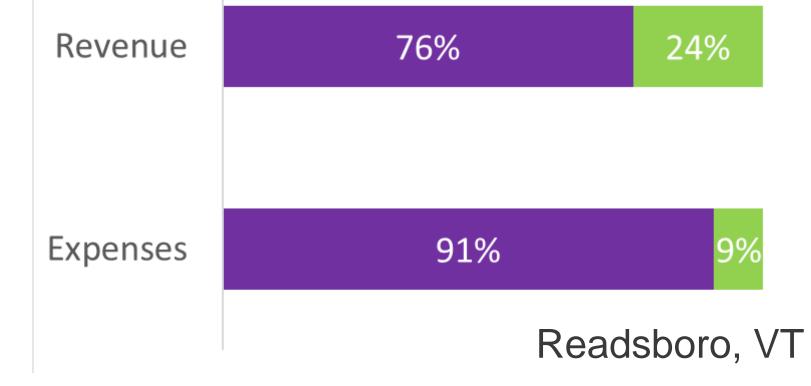
Which Water System Objectives?



 In its pure form, all the fixed costs of the water system would be covered by the base charge, and all of the variable costs would be covered by the volumetric rate



Readsboro, VT



- What information do we need to make this calculation?
- Total revenue needed to cover fixed costs
- Total Accounts
- Total revenue needed to cover variable costs
- Total gallons sold



For the Exercise

Revenues from Rates:

\$344,445

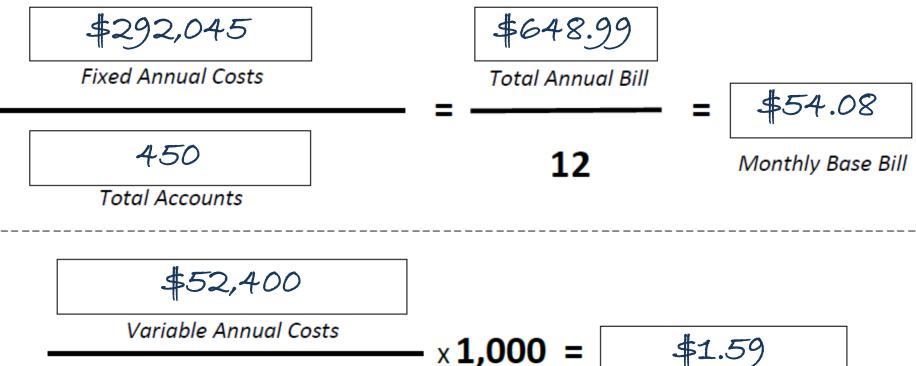
\$292,045

Everything else

Fixed Cost

\$52,400 Variable Cost

vvi Duniuco & Salt Chemicals Water Bill Purchase Water

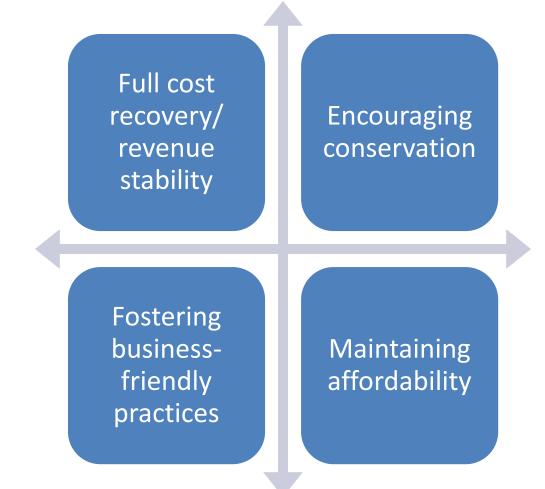


32,877,590

Total Gallons Sold

Price per 1,000 Gallons

Which Water System Objectives?



• Pick a base charge and see what the volumetric charge would need to be

WATER & SEWER RATES AND FEE SCHEDULE EFFE

IN TOWN

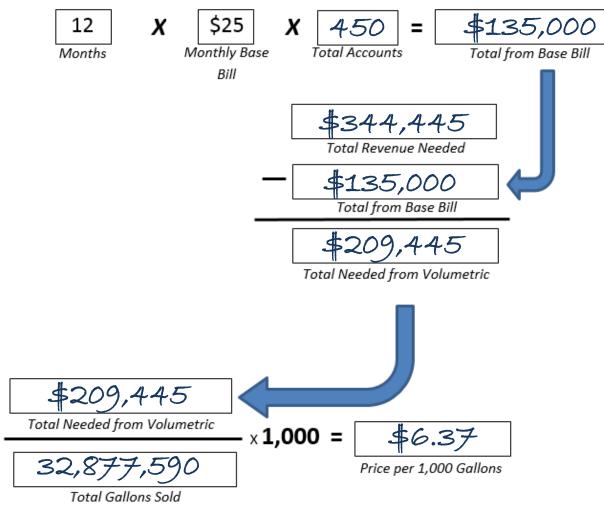
WATER MINIMUM (1000 GALLONS)	\$25.00
SEWER MINIMUM (1000 GALLONS)	\$25.00
DISPOSAL FEE	\$ 5.00
	* * * * *

ADDITIONAL WATER PER 1000 GALLONS \$ 6.15

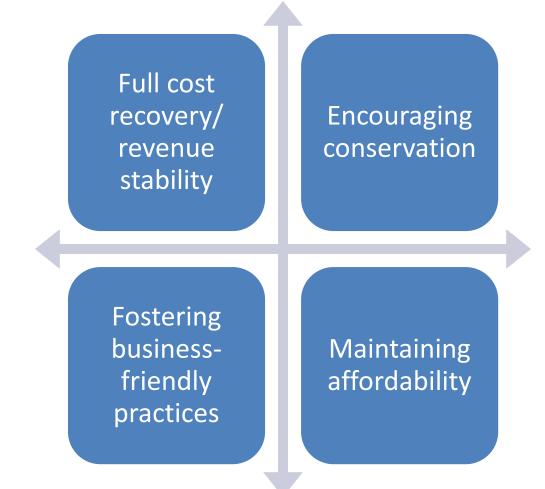
Denton, NC

• What information do we need to make this calculation?

- Total Accounts
- Total Revenue Needed
- Total Gallons



Which Water System Objectives?





\$63.79 base

\$10.49 per 1,000 gallons

\$54.08 base and \$1.59 per 1,000 gallons

\$25.00 base and \$6.37 per 1,000 gallons So where do you think the \$25 per month base charge came from?

Rate structures in the room today*

- Billing period: Monthly, Bi-monthly
- Base charges: \$10.84 \$213.86
- Consumption allowances: 0 7,500 gallons
- Volumetric rates above consumption allowance: Uniform, Increasing Block, Flat fee
- Res. water bill for 1,200 cubic feet or about 16,000 gallons: \$18.42 \$213.86

*Based on information readily available online for 7 utilities (18 structures)

Rate structures in the room today*

- Qualified low-income rates 1 system
- Seasonal rates 1 system
- Separate rate structures: 2 out of 7

*Based on information readily available online for 7 utilities (18 structures)

How Structures Impact Customers

• All four rate structures get us to the same total revenue

• But how does each approach impact different types of customers?

How This Impacts Customers



1,000 gallons/month



12,000 gallons/month



4,000 gallons/month





Exercise

How much will water service cost per month for different customers under each rate structure?



The Rates

- \$63.79 base
- \$10.49 per 1,000 gallons
- \$54.08 base \$1.59 per 1,000 gallons
- \$25.00 base \$6.37 per 1,000 gallons



Payment for Volume of Product Received



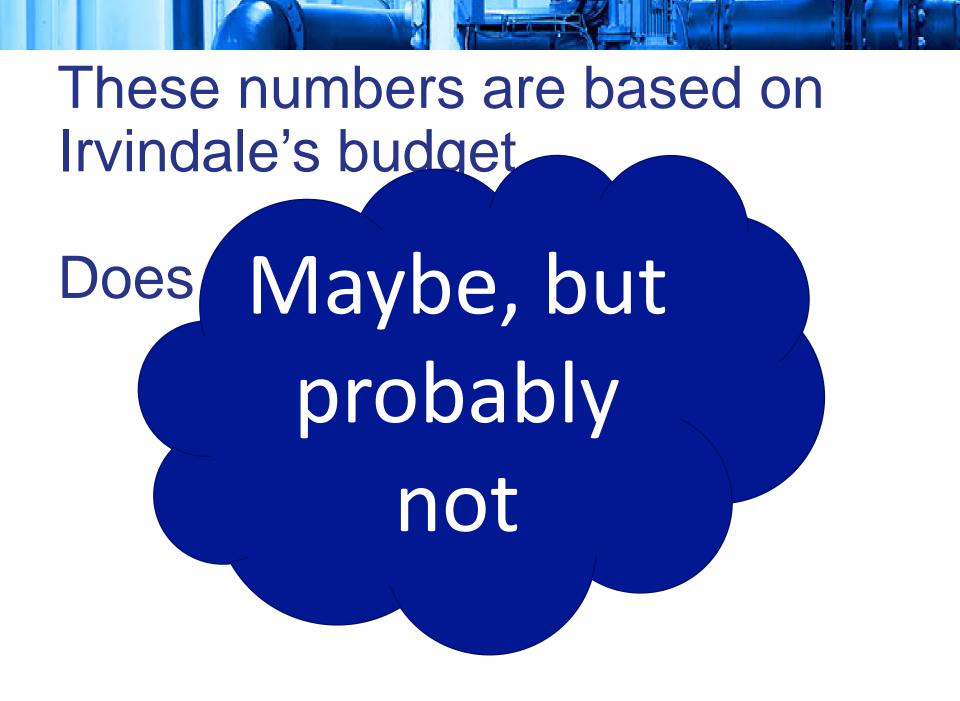
Base Charge for Fixed Costs; Volumetric Charge for Variable Costs



\$25 Base Charge; Volumetric Charge for Rest



	1,000 gallons/month	4,000 gallons/month	12,000 gallons/month	34,000 gallons/month
Payment for Access (Fixed Monthly Bill)	\$63.79	\$63.79	\$63.79	\$63.79
Payment for Volume of Product Received	\$10.48	\$41.92	\$125.76	\$356.32
Base Charge for Fixed Costs; Volumetric Charge for Variable Costs	\$55.67	\$60.44	\$73.16	\$108.14
\$25 Base Charge; Volumetric Charge for Rest	\$31.37	\$50.48	\$101.44	\$241.58





Significantly higher than expected Slightly higher than expected Close to as planned Slightly lower than planned Significantly lower than planned

What causes variation?

Rate Changes



As rates go up, usage goes down

As a rule of thumb, typically usage goes down 3-4% for every 10% increase in rates

Population Change



Customers could be coming into your system or leaving your system

Loss of a Big Customer

Some customers use significantly more water than others. Losing a single big user can have a disproportionate impact on revenues

Economic Conditions

Economic downturns can cause customers to cut back on water use. Conversely, periods of economic growth can lead to higher water consumption

Changes in Collection Rates



Even if the number of customers doesn't change, how often they are paying you may be changing

Weather

Rainy conditions or dry/drought conditions can impact how much water customers use for outside irrigation

Water Use Restrictions

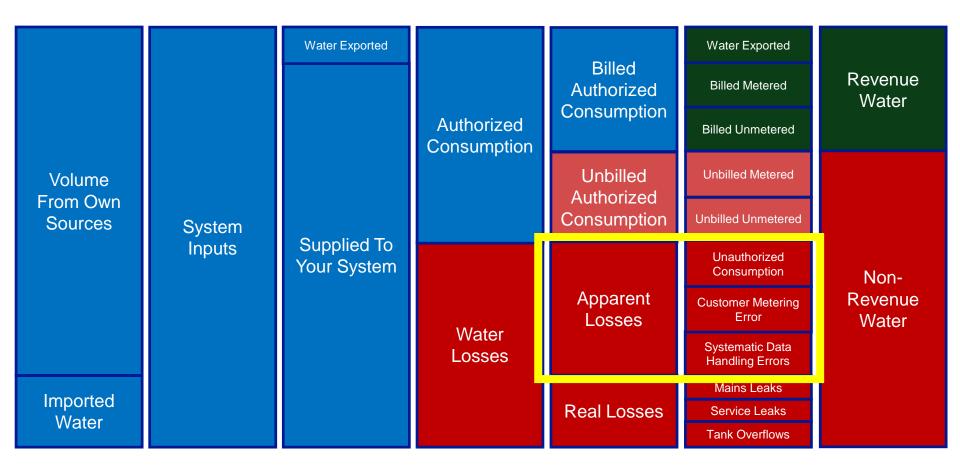


Whether due to water supply shortages or drought conditions, restricting water use will obviously impact revenues

Technology

Fixtures use less water today than in the past, and overall per capita water demand is decreasing across the country

Bill Correctly



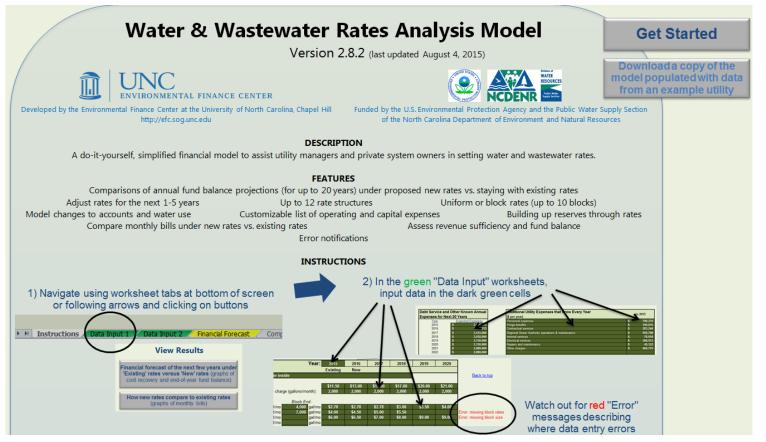


What to do?

- Multiple forecasts based on different
 assumptions
- Ideally, be conservative
- Don't forget price elasticity
- Use tools to test projections
- Give your board options

Water and Wastewater Rates Analysis Model http://efc.sog.unc.edu or <u>http://efcnetwork.org</u>

Find the most up-to-date version in Resources / Tools



Created by the Environmental Finance Center at the University of North Carolina, Chapel Hill Funded by the U.S. E.P.A. and the N.C. Department of Environment and Natural Resources

Water Utility Revenue Risk Assessment Tool

Water Utility Revenue Risk Assessment Tool

How Much Revenue Might Be Lost When Residential Customers Reduce Consumption?



Version 1.0 Version date: November 15, 2013

Developed by: The Environmental Finance Center at the University of North Carolina, Chapel Hill Developed for: Water Research Foundation

Click here to access a video tutorial on using the tool

This tool allows utilities and technical assistance providers to quickly determine the proportion of residential revenues from water sales that may be at risk of loss when residential customers change demand patterns. When residential customers reduce demand, whether due to price elasticity effects, or normal weather fluctuations that affect their water domands, or in reaction to shocks (such as new water conservation programs, water shortage periods, change in economic conditions, etc.), utilities collect less revenue from customer sales than anticipated. Utilities often ask how much of their revenues are really and realistically at risk of loss if their customers lower their consumption. This tool allows utilities and their technical assistance providers to quickly determine these estimates based on the utility's own rate structure, customer demand profile and weather conditions.

The tool requires only minimal data input and uses simplifying assumptions as well as detailed models developed after analyzing hundreds of thousands of real customer water records to understand how water customers change demand patterns.

This simplified tool is focused solely on revenue projections and assessment. Costs and revenue requirements based on customer classifications are not incorporated into this model. The tool allows the user to compare two different residential rate structures and determine which rate structure offers greater revenue resiliency.

Instructions and Data Needs Dout REFERENCE Rates Input COMPARATIVE Rates Revenues from REFERENCE Rates Revenue

Free to download and use at <u>www.waterrf.org</u> <u>www.efc.sog.unc.edu</u>

- Excel tool (simplified)
- Focus on residential revenues
- Utility inputs own:
 - Rate structure details
 - Residential customer water use profile
 - Weather patterns
 - Assumptions on price elasticity
- Tool estimates the proportion of revenues that may be lost due to changes in water use patterns due to:
 - Rate increase, alone or plus:
 - Normal weather pattern changes, or
 - One-time, significant and sudden conservation effort

Water Utility Revenue Risk Assessment Tool

Comparing Revenues After a Significant Decline in Water Use

How do the total revenues compare under both rate structures if there is a reduction of 10% - 20% in average water use and subsequent demand distribution shifts?

Portions of Annual Revenues under REFERENCE and COMPARATIVE Rate Structures that are at Risk of Loss Due to Significant Reductions in Average Water Use \$18,000,000 Additional portion of \$16,000,000 residential revenues \$14,000,000 at risk of decline because of 11% to \$12,000,000 20% reduction in \$10,000,000 average water use \$8,000,000 Portion of residential \$6,000,000 revenues at risk of \$4,000,000 decline because of 10% reduction in \$2,000,000 average water use **\$**0 **REFERENCE** Rates **COMPARATIVE** Rates

Decline in Total Annual Revenues for a:	REFERENCE Rates	COMPARATIVE Rates
10% reduction in avg use	\$1,311,000	\$1,319,000
20% reduction in avg use	\$2,181,000	\$2,167,000
10% reduction in avg use	8.5%	8.0%
20% reduction in avg use	14.2%	13.2%

The comparative rate structure generates revenues that are MORE resilient to sudden and significant declines in residential water use than the revenues generated by the reference rate structure. Revenues under the comparative rate structure are projected to drop 8% - 13.2% for a 10% - 20% reduction in average water use, and their related shifts in demand distribution. These declines occur after including the effect of price elasticity when adjusting rates from the reference rate structure to the comparative rate structure. By comparison, revenues under the reference rate structure are projected to drop 8.5% - 14.2% for the same declines in residential water use.

AWE Sales Forecasting and Rate Model



Home Tools AWE Sales Forecasting and Rate Model

Building Better Water Rates for an Uncertain World

AWE Sales Forecasting and Rate Model

Rate Model Video Tutorials

Request Tools

Rate Model User Guide

Appendices: Costing Methods, Demand Forecasting and Revenue Modeling

Communications Tools



AWE Sales Forecasting and Rate Model

The AWE Sales Forecasting and Rate Model is a new analytical tool that can explicitly model the effects of rate structures. Typical water rate models assume that future sales are known with certainty, and do not respond to price, weather, the economy, or supply shortages — that is to say, not the world we live in. The AWE Sales Forecasting and Rate Model addresses this deficiency and enables analysis of the following:

- · Customer Consumption Variability weather, drought/shortage, or external shock
- Demand Response Predicting future block sales (volume and revenue) with empirical price elasticities
- Drought Pricing Contingency planning for revenue neutrality
- · Probability Management Risk theoretic simulation of revenue risks
- · Fiscal Sustainability Sales forecasting over a 5 Year Time Horizon

The Rate Design Module can answer these questions:

- What effect would increasing the top tier rate by 15% have on water demand?
 Will shifting to seasonal rates cause water use to increase or decrease?
- What block rate design could allow us to preserve our current level of revenue while reducing demand?
- How should we adjust rates to support our water demand management objectives during water shortages?
- · What proportion of customer bills will



Available for Alliance for Water Efficiency members:

http://www.financingsustai nablewater.org/