



Smart Management for  
Small Water Systems

# Water System Management & Finance for Board Members

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*[www.efcnetwork.org](http://www.efcnetwork.org)*



American Water Works  
Association

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# AGENDA



Managerial Capacity  
Financial Capacity



# Capacity Development

*Water system capacity means the ability of a system to **plan for, achieve, and maintain** compliance with drinking water standards now and into the future.*



# 3 Components of Capacity Development

## Managerial

Clear Roles, Effective Policies, Thorough Planning

## Financial

Budgeting, Accounting, Planning, Internal Controls

## Technical

Infrastructure, Source, Standards, Rights, Operators



# Managerial Capacity

**The utility's institutional and administrative capabilities**

Utilities with good managerial capacity are:

- ✓ Organized, well-run & efficient
- ✓ Accountable & transparent
- ✓ Responsive to customers
- ✓ Effective policy makers and implementers
- ✓ Short- & long-term planners



# Public Water Systems

Provide **safe** drinking water at most **appropriate cost**

- ✓ **Water Quality**
- ✓ **Reliability**
- ✓ **Affordability**





# What Law Keeps My Water Safe?



## **Safe Drinking Water Act** passed by congress in 1974

EPA granted the role of administering the SDWA to the states:

- Permit, monitor, report & enforce
- Training and technical assistance





# Legal Framework

## Duty of Care



- Exercise good judgement
- Make decisions based on available information & resources

## Duty of Loyalty



- Decide & act in good faith
- Make decisions in the best interest of the utility

## Duty of Obedience



- Obey the law
- Make decisions that are faithful to the mission, bylaws & policies of the utility





# Board Member Roles & Responsibilities

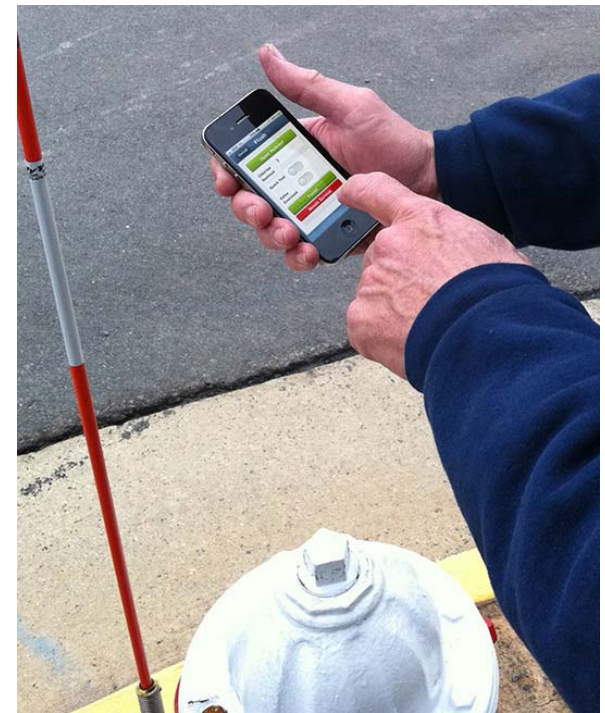
- Be a good **team member**
- Develop **long-term goals** that protect health and financial sustainability
- Set **policies** for effective and legal system operation
- Set customer service goals
- Oversee finances
- Act transparently
- Communicate to customers





# **Staff** (manager, administrator, clerk) **Roles & Responsibilities**

- Run the system (day-to-day tasks)
- Implement & enforce policies
- Maintain financial records
- Operate, maintain, repair, manage & replace assets
- Implement a water loss control program
- Practice energy efficiency
- Provide customer service
- Keep the board informed





# Asset Management

Asset Management is maintaining a  
**desired level of service**

*(what you want your assets to  
provide)*

At the lowest **life cycle cost**

*(best appropriate cost – not “no cost”)*

# Five Core Components of Asset Management



Current State of the Assets

Level of Service



Criticality



Life Cycle Costing

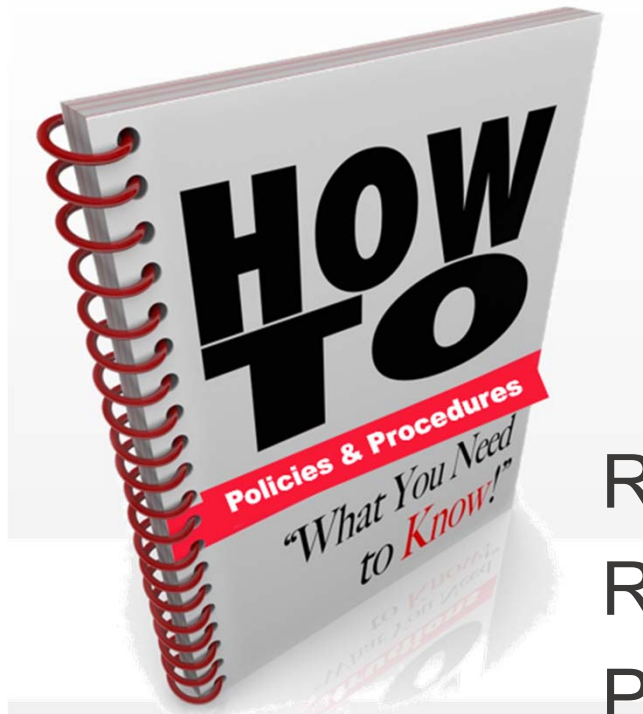


Long-Term Funding





# Policies & Procedures



Board – Sets Policies  
Staff – Implements Policies  
Both – Write Policies

Read them

Review regularly

Provide copies to all staff & the board

## Benefits

- Attracts qualified employees
- Decreases disturbance as staff changes
- Attracts qualified contractors
- Instills customer confidence and trust



# Personnel Policies

*Employees are a utility's most valuable asset*

Sets staff expectations

Uniform direction for staff and management

Instill confidence, trust & satisfaction







# Purchasing Policies



Ensure public funds are used efficiently.

Guide to staff for procuring goods & services

- Optimize price savings
- Buy quality products
- Value vendor relationships
- Comply with state, federal and audit standards





# Formal Code of Ethics

Provides guidelines to prevent unethical behavior

Avoids appearance of impropriety

Encourages transparency in board decision making

Fosters public trust





# Customer Service Policy

- Should be easy to understand
- Detail rates
- How to get/quit/transfer service
- How to pay a bill
- What happens if payments are not made
- Where to go with questions
- Emergency plans



*Customers ARE a utility's business*



# Communicating with Customers

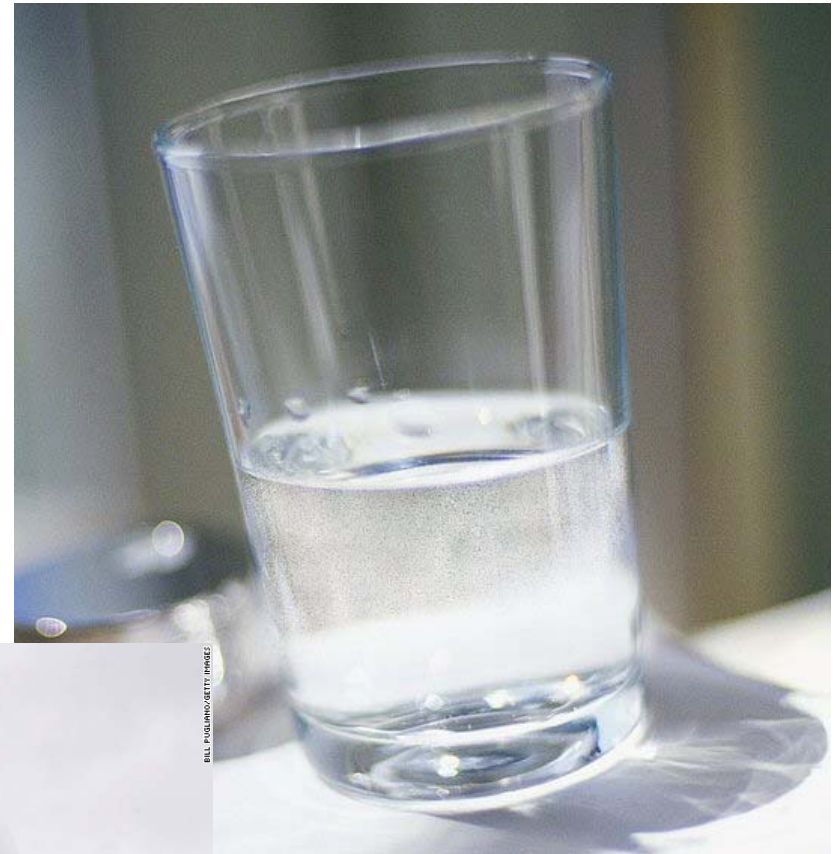
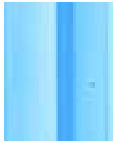
Bill stuffers  
Billboards  
Classes  
Consumer confidence  
report  
Mailers  
Newspapers  
Phonecalls  
Posters  
Radio/TV  
Social media  
Special meetings  
Surveys



*Don't let the water utility be your  
community's best kept secret*







BILL PLOUMINO/GETTY IMAGES





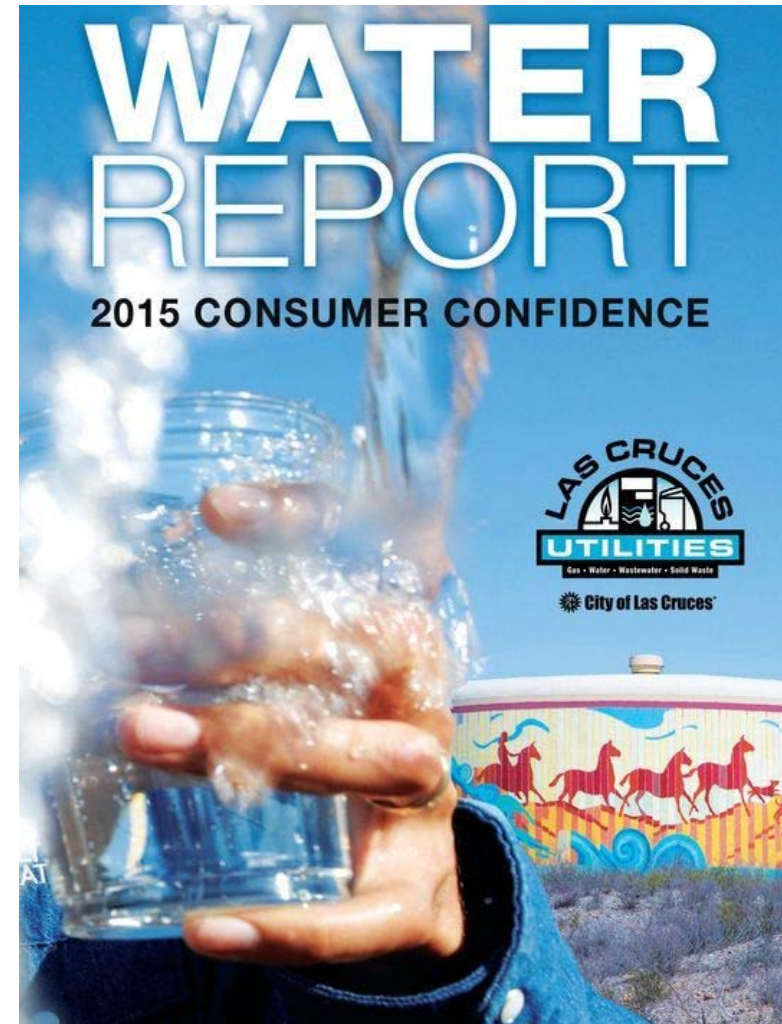
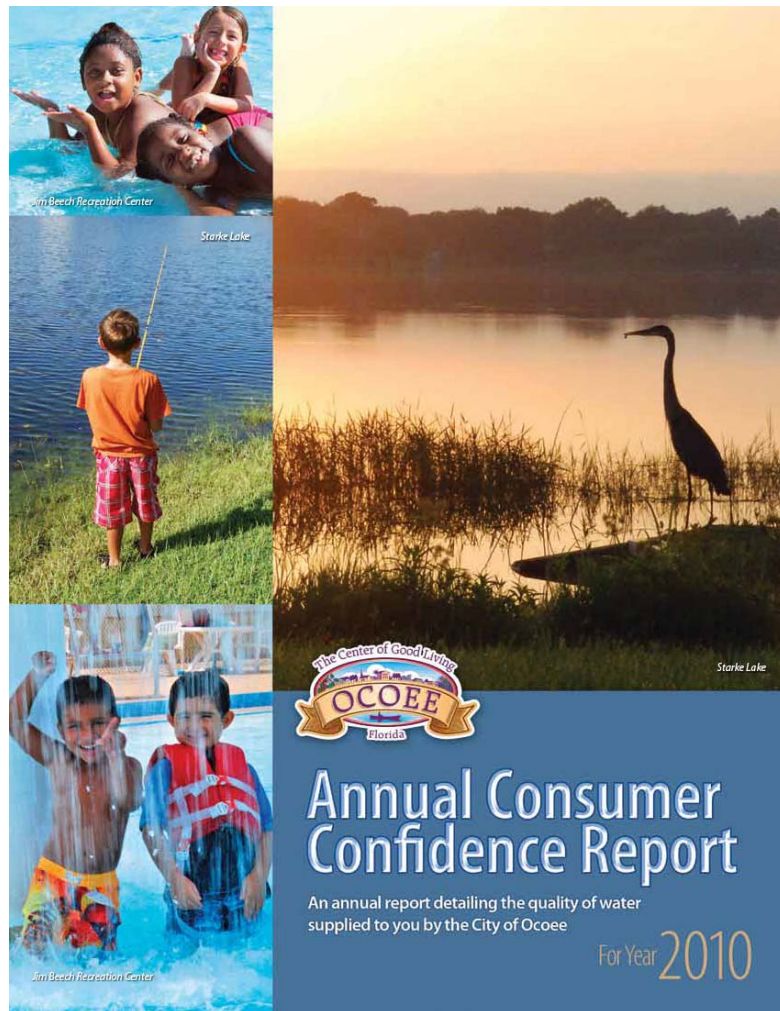


***Find your customers where they spend their time***





# Consumer Confidence Reports







# Financial Capacity Development





## Financial Capacity

**The utility has financial resources to supply safe drinking water in short and long term.**

- **Short Term** – pay staff, utilities, repairs, leases, contractors, debt, etc.
- **Long Term** – finance expansion of facilities, major equipment replacements, retain staff, ensure adequate water supplies, etc.



# Indicators of Financial Capacity

## Adequate and Protected Financial Resources

- Budgets
- Rates & Revenue
- Financial Controls
- Audits
- Credit access

## Planning for the Expenses of the Future

- Capital Improvements
- Expenditures
- Revenue meets expenses
- Reserves
- Regulatory changes



# Rates & Revenue Sufficiency

Cornerstone of a well-run water utility

Critical to measure and know all costs & expenses

System expenses should be covered by rates and fees

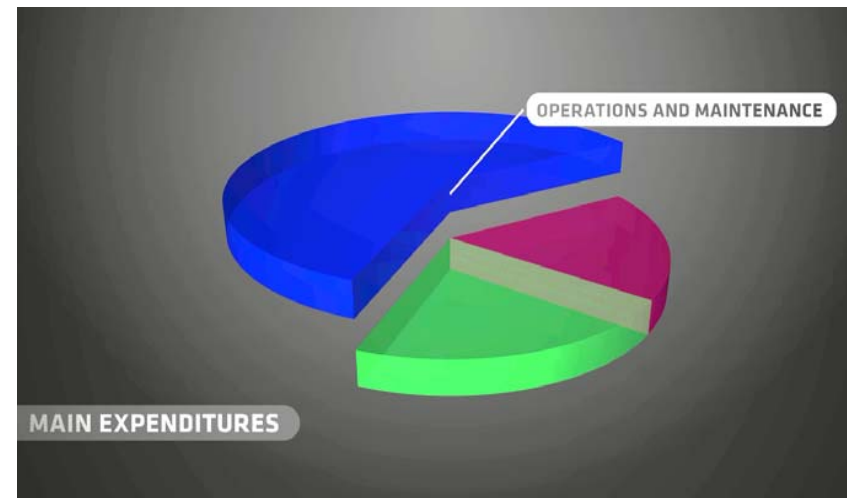
True cost of service should be reflected





# Budgets & Budgeting

- Yearly Plan
  - Public hearing required
  - RWD sets own FY
- Looks to the past
- Projects the future
- Determines priorities
- Staff does legwork
  - Board's role is review & approval





# Budgeting Tips for Water Utilities

## Remember

- **Water use** (and revenue) swing from year to year
- Suppliers have good knowledge of future costs
- Keep an eye on events of significant users

## Always

- Use several past years
- Include major changes
- Include periodic events
- **Budget based on necessary expenditures**
  - Not projected revenue



# Financial Reserves







# Financial Reserves

## Operational

- 3-6 months expenditures
- Smooths cash flow
- Allows for rainy days
- Allows to absorb higher than expected costs or show fall in revenue

**CRITICAL**



# Financial Reserves

## Repair/Replacement

Based on schedule

Varies year-to-year

Savings account for high priced items that are too cheap for debt

- High Service Pumps
- Tower maintenance
- Well servicing



# Financial Reserves

## Debt Services

Required by lender

Reduces interest costs

## Emergency

Covers unexpected costs

Minimum of current cost of most expensive capital item not in inventory



# Capital Improvement Planning

*What makes something a  
capital improvement vs.  
a regular maintenance or  
repair?*



# Maintenance & Repair







*Capital improvement*



# Reasons for Capital Improvement Planning

Meeting regulatory requirements

Proactive – not reactive

Inform future decision makers

Establishes priorities for public review

Funding institutions see system thinks long-term

Not binding, unlike annual budgets







# Tips for Capital Improvement Planning

- Set arbitrary minimum price for asset
- Stay realistic
- Five year minimum
- Justify need
- Coordinate with other projects
- Look at broad options
- Detail funding options
- Discuss openly





# Capital Improvement Reserves

- Necessary to pay upfront costs
  - Engineering, land, surveys, legal, etc.
- Informed by Capital Improvement Plan
- Use reduces debt burden
- Reserve fund most likely to have large swings in value
- Best practice – transfer most depreciation expense to this fund



**Thank you!**





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**Thank you for participating today, and we  
hope to see you at a future workshop!**

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