



WEBINAR: Preparing Winning Financing Applications for Water Infrastructure Projects

Thursday, March 9 2017 2:00 – 3:00 PM EST





This program is made possible under a cooperative agreement with EPA.

Logistics

At the top right corner of your screen:

Show your control panel to submit questions and see answers

Toggle between full screen/window screen view



Attendee List

Audio: please choose between speakers and telephone. If you do not hear audio right now, please check your speaker volume or enter #[audio pin]# if using phone.

Submit questions in the Questions box at any time, and press [Send]. To undock and increase the size of the box, click on top right corner icon.





The Environmental Finance Center Network (EFCN) is a university-based organization creating innovative solutions to the difficult how-to-pay issues of environmental protection and improvement. The EFCN works with the public and private sectors to promote sustainable environmental solutions while bolstering efforts to manage costs.

The Smart Management for Small Water Systems Program

This program is offered free of charge to all who are interested. The Program Team will conduct activities in every state, territory, and the Navajo Nation. All small drinking water systems are eligible to receive free training and technical assistance.

What We Offer

Individualized technical assistance, workshops, small group support, webinars, eLearning, online tools & resources, blogs

CEU Certificates

If you need a CEU certificate, you will need to confirm the following on the roster today before you leave:

- Is your name spelled correctly?
- Did you provide an email address UNIQUE TO YOU? A unique email address is required to access your certificate on the AWWA website.
- Did you mark the checkbox that you need a certificate?

Within 30 days of the training, you will receive an email with instructions to print your certificate. Emails from AWWA may be blocked or go to your Junk mail. To avoid this issue, add *educationservices* @awwa.org to your email Contacts or check your Junk mail frequently.

AWWA will apply to the water operator state licensing agency for CEU preapproval when applicable. You may be awarded CEUs by your agency. It is your responsibility to confirm with the agency that training meets relevancy criteria established for your license type as some agencies may not apply CEUs to your license if the training topic is not relevant to your position.

AWWA follows the IACET Standard of CEU calculation. **0.1 CEU = 1 Contact Hour or 1 Professional Development Hour**

Questions? Please contact educationservices @awwa.org

The Small Systems Program Team

- Environmental Finance Center at The University of North Carolina at Chapel Hill
- Environmental Finance Center at Wichita State University
- EFC West
- New England Environmental Finance Center at the University of Southern Maine
- Southwest Environmental Finance Center at the University of New Mexico
- Syracuse University Environmental Finance Center
- Environmental Finance Center at the University of Maryland
- American Water Works Association (AWWA)



















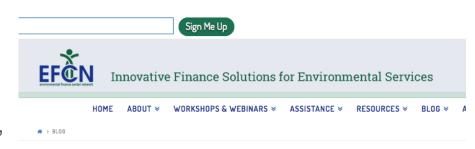
Areas of Expertise

- Asset Management
- Energy Management Planning
- Rates and Finance
- Leadership Through Decisionmaking and Communication
- Managing Drought
- Water Loss Reduction

- Collaborating with Neighboring Communities
- Multi-funding
- Water Conservation
- Management and Finance Tools and Techniques
- Climate Change Resiliency
- Workforce Development

Small Systems Blog

Learn more about water finance and management through our Small Systems Blog! Blog posts feature lessons learned from our training and technical assistance, descriptions of available tools, and small systems "success stories."



Common Blog Topic Areas

- Asset Management
- Energy Management
- Enhancing Regulatory Compliance
- Fiscal Planning & Rate Setting
- Funding Coordination
- Managerial & Financial Leadership
- Water Loss Reduction
- Water System Collaboration



Magdalena, New Mexico: A Success Story from the Smart Management for Small Water Systems Project

Written by: Allison Perch Allison Perch is a Program Coordinator with the Environmental Finance Center at the University of North Car financial health of its water system is at risk? This is the question that Stephanie Finch, the town clerk and treasurer for the ...

Bloa



The Virtuous Cycle: Internal Energy Revolving Funds for Small Water Systems

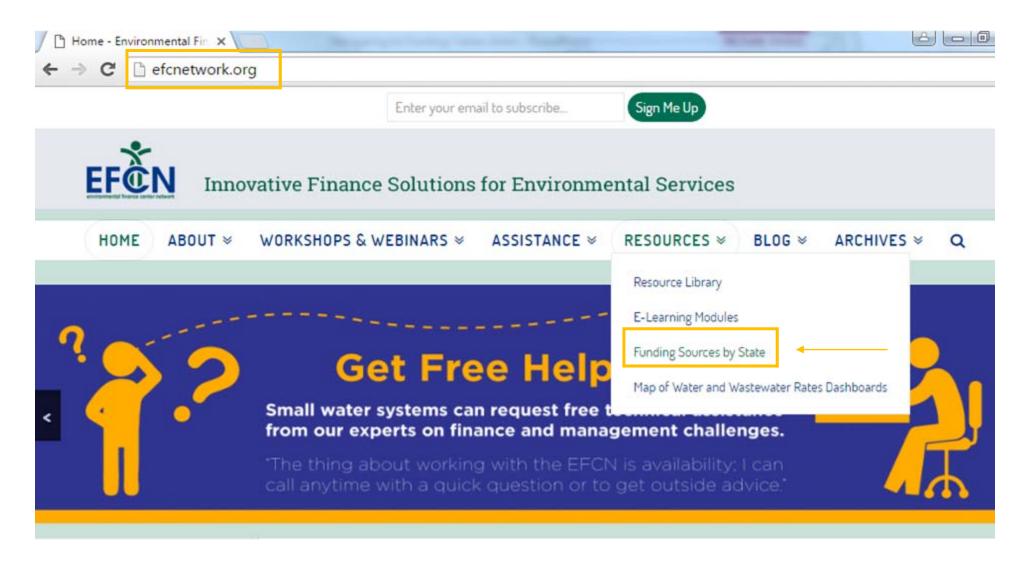
Written by: David Tucker David Tucker is a Project Director with the Environmental Finance Center at the University of North Carolina. pay for energy efficiency and renewable energy, helping cut utility costs? As energy is often the largest variable expense in a water sy.



Smart Management for Small Water Systems Program Newsletter | Fall 2015

View Full Issue The Environmental Finance Center Network has published the third issue in a series of quarterly newsletters. The Fall

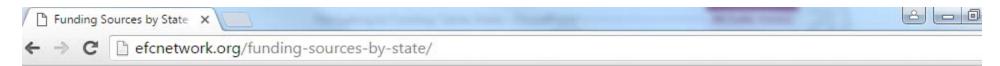
efcnetwork.org/small_systems_blog/



Navigating to Funding Tables

Step 1: efcnetwork.org

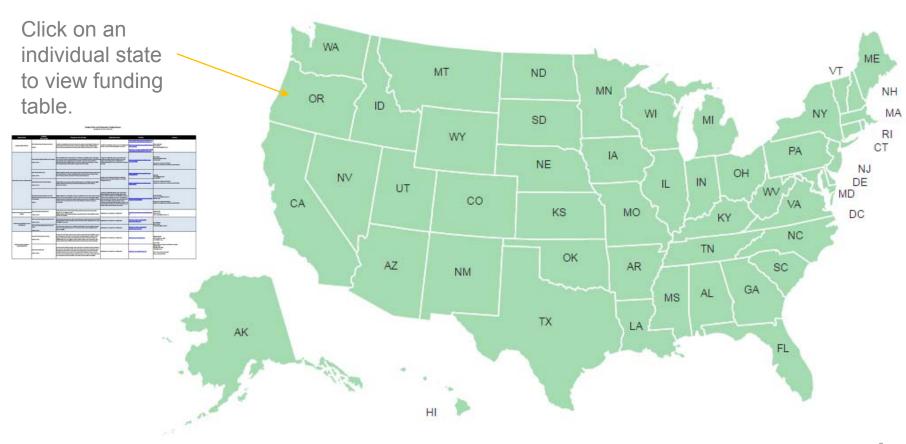
Step 2: Select "Funding Sources by State" under the Resources Tab



Funding Sources by State

Note: Some states may have additional resources listed below the map.

Click on the map below to view funding sources for each state:



Presenter

Stacey Isaac Berahzer



Senior Project Director
Environmental Finance Center
at the University of North
Carolina on Chapel Hill





UNC SCHOOL of GOVERNMENT

Dedicated to enhancing the ability of governments and other organizations to provide environmental programs and services in fair, effective, and financially sustainable ways through:

- Applied Research
- Teaching and Outreach
- Program Design and Evaluation



How you pay for it matters



 Learn about the different financing programs available to drinking water systems

Objectives

- Understand some of the requirements related to federal funding programs
- Learn tips on how to score higher on your application for financing

INTRODUCTION

Polling Question 3

From which of the following does your water system currently have the most financing?

(choose one)

- State Revolving Fund (SRF) loan
- USDA loan/grant
- Community Development Block Grant
- Bank
- Bonds
- NA



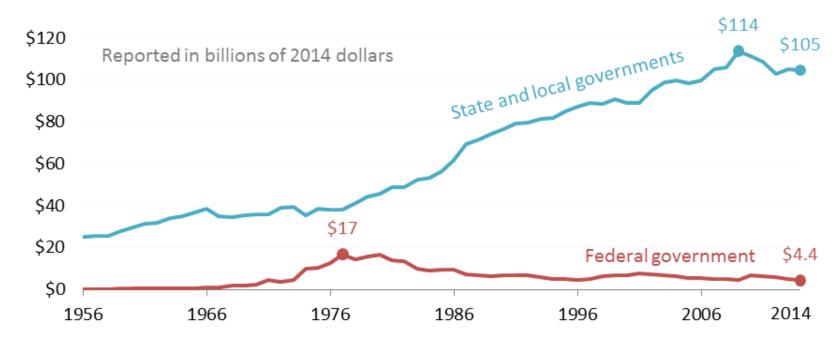
The Debt Market

• Why Borrow?

Grant money is not likely coming from the federal government

State and local government spending on water and wastewater utilities continued to grow while federal spending declined since the 1980s

State and local governments spent 24 times as much as the federal government in 2014



Graphed by the Environmental Finance Center at the University of North Carolina, Chapel Hill. Source: Congressional Budget Office supplemental data for the *Public Spending on Transportation and Water Infrastructure*, 1956 to 2014 report (March 2015). Displays public spending on supply systems for distributing potable water as well as wastewater and sewage treatment systems and plants. Real spending is shown after adjusting nominal spending to their 2014 dollar equivalent using infrastructure-specific price indexes.



- Why Borrow?
- Water infrastructure has a long useful life
- Amortizing the loan over the life of the equipment allows your customers to benefit from system improvements now and pay for them over time



- Lenders consider the following when determining whether to loan money and at what interest rate:
 - your creditworthiness,
 - your ability to repay the debt



The Debt Market

- Two types—Loans and Bonds
 - Loans, can be more universally available, depending on the state
 - Bonds



Loans

- Typically from a bank
- Can be from a government-sponsored program



SRF Program



- There are 2 programs:
 - Drinking Water State Revolving Fund (DWSRF) for "drinking water"
 - Clean Water State Revolving Fund (CWSRF) traditionally for wastewater and other water quality projects
- A federal-state partnership:
 - States provide a 20% match on federal funds
 - Programs are administered by staff in the specific state



- Established by the 1996 amendments to the Safe Drinking Water Act (SDWA)
- All 50 states and PR have a DW SRF
- Congress appropriates funding for the DWSRF
- EPA then awards capitalization grants to each state based on the results of the Drinking Water Infrastructure Needs Survey and Assessment
- Bulk of money goes into a revolving loan fund
- Provides loans and other authorized assistance to water systems for eligible infrastructure projects



Federal Capitalization Provides Initial Funding





States Match Federal Capitalization Grants (20 percent of federal capitalization) Bond Proceeds

Repayments

Low-Interest Interest Loans

State DWSRF Program

Repayments





Bond Holders Provide Additional Funding



SRF - The Intended Use Plan (IUP)

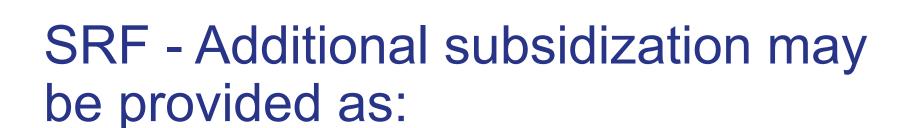
- IUP describes how the state plans to use available funds, includes list of *potential* projects
- A draft IUP must be posted for public comment
- Includes the Project Priority List ...

SRF - Green Infrastructure Projects Reserve?

- Green Projects include:
 - Water efficiency, including meters
 - Energy efficiency
- Congress decides from year to year whether to include the Green Project Reserve as a requirement



- Some states offer additional incentives for low-income communities
- Eligibility criteria depends on the state



- Grants
- Principal forgiveness
- Negative interest rate loans

USDA – Rural Development

Rural Development - Addressing Rural Water and Waste Disposal Infrastructure Needs

- Rural areas rely on USDA, Rural Development's RUS to finance water and waste infrastructure improvements.
- Many programs to serve rural America
 - Water and Waste Disposal (WWD) Loans & Grants
 - Emergency Community Water Assistance Grants
 - Technical Assistance and Training Grants
 - Other programs



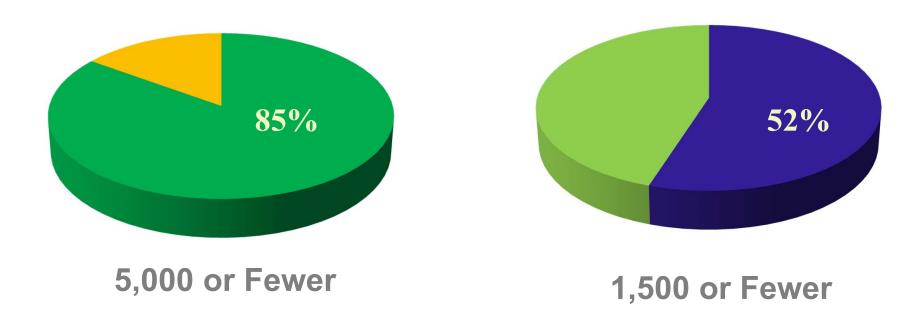


- Not for Profit Entities
- Native American Tribes
- Cities, Towns and rural areas under 10,000 population

Unable to obtain commercial credit at reasonable rates and terms

Rural Development - Exclusively Rural Focus

The majority of RUS projects funded serve populations well below 10,000.



Slide provided by Benjamin Shuman, Senior Engineer USDA, Rural Utilities Service

Rural Development - Interest Rates (adjusted quarterly)

For Current Rates, see
 https://www.rd.usda.gov/files/UWP-InterestRates.pdf

Poverty example: 2.000%

• Intermediate example: 2.750%

• Market example: 3.375%

Terms: 40 years, state law, or useful life



- Engineering analysis of need for the project, alternative solutions, and detailed description of the proposal
- Limited grant funds may be available to communities to assist in paying for PERs
 - Preliminary Planning Grants
 - SEARCH grants



Other Funding Programs – Federal and State

Navigate to Funding Tables

Step 1: efcnetwork.org

Step 2: Select "Funding Sources by State" under the Resources Tab

REQUIREMENTS RELATED TO FEDERAL FUNDING



- Preliminary Engineering Report (PER)
- Environmental Report
- Financial and other documentation



Slide provided by Benjamin Shuman, Senior Engineer USDA, Rural Utilities Service

Davis-Bacon Act Wage Rules

- Must use the most recent wage determination, found here:
 - http://www.wdol.gov/dba.aspx
- Select the appropriate state and county
- Select Construction Type "Heavy"
- Click "Search"
- Print the determination page and include it in project specifications and bid documents

American Iron and Steel Provision

- Requires iron and steel products in construction of projects be produced in the United States
- Waivers may be requested for an exception when necessary
- EPA Q&A document may be found here:
 - https://www.epa.gov/cwsrf/american-iron-and-steel-requirement-guidance-and-questions-and-answers
- EPA Training Material may be found here:
 - https://www.epa.gov/cwsrf/american-iron-and-steel-requirement-training-materials

Disadvantaged Business Enterprises (DBE)

- Typically Minority or Woman-Owned
- Must be given the opportunity to bid on any federally-funded project
- Assistance recipient must show a "good faith effort" to allow DBE's to bid
- Not required to hire DBE



Reporting

- 3 major areas for federal programming
 - DBE
 - American Iron & Steel
 - Davis-Bacon

Project Signage

- Required for federally funded projects
- Options
 - Standard Signs
 - Posters or flyers hung in a public place
 - Newspaper or periodical advertisement
 - Online "sign" on community webpage or social media
 - Press release

TIPS ON HOW TO SCORE HIGHER ON YOUR FUNDING APPLICATION

Capacity Assessment

- Example from Utah: Worksheets for Public Water Systems
- · Online at:

http://www.deq.utah.gov/forms/water/dw/docs/2014/03Mar/pdf/e-capassworksheet.pdf

The Technical Portion of your System

Please mark (_) the appropriate box: Yes, No, or Unknown for each section. Please try to determine the answer to every question. If a section or question does not apply to your system, please write NA for not applicable.

Water Supply and Existing Demands	Yes	No	Unknowr
Do you know how much water you pump on an average day?			
Amount			
Do you know how much water you pump on a peak day?			
Amount			
Have you been able to provide adequate volumes of water during drought cycles?			
Do you have an Emergency Response Plan that will allow you to meet system demand during a drought or shortage, such as the loss of the largest source? If Yes, please attach.			
Do you have a contract to purchase water?			
If yes, with who?			
Do you know the terms affecting your supply during drought conditions?			
Sytem Maintenance			
Are locations, size, and type of mains and service lines detailed on records?			_



Can You Sleep at Night?

Is your system self sufficient?

Are you able to cover your debt service after paying for your day to day operations?

If your customers stop paying their bills, how long can you maintain operations?

Can your system meet its short term obligations?

How much of your system's expected life has already run out?

Operating Ratio

Debt Service Coverage Ratio

Days Cash on Hand

Current Ratio

Asset Depreciation

Whiteboard Video: Financial Benchmarking for Water Utilities

http://www.waterrf.org/Pages/Projects.aspx?PID=4366





Quick Review of Key Financial Indicators

Operating Ratio Current Ratio

Debt Service Days of Cash Coverage Ratio on Hand

Asset Depreciation





OPERATING REVENUES





Include of OPERATING EXPENSES



ANNUAL COST OF WEAR AND TEAR ON THE SYSTEM

Read more: http://efc.web.unc.edu/2015/02/27/operating-ratio/



Are you able to cover your debt service after paying for your day to day operations?



OPERATING REVENUES - OPERATING EXPENSES

(EXCLUDING DEPRECIATION)

PRINCIPAL INTEREST PAYMENTS ON LONG TERM DEBT

GREATER THAN 1.25

Read more: http://efc.web.unc.edu/2015/04/23/debt-service-coverage-ratio/

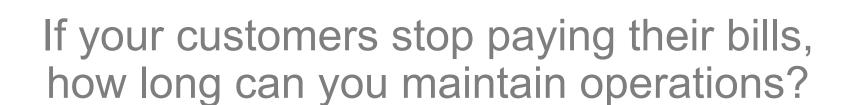




UNRESTRICTED CURRENT ASSETS
EXCLUDING INVENTORIES AND
PREPAID ITEMS

CURRENT LIABILITIES

Read more: http://efc.web.unc.edu/2015/10/01/key-indicator-current-ratio/



Days Cash on Hand

UNRESTRICTED CASH AND INVESTMENTS

OPERATING EXPENSES EXCLUDING DEPRECIATION & AMORTIZATION / 365

Read more: http://efc.web.unc.edu/2015/06/24/days-cash-on-hand/



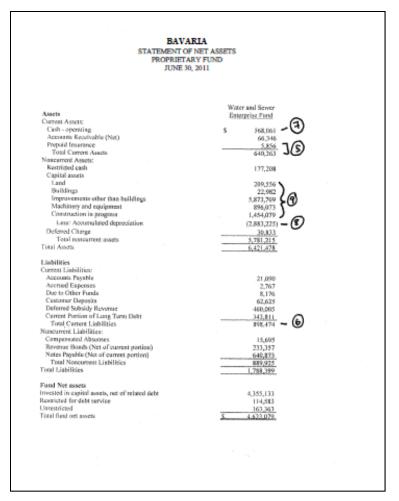
Asset Depreciation

= Accumulated Depreciation Gross Plant and Equipment

Caveat: this indicator is only as accurate as your depreciation schedule, and even then historic pricing is likely to distort the results.

Where Do We Get Started?

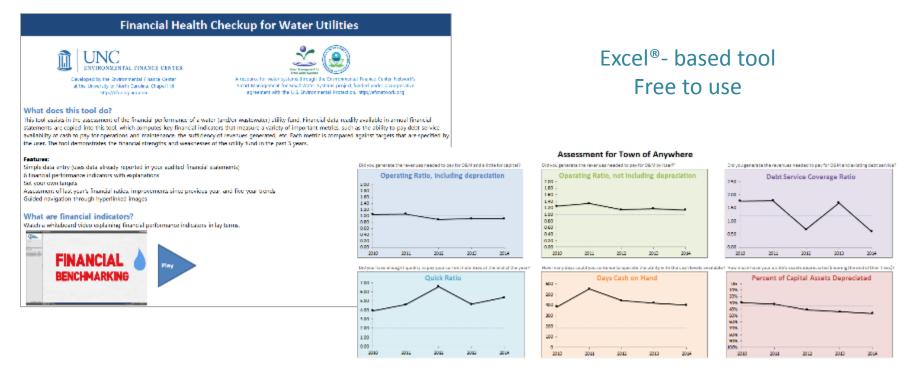
- Local governments: audited financial statements
- Non-governments: balance sheets, shareholder reports, annual reports, etc.



Financial Health Checkup for Water Utilities

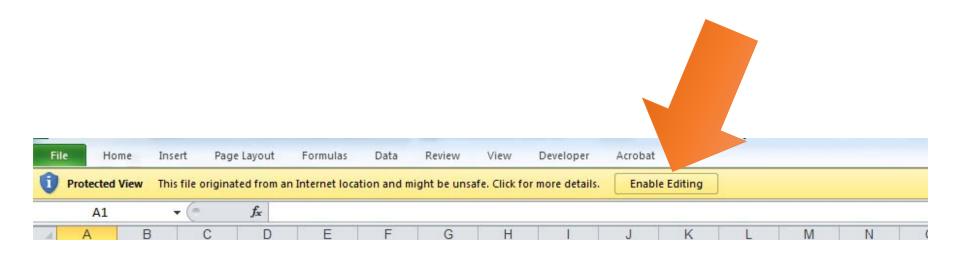
http://efc.sog.unc.edu or http://efcnetwork.org

Find the most up-to-date version in Resources / Tools



Created by the Environmental Finance Center at the University of North Carolina, Chapel Hill's School of Government A resource for water systems from the EFCN's Smart Management for Small Water Systems project funded under a cooperative agreement with the U.S. E.P.A.

Tip: when you first use this file after downloading from our website, click on "Enable Editing" at the top





- Funders and ratings agencies care about this
- As you think about the future needs of your system, you have to know where you are starting from



So....

- Now that we know where we are, let's decide where we are going...
- How do we estimate the future costs and revenues?

Two Related Concepts:

Asset Management & Capital Planning

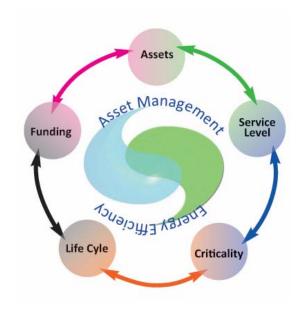


Working smarter not harder is the essence of Effective Management / Asset Management



Asset Management Helps
You Have the Most Impact
in Your System By
Spending Your Limited
Dollars in the Best Way
Possible

Five Core Components of AM





Current State of the Assets



Level of Service



Criticality

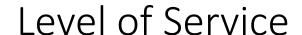


Life Cycle Costing



Current State of the Assets

- What do I own?
- Where are the assets?
- What condition are they in?
- How much useful life is remaining?
- What is the replacement value?



Customers

Measurable
Goals: Internal
and External
Involve
Staff

Track Progress
Towards
Meeting Goals

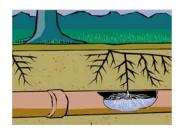
What would my customers want?



What is the probability or likelihood that a given asset will fail?

How do my assets fail?

What's the condition of my assets?







Asset Criticality

What is the consequence if the asset does fail?



Are there legal consequences, environmental consequences, social consequences?

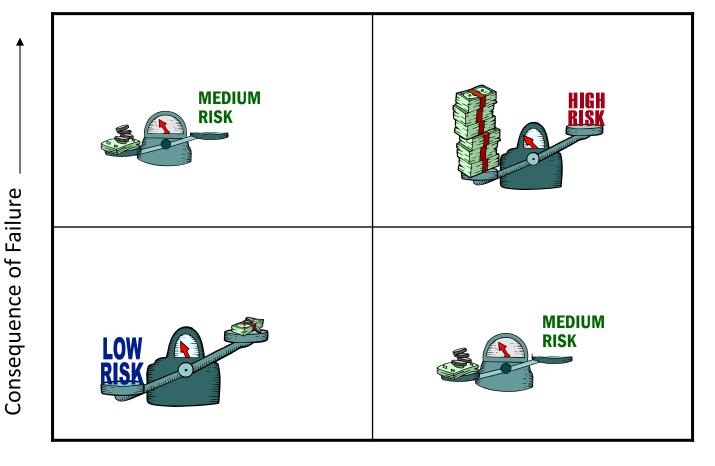
Are there redundant assets?







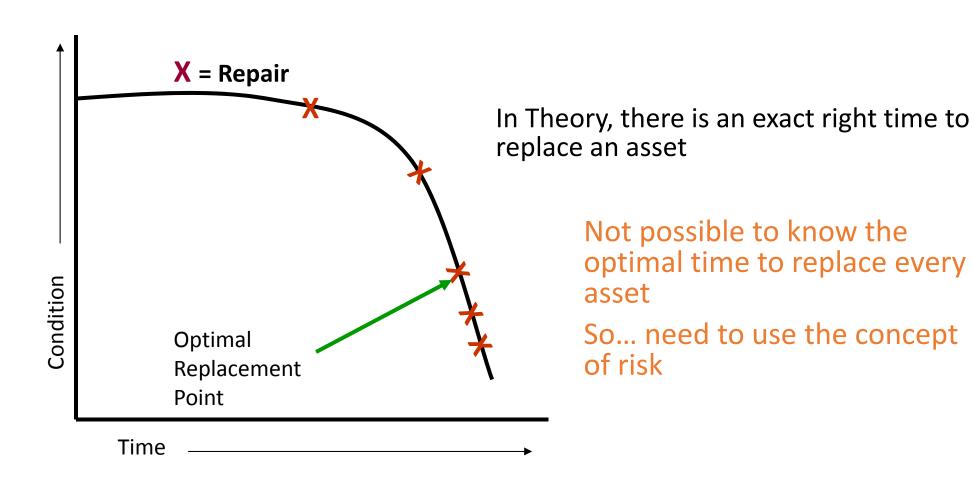
Asset Criticality



Which category of assets do I care the most about? The least?

Probability of Failure

Life Cycle Costing: Replacement of Assets

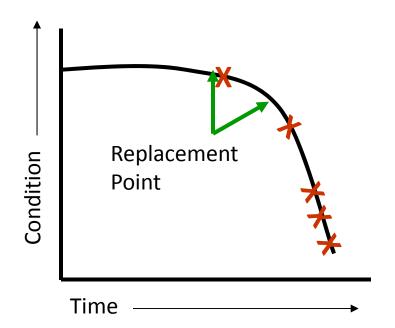


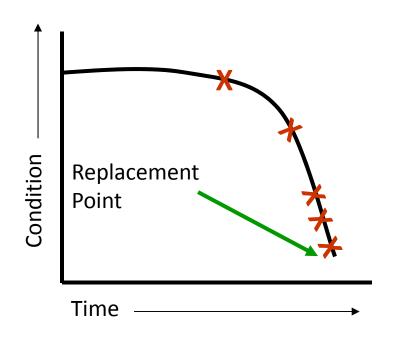
Life Cycle Costing & Risk

High risk: replace assets early,

before failure

Low risk assets: run to failure and replace afterwards





Long Term Funding

- This is where capital planning comes in
- Once you figure out how to get the longest life out of your assets, plan to have the money you need to replace them when necessary
- More on this Asset Management
 Framework at:
 https://www.env.nm.gov/dwb/assistance/documents/AssetManagementGuide.pdf

Long Term Capital Plan

• An official multi-year document that identifies and prioritizes capital projects, identifies funding sources, and sets timelines

Capital Improvement Program

- Identify regulatory deficiencies (discuss with regulatory agencies, look at proposed regulations, talk to consultants), in a 10-20 year window
- Identify growth needs, expansion

Capital Improvement Program

- Identify deferred maintenance problems or where current service is inadequate
- Prioritize based on need realizing that "hidden" infrastructure tends to be ignored



Capital Improvement Program - Timelines

 Use Asset Management Plan to plan for capital expenses in the long term (~20 years)

Capital Improvement Program - Timelines

• Create a **Capital Improvement Plan** with a narrower timeline (~5 years) in more detail. Specify the projects and accurate estimates of cost. Plan where money will come from.

Capital Improvement Program - Timelines

 Create a Capital Improvement Budget with an even narrower timeline (1 – 2 years) committing funds for the planned capital projects. Get it approved/adopted.

Example Capital Improvement Plan (CIP)

	Planning Years (Values in 000s)						
Project Name	FY 02	FY 03	FY 04	FY 05	FY 06	Future	Total
Water Supply & Treatment							
Water Treatment Objective							
Lime pumps and slakers	740						740
Chemical Enclosures		500					500
Filter 7-18 Control			330				330
Filter Gallery Rehab	1,140						1,140
High Service Pumps		1,500					1,500
Upgrade or Replace Reclaim System Drier	200						200
New Membrane Skids				5,700			5,700
Sodium Hypochlorite Plant	2,000						2,000
Additional Storage Tanks					5,000	3,300	8,300
Repair R/O Capacity		150					150
Filter Gallery Mech Parts	300						300
MMIS						150	150
VFDs - HSP		344					344
Membrane Replacement		1,600					1,600
Painting of Water Plant						3,000	3,000
Phase II Emergency Power Generator						1,500	1,500
Portable Generator - South Well Field				150			150
Repalcement of Fuel Tanks			170				170
Upgrade of Existing Control System @ WTP						580	580
							81
Water Treatment Total	::::::4,380;	4,094	:::::::500;	::::5;850 <u>:</u>	5,000	8,530	28,354

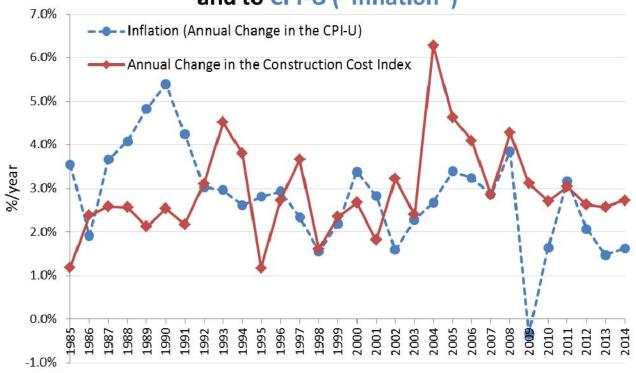
Where Can You Find the Prices?

- Call a vendor. Actually, call a few.
- Ask other systems
- Look at past expenses but adjust for increases in costs

Measures of Inflation

- Consumer Price Index (CPI)—measure of the average change over time in the prices paid by urban consumers for a market basket of consumer goods and services
- Construction Cost Index (CCI)—average prices for labor and key construction materials from 20 cities across the United States

Annual Changes to the Construction Cost Index and to CPI-U ("Inflation")



Data analyzed by the Environmental Finance Center at the University of North Carolina, Chapel Hill. Data Sources: Bureau of Labor Statistics, Engineering News-Record ENR.com, InflationData.com, USDA Natural Resources Conservation Services.

http://efc.web.unc.edu/2012/09/26/using-an-index-to-help-project-capital-costs-into-the-future/

Drive Down the CIP Cost

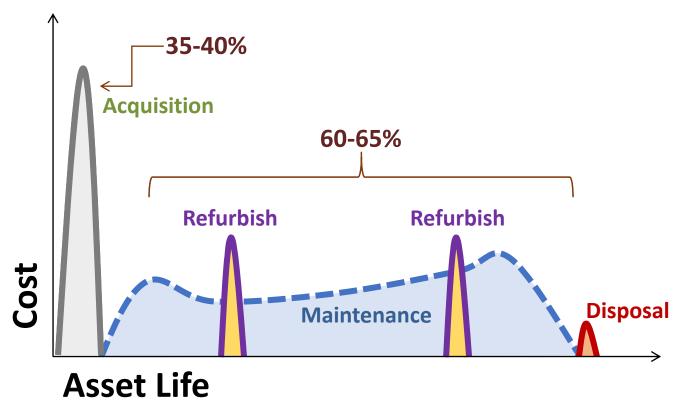
- Is it possible to
 - Eliminate projects?
 - Defer projects?
 - Repair or refurbish instead of replace?
 - Find a non-asset solution?
 - Find collaboration/partnerships alternatives with neighboring systems?
 - Improve balance of cash vs. debt-financed?
- Re-evaluate water demands of your customers. Many systems are now noticing that total demand is decreasing over time.



Reminder: Life Cycle Costing

Purchase Price ≠ Total Price

Capital Investments are Just the Tip of the Iceberg...

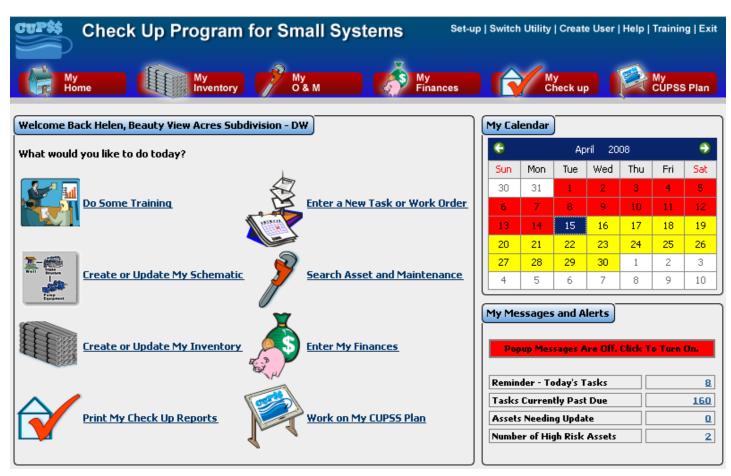


Source: Adapted from Steve Allbee, USEPA

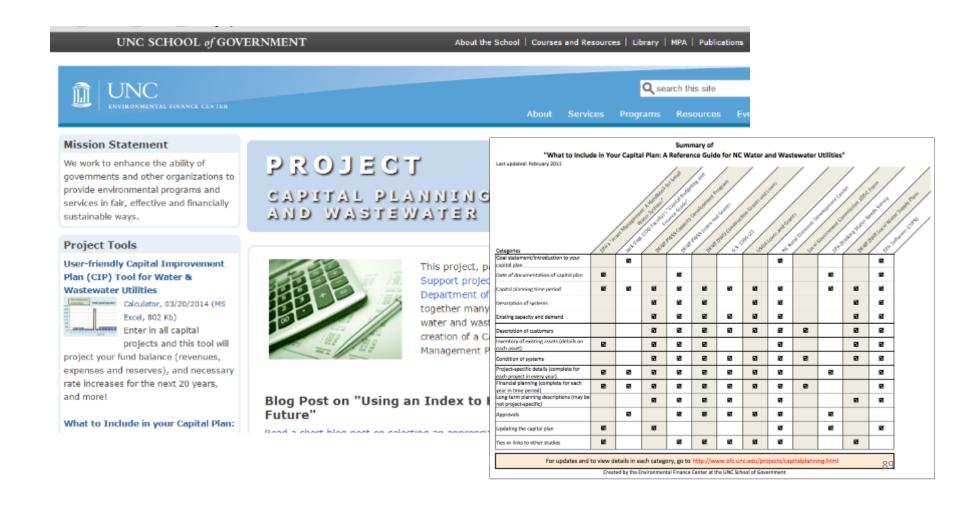
Software: CUPSS (EPA)



http://www.epa.gov/cupss/

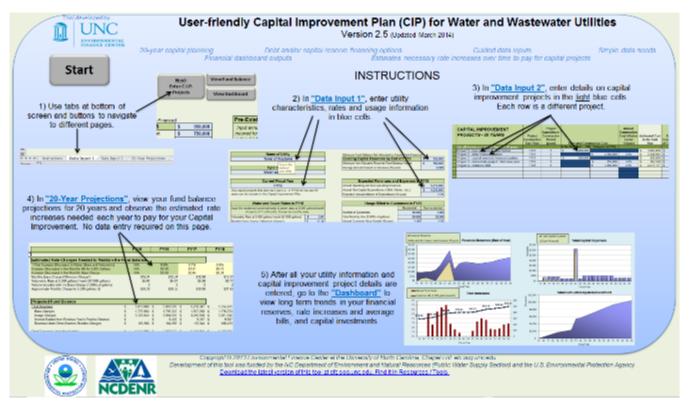


Resource Webpage for Capital Planning



User-Friendly Capital Improvement Plan (C.I.P.) for Water & Wastewater Utilities Tool

Free, simplified CIP tool using only MS Excel, developed by the Environmental Finance Center at UNC.



Download the latest version at http://efc.sog.unc.edu. Find it in Resources /

Tools.

Tool development was funded by the Public Water Supply Section of DWR/ NCDENR and partly by the USEPA.

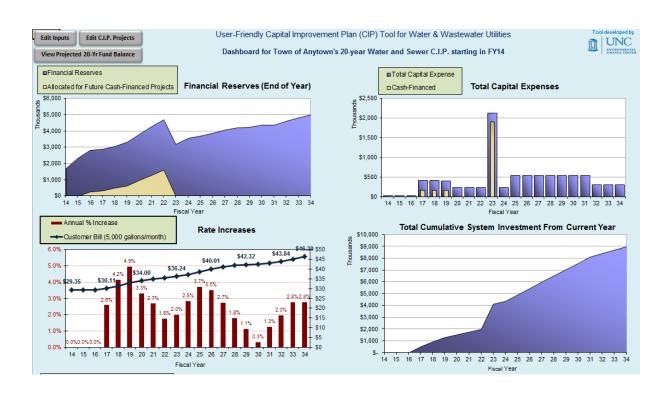






What the Tool Does

Summarizes your utility's capital needs in the next 20 years, and estimates rate increases needed to fully fund the capital projects, based on debt and/or cash funding requirements



Rate setting

Will it provide sufficient cost recovery?

What exactly does this include?

Are we following the applicable laws?

cost recovery?

Will revenues be resilient to changing water demands?

Are we allocating the costs to the right customers?



Do these rates send the right signals to our customers, based on our objectives?

Will our customers understand these rates?

Will our customers be able to pay these rates?

"Full Cost Pricing"

- Operations & maintenance expenditures
- Taxes and accounting costs
- Contingencies for emergencies
- Principal and interest on long-term debt
- Reserves for capital improvement
- Source water protection

Rank Your Rate Setting Objectives

Full cost recovery/ revenue stability

Encouraging conservation



2.

3. _____

4. _____

Fostering business-friendly practices

Maintaining affordability

(keeping rates low – to whom?)

Refer to this list and focus on the highest ranked objectives when following the guidelines for selecting the appropriate rate structure design.

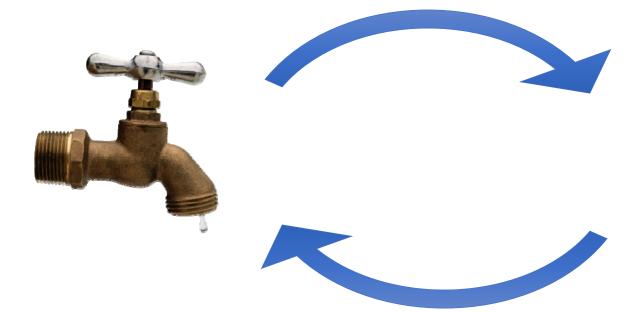
Elements of Rate Structure Designs

- Customer classes/distinction
- 2. Billing period
- 3. Base charge
- 4. Consumption allowance included with base charge
- 5. Volumetric rate structure
- (If applicable) Number of blocks, block sizes and rate differentials
- 7. (Optional) Drought Rates
- 8. Frequency of rate changes



How Rates and Usage Interact

Set rates based on projected water use





Raising rates lowers water use

Rule of thumb: water use declines ~2-6% as rates increase 10%

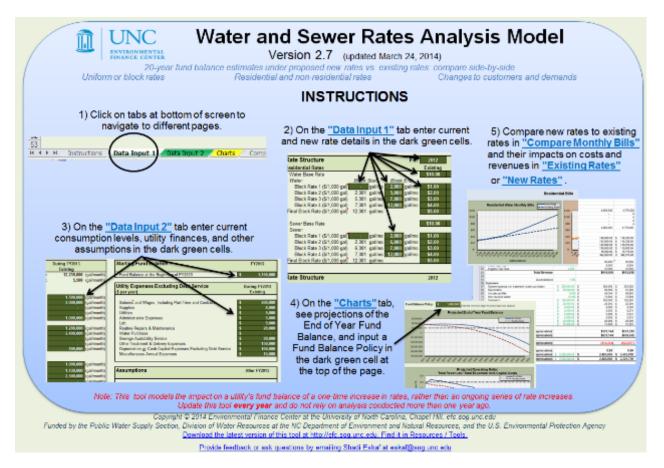
Frequency of Rate Changes

- Always review your rates annually (recommended)
- Review your financial health indicators annually, and then review your rates if any of the indicators reflect poor financing
- Perhaps less politically charged option: Raise rates each year automatically based on inflation



Water and Sewer Rates Analysis Model

Free, rate-setting tool using only MS Excel, developed by the Environmental Finance Center at UNC.



Download the latest version at http://efc.sog.unc.edu. Find it in Resources /

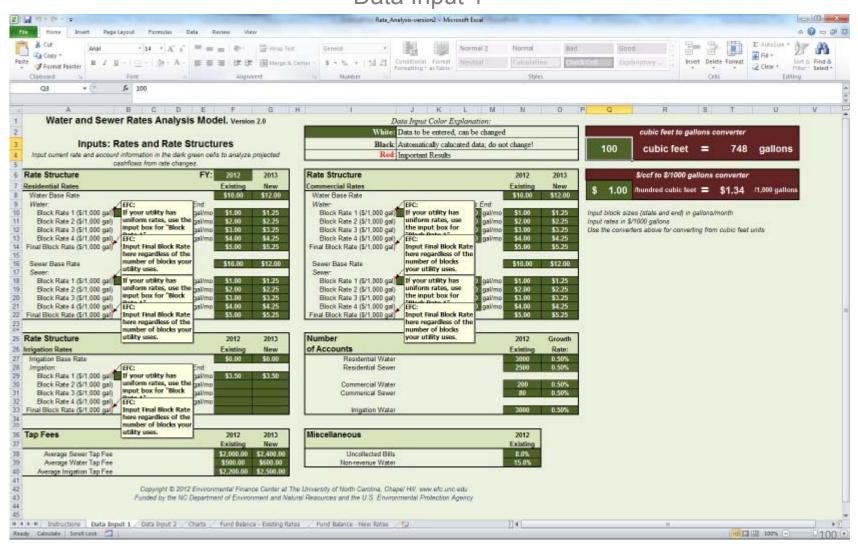
Tool development was funded by the
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and partly by the USEPA.







http://efc.sog.unc.edu/reslib/item/water-sewer-rates-analysis-model Data Input 1





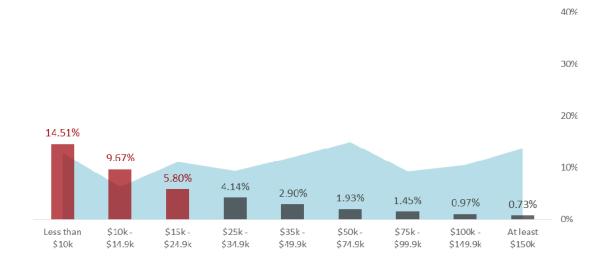
- Results are Excel Spreadsheet with:
 - The Fund Balance Under **Existing** Rates
 - The Fund Balance Under **Proposed** Rates
- ...Projected for the next 20 years

Affordability

Water and Wastewater Residential Rates Affordability Assessment Tool

Affordability of Water & Wastewater Rates in *Sample Community* Assessed at 5,000 Gallons/Month and 2015 Income Levels

Under CURRENT Rates



Affordability

The table below shows key socioeconomic indicators for *Atlanta*, with the state and national averages available for comparison. Values in red indicate that the indicator is "most stressed," as compared to both the state and national average.

Example: Affordability for Low-Income Customers

in Atlanta

Atlanta City, Georgia in							
	2015	Georgia in 2014	United States in 2014				
Median Household Income	\$47,527	\$49,342	\$53,482				
% Unemployment	7.5%	6.7%	5.8%				
% Not in the labor force	35.0%	36.7%	36.1%				
% of all people with income below poverty	24.6%	18.5%	15.6%				
% with Social Security income	22.4%	27.0%	29.3%				
% with Supplemental Security income	5.9%	5.2%	5.3%				
% with cash public assistance income	2.6%	1.9%	2.8%				
% with Food Stamp/SNAP benefits	17.5%	15.2%	13.0%				

To access the tool that generated this chart and table see



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Polling Question 5 and Evaluation Survey Link

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QUESTIONS

Thank You!

And please let us know if you have any questions.

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