



Financing for the Future: Financial Longevity for Municipal Operations

Thursday, February 16, 2017 1:00 – 2:00 PM EST



This program is made possible under a cooperative agreement with EPA.



American Water Works Association

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About the Environmental Finance Center Network (EFCN)

The Environmental Finance Center Network (EFCN) is a university-based organization creating innovative solutions to the difficult how-to-pay issues of environmental protection and improvement. The EFCN works with the public and private sectors to promote sustainable environmental solutions while bolstering efforts to manage costs.

The Smart Management for Small Water Systems Program

This program is offered free of charge to all who are interested. The Project Team will conduct activities in every state, territory, and the Navajo Nation. All small drinking water systems are eligible to receive free training and technical assistance.

What We Offer

Smart Management for

Individualized technical assistance, workshops, small group support, webinars, eLearning, online tools & resources.





- Environmental Finance Center at University of North Carolina at Chapel Hill
- Southwest Environmental Finance Center
- Syracuse University Environmental Finance Center
- Environmental Finance Center at Wichita State University
- Environmental Finance Center at University of Louisville
- EFC West
- Great Lakes Environmental Finance Center at Cleveland State University
- New England Environmental Finance Center at University of Southern Maine





Areas of Expertise

- Asset Management
- Energy Management Planning
- Financial Management
- Leadership Through Decision-making and Communication
- Managing Drought
- Water Loss Reduction

- Collaborating with Neighboring Communities
- Multi-funding
- Water Conservation
- Management and Finance 101
- Climate Resiliency
- Workforce Development



Resources for small water systems: www.EFCNetwork.org











Financing for the Future: Financial Longevity for Municipal Operations



Shadi Eskaf Environmental Finance Center The University of North Carolina at Chapel Hill 919-962-2785 Eskaf@sog.unc.edu

















Budgeting









What will be covered today









Assess financial performance trends in recent past







Can you answer these questions?

Is your system self-sufficient?

Operating Ratio

Are you able to cover your debt service afterDebt Servicepaying for your day-to-day operations?Coverage Ratio

If your customers stop paying their bills, how longDays ofcan you maintain operations?Cash on Hand

Can your system meet its short term obligations?

Current Ratio







Whiteboard video: Financial benchmarking for water utilities

http://www.waterrf.org/Pages/Projects.aspx?PID=4366











Where do we get started?

<u>Local governments</u>: annual audited financial statements

Non-governments:

balance sheets, shareholder reports, annual reports, etc.









Operating Ratio

OPERATING REVENUES



Include or OPERATING EXPENSES



DEPRECIATION ANNUAL COST OF WEAR AND TEAR ON THE SYSTEM



Read more: http://efc.web.unc.edu/2015/02/27/operating-ratio/





What is it?

DEPRECIATION

ANNUAL COST OF WEAR AND TEAR ON THE SYSTEM

• Loss of value of an asset not restored by current maintenance

• An economic fact for every water system









Recorded webinar on depreciation for water systems

https://www.youtube.com/watch?v=d8A7MJXFV1U&t=1115s



Webinar: Demystifying Depreciation and How to Make Use of It









Debt Service Coverage Ratio

OPERATING REVENUES - OPERATING EXPENSES

(EXCLUDING DEPRECIATION)

PRINCIPAL INTEREST PAYMENTS ON LONG TERM DEBT



Read more: <u>http://efc.web.unc.edu/2015/04/23/debt-service-coverage-ratio/</u>





Debt Service Coverage Ratio

OPERATING REVENUES - OPERATING EXPENSES

(EXCLUDING DEPRECIATION)

PRINCIPAL INTEREST PAYMENTS ON LONG TERM DEBT



Check your bond covenants or ask your funder







Days Cash on Hand

UNRESTRICTED CASH AND INVESTMENTS

OPERATING EXPENSES EXCLUDING DEPRECIATION & AMORTIZATION / 365



Read more: <u>http://efc.web.unc.edu/2015/06/24/days-cash-on-hand/</u>







UNRESTRICTED CURRENT ASSETS EXCLUDING INVENTORIES AND PREPAID ITEMS

CURRENT LIABILITIES



Read more: http://efc.web.unc.edu/2015/10/01/key-indicator-current-ratio/





Current Ratio









All numbers can be found in the Proprietary Fund (Water/Sewer Fund) section in the audited financial statements

Example from an actual town's financial statement







Statement of Revenues, Expenses, and Changes in Net Position









Statement of Cash Flows

| Statement of Cash Flows | |
|--|-------------------------|
| Proprietary Fund | |
| For the Year Ended June 30, 2014 | |
| 그는 것 같은 것 같 | Major |
| | Enterprise |
| | Fund |
| | Water and Sewer Fund |
| CASH FLOWS FROM OPERATING ACTIVITIES | |
| Cash received from customers | \$ 2,723,882 |
| Cash paid for goods and services | (1,401,533) |
| Cash paid to or on behalf of employees for services | (948,905) |
| Customer deposits received | 1,710 |
| Other operating revenues | 27,664 |
| Net cash provided (used) by operating activities | 402,818 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | |
| Transfer to other funds | (12,000) |
| Total cash flow from noncapital financing activities | (12,000) |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | |
| Capital contribution - access fees | 382,983 |
| Capital contribution - NC Rural Center grant | 1,469 |
| Capital contribution - CDBG grant | 12,600 |
| Principal paid on bonds/loans | (436,459) - 4 |
| Interest paid on bonds/loans | (55,535) |
| Acquisition and construction of capital assets | (254,138) |
| Net cash provided (used) by capital and related financing activities | (349,080) |
| CASH FLOWS FROM INVESTING ACTIVITIES | |
| Friend and Annual and a second | 0.100 |







Statement of Net Position

| ASSETS Current assets: Cash and cash equivalents | Major Enterprise Fund Water and Sewer Fund |
|--|---|
| Current assets: | \$ 2,415,013 319,598 |
| Current assets: | 319,598 |
| | 319,598 |
| Cable and Cable Courvalences | 그는 것 같아요. 그는 물건이 가지 않는 것 같아요. 이렇게 집에 들었는 것이 나라. 지난 것 같아요. 이렇게 하는 것 같아. |
| Accounts receivable (net) - billed | 56 817 |
| Accounts receivable (net) - unbilled | 50,017 |
| Due from other governments | 150,201 |
| Prepaid itcms | 9 14,811 |
| Restricted cash and cash equivalents | b) <u>169,675</u> |
| Total current assets | م) 3,126,115 |
| | $\begin{array}{c} c) & 14,811 \\ b) & 169,675 \\ a) & 3,126,115 \\ (a) - (b) - (c) = 5 \end{array}$ |
| Noncurrent assets: | |
| Capital assets: | |
| Land and construction in progress | 2,870,862 |
| Other capital assets, net of depreciation | 10,090,950 |
| Capital assets | 12,961,812 |
| Total noncurrent assets | 12,961,812 |
| Total assets | \$ 16,087,927 |
| LIABILITIES | |
| Current liabilities: | |
| Accounts payable and accrued liabilities | 109,426 |
| Accrued bond interest | 5,134 |
| Customer deposits | e) 49,292 |
| Current portion of long-term debt | 432,459 |
| Total current liabilities | 596,311 |
| Noncurrent liabilities: | (d) - (e) = 6 |







Important: don't just look at last year

Example. Last fiscal year's ratios:

- Operating ratio = 1.02
- Debt service coverage ratio = 1.15
- Days cash on hand = 145
- Current ratio = 1.2

Potential conclusion: "we're on the right track"







But consider the trends in the last 5 years



Did you have enough liquidity to pay your current liabilities at the end of the year?



Assessment for Example utility

Did you generate the revenues needed to pay for O&M by itself?



How many days could you continue to operate the utility with the cash levels available?



Did you generate the revenues needed to pay for O&M and existing debt service?



New conclusion: "we were OK, but something needs to change"

Smart Management for





Tool: Financial Health Checkup for Water Utilities

<u>http://efc.sog.unc.edu</u> or <u>http://efcnetwork.org</u> Find the most up-to-date version in Resources / Tools



Created by the Environmental Finance Center at the University of North Carolina, Chapel Hill's School of Government A resource for water systems from the EFCN's Smart Management for Small Water Systems project funded under a cooperative agreement with the U.S. E.P.A.







Tool: Financial Health Checkup for Water Utilities

| Instruct |
|----------|
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Instructions

Enter as shown in the Total Operating Enter as shown in the Total Operating Depreciation and amortization are list Enter \$0 if there were no debt service Enter \$0 if there were no debt service Total Current Assets minus all invento Total Current Liabilities minus all refu Unrestricted Cash & Investments (and Total accumulated depreciation on caj Enter the total value of capital assets



Assessment for Sample Utility











Clarify what might be expected in the future







The onus will continue to be on local governments to pay for their own infrastructure

State and local government spending on water and wastewater utilities continued to grow while federal spending declined since the 1980s

State and local governments spent 24 times as much as the federal government in 2014



Graphed by the Environmental Finance Center at the University of North Carolina, Chapel Hill. Source: Congressional Budget Office supplemental data for the *Public Spending on Transportation and Water Infrastructure, 1956 to 2014* report (March 2015). Displays public spending on supply systems for distributing potable water as well as wastewater and sewage treatment systems and plants. Real spending is shown after adjusting nominal spending to their 2014 dollar equivalent using infrastructure-specific price indexes.



http://efc.web.unc.edu/2015/09/09/four-trends-government-

www.efcnetwork.org

. .





Federal funding has declined.

Federal spending on water and wastewater utility infrastructure decreased in the 1980s and after 2000

Reported in billions of 2014 dollars



Source: Congressional Budget Office (March 2015), Public Spending on Transportation and Water Infrastructure, 1956 to 2014.

http://efc.web.unc.edu/2015/05/14/federal-funding-trends-for-water-and-wastewater/







http://efc.web.unc.edu/2015/09/09/four-trends-government-spending-water/

Source: Congressional Budget Office supplemental data for the *Public Spending on Transportation and Water Infrastructure, 1956 to 2014* report (March 2015). Displays public spending on supply systems for distributing potable water as well as wastewater and sewage treatment systems and plants. Real spending is shown after adjusting nominal spending to their 2014 dollar equivalent using infrastructure-specific price indexes.

Four Trends in Government Spending on Water and Wastewater Utilities Since 1956

SEPTEMBER 9, 2015 / SHADI ESKAF / 0 COMMENTS

🖨 Print 🖪 PDF

According to data collected and published by the Congressional Budget Office (CBO), federal, state and local governments in the United States spent more than \$2.2 trillion in the last 59 years on operations, maintenance and capital infrastructure of water and wastewater utilities. That equates to more than \$4 131 000 000 000 in 2014 dollars adjusting for inflation of infrastructure-







Annual Changes to the Construction Cost Index and to CPI-U ("Inflation")

Nationally, construction costs are growing at a little less than 3%/year (CCI).

Faster than the "rate of inflation" (CPI-U).



Data analyzed by the Environmental Finance Center at the University of North Carolina, Chapel Hill. Data Sources: Bureau of Labor Statistics, Engineering News-Record ENR.com, InflationData.com, USDA Natural Resources Conservation Services.



http://efc.web.unc.edu/2012/09/26/using-an-index-to-help-project-capital-costs-into-the-future/




Water use is declining for many systems. Could mean lower revenues.



Total Water Volume Sales in 2012 Compared to 2006 in 129 Utilities Nationwide

Data analyzed by the Environmental Finance Center at the University of North Carolina, Chapel Hill and Raftelis Financial Consultants, Inc. Data Source: Biennial, national AWWA-RFC Water and Wastewater Rate Surveys in 2006 and 2012. Water utilities that reported their total daily gallons sold (MGD) in 2006 and 2012 are included in this analysis. **81% of the sampled utilities increased total number of accounts from 2006 to 2012**.



Source: EFC *Environmental Finance* blog post "Even Total Water Demand is on the Decline at Many Utilities" <u>http://efc.web.unc.edu/2014/04/15/total-water-demand-on-the-decline/</u>





Seattle's demand forecasts

Water Demand & Forecasts: 1930-2006









Long-term planning for municipalities is critical

Growing operations and maintenance expenses

Capital expenses to rehab/ replace existing infrastructure

Capital expenses to add new infrastructure

Changing customer base

Changing demand patterns

Demographics and conditions

Sources of (capital) funding and priorities







Focus on capital planning

Growing operations and maintenance expenses

Capital expenses to rehab/ replace existing infrastructure

Capital expenses to add new infrastructure

Changing customer base

Changing demand patterns

Demographics and conditions

Sources of (capital) funding and priorities







Two things all water systems should (or even must) do:

Asset Management Planning & Capital Improvement Planning









Five Core Components of AM





- 1) Current State of the Assets
- 2) Level of Service
- 3) Criticality
- 4) Life Cycle Costing
- 5) Long-Term Funding









Current state of the assets

List all of your assets:

- What do I own?
- Where are the assets?
- What condition are they in?
- How much useful life is remaining?
- What is the replacement value?







Example of an Asset Inventory

Asset Inventory

| ID Number | Category | Туре | Size | Manufacturer | Serial Number | Location | Installation Date | Condition | Energy user Y/N (if Yes, see Energy Inventory) | Comments |
|-----------|----------|------|------|--------------|------------------|----------|----------------------|-----------|---|----------|
| | | | | | | | | | | |
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Source: A.M. KAN Work!





Level of service





What would my customers want?





Criticality – 2 parts

What is the **probability or likelihood** that a given asset will fail?

What is the **consequence** if the asset does fail?















Criticality – 2 parts





Probability of Failure



Prioritize asset rehabilitation / replacement

| | Ex | <mark>ample</mark> System Inver | Prioritization Worksheet | | | | | | | |
|---|-----------------------------------|---------------------------------|----------------------------|-------------------------|-----|--------------------------|-------------------------------|---|-------------------------|--|
| Date Worksheet Completed/Updated: 8/14/02 | | | | | | | | | | |
| Asset | Expected Useful Life Condition | | Service History | Adjusted Useful Life | Age | Remaining Useful Life | Importance | Redundancy | Priority (1 is high) | |
| Well 1 (1993) | 30 | Good | | 30 | 9 | 21 | Needed for service | Other well, but need backup | 6 | |
| Well 1 pump | 10 | Good | Rehab (1996) | 10 | 9 | 1 | Needed for service | Other well, but need backup | 3 | |
| Well 2 (1993) | 30 | Good | | 30 | 9 | 21 | Needed for service | Other well, but need backup | 6 | |
| Well 2 pump | 10 | Good | Rehab (1998) | 10 | 9 | 1 | Needed for service | Other well, but need backup | 3 | |
| Pumphouse (1993) | 30 | Good | | 30 | 9 | 21 | Needed for service | Other well, but need backup | 6 | |
| Electrical components | 10 | Some corrosion | Rehab (1994) | 10 | 9 | 1 | Needed for control | No redundancy · corrosion | 2 | |
| Chlorinator (1993) | 10 | Good | Rehab (1998) | 5 | 3 | 2 | Mandatory | No redundancy - need backup | 1 | |
| Storage tank 1 (1993) | 40 | Good | Rehab (2000) - \$17.000 | 40 | 9 | 31 | eed for fire flow and demand | Other tanks | 6 | |
| Storage tank 2 (1993) | 40 | Good | Rehab (2000) - \$17,000 | 40 | 9 | 31 | 'eed for fire flow and demand | Other tanks | 6 | |
| Storage tank 3 (2000) | 40 | Almost new | 8 | 40 | 2 | 38 | eed for fire flow and demand | Other tanks | 6 | |
| Distribution System: | | a | | | | | | | | |
| Hydrants (15) | 40 | Unknown | | 40 | 9 | 11 | Needed for public safety | Other hydrants | 5 | |
| Valves (45) | 40 | Unknown | 6 valves don't work | 40 | 9 | 11 | Needed for isolation | Other valves, but some are out of service | 4 | |
| 6-inch (PVC) | 60 | Unknown | | 60 | 9 | 51 | Needed for delivery | No redundancy | 6 | |
| 4-inch (PVC) | 60 | Unknown | | 60 | 9 | 51 | Needed for delivery | No redundancy | 6 | |
| 2-inch (PVC) | 60 | Unknown | Repair breaks (2/year) | 60 | 9 | 51 | Needed for delivery | No redundancy | 6 | |



Source: EPA's "Asset Management: A Handbook for Small Systems"





Asset Management Plan (AMP)

- Once assets are prioritized, come up with a timeline to replace or rehabilitate your current assets in grouped projects
- AMPs can be for 20+ years as long as necessary
- You don't have to figure out how to pay for everything 20 years from now, but...







Capital Improvement Plan (CIP)

An official multi-year document that identifies and prioritizes capital projects in the near future, identifies funding sources, and sets timelines for projects.

Include projects not listed in the AMP.









Example of a simple Capital Improvement Plan

| | F | | | | | | |
|--|---|--------------|---|-------------|------------|-----------------------|--------|
| Project Name | FY 02 | FY 03 | FY 04 | FY 05 | FY 06 | Future | Total |
| Water Supply & Treatment | | | | | | | |
| Water Treatment Objective | | | | | | | |
| Lime pumps and slakers | 740 | | | | | | 740 |
| Chemical Enclosures | | 500 | | | | | 500 |
| Filter 7-18 Control | | | 330 | | | | 330 |
| Filter Gallery Rehab | 1,140 | | | | | | 1,140 |
| High Service Pumps | | 1,500 | | | | | 1,500 |
| Upgrade or Replace Reclaim System Drier | 200 | | | | | | 200 |
| New Membrane Skids | | | | 5,700 | | | 5,700 |
| Sodium Hypochlorite Plant | 2,000 | | | | | | 2,000 |
| Additional Storage Tanks | | | | | 5,000 | 3,300 | 8,300 |
| Repair R/O Capacity | | 150 | | | | | 150 |
| Filter Gallery Mech Parts | 300 | | | | | | 300 |
| MMIS | | | | | | 150 | 150 |
| VFDs - HSP | | 344 | | | | | 344 |
| Membrane Replacement | | 1,600 | | | | | 1,600 |
| Painting of Water Plant | | | | | | 3,000 | 3,000 |
| Phase II Emergency Power Generator | | | | | | 1,500 | 1,500 |
| Portable Generator - South Well Field | | | | 150 | | | 150 |
| Repalcement of Fuel Tanks | | | 170 | | | | 170 |
| Upgrade of Existing Control System @ WTP | | | | | | 580 | 580 |
| Water Treatment Total | ::::::::::::::::::::::::::::::::::::::: | ::::::4:094: | ::::::::::::::::::::::::::::::::::::::: | :::::5;850; | ::::5)000: | ::::: :8,5 30: | 28,354 |







How to pay for capital improvements

- Pay as you go (current receipts)
- Save in advance and pay (reserve funds)
- Pay later (someone loans you money)
- Grants (let someone else pay)









Typical sources of external funding

- Bonds Revenue bonds, GO bonds
- Loans e.g. WIFIA, USDA, SRFs (EPA/State), State agencies
- Grants From agencies: e.g. CDBG (HUD), EDA, ARC, State agencies







Funding Sources by State



→ C [<u>http://efcnetwork.org/funding-sources-by-state/</u>

Funding Sources by State

Note: Some states may have additional resources listed below the map.

Click on the map below to view funding sources for each state:









Capital investments are just the tip of the iceberg...









Resources to help set plans for short-term and long-term needs







Financial Health Checkup for Water Utilities

http://efc.sog.unc.edu or http://efcnetwork.org

Find the most up-to-date version in Resources / Tools

Free, simplified Excel tool allowing you to track and benchmark financial performance metrics for your water/sewer fund in the past 5 years

Financial Health Checkup for Water Utilities ENVIRONMENTAL FINANCE CENTER Developed by the Environmental Finance Center A resource for water systems through the Environmental Finance Center Network's Smart Management for Small Water Systems project, funded under a cooperative at the University of North Carolina, Chapel Hill http://efc.sog.unc.edu agreement with the U.S. Environmental Protection. http://efcnetwork.org What does this tool do? This tool assists in the assessment of the financial performance of a water (and/or wastewater) utility fund. Financial data readily available in annual financial statements are copied into this tool, which computes key financial indicators that measure a variety of important metrics, such as the ability to pay debt service, availability of cash to pay for operations and maintenance, the sufficiency of revenues generated, etc. Each metric is compared against targets that are specified by the user. The tool demonstrates the financial strengths and weaknesses of the utility fund in the past 5 years. Features: Simple data entry (uses data already reported in your audited financial statements) 6 financial performance indicators with explanations Set your own targets Assessment of last year's financial ratios, improvements since previous year, and five-year trends Guided navigation through hyperlinked images What are financial indicators? Watch a whiteboard video explaining financial performance indicators in lay terms. Q. Name Annual P. BENCHMARKING





Funding Sources by State



→ C [<u>http://efcnetwork.org/funding-sources-by-state/</u>

Funding Sources by State

Note: Some states may have additional resources listed below the map.

Click on the map below to view funding sources for each state:









Water & Wastewater Rates Analysis Model

http://efc.sog.unc.edu or http://efcnetwork.org

Find the most up-to-date version in Resources / Tools

Free, simplified Excel tool allowing you to model and compare two rate structures on your projected fund balance









AWE Sales Forecasting and Rate Model

Available at http://www.financingsustainablewater.org/





www.efcnetwork.org

I UNC ENVIRONMENTAL FINANCE CENTER



Plan to Pay: Scenarios to Fund your C.I.P.

<u>http://efc.sog.unc.edu</u> or <u>http://efcnetwork.org</u> Find the most up-to-date version in Resources / Tools

Free, simplified Excel tool allowing you to list your capital projects and plans for funding them, and automatically estimates rate increases











Smart Management for





Guidebooks on setting rates/financial planning



http://www.awwa.org

Setting Small Drinking Water System Rates for a Sustainable Future

One of the Simple Tools for Effective Performance (STEP) Guide Series



http://www.epa.gov/safewater/smallsystems

http://www.epa.gov/ogwdw/smallsystems/pdfs/guide_smallsystems_final_ratesetting_guide.pdf







https://www.epa.gov/dwcapacity/asset-management-resources-small-drinking-water-systems

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Asset Management Resources for Small Drinking Water Systems

Asset management is the practice of managing infrastructure capital assets to minimize the total cost of owning and operating them, while delivering the service level customers desire. This management framework has been widely adopted by the water sector as a means to pursue and achieve sustainable infrastructure.

The documents and tools below explain the benefits of asset management and ways to implement specific asset management practices for small systems.

You may need Adobe Reader to view files on this page. See EPA's <u>About PDF page</u> to learn more.



Asset Management: A Best Practices Guide

(PDF) 1/ no 2/1 K April 2008 EDA 816-E-08-01/





https://www.epa.gov/sites/production/files/2016-04/documents/am tools guide may 2014.pdf











Resource Webpage for Capital Planning www.efc.sog.unc.edu/ Search for "Capital Planning"

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Environmental Finance blogs http://efc.web.unc.edu/

or http://efcnetwork.org/small_systems_blog/



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★ > KEY FINANCIAL INDICATORS FOR WATER SYSTEMS: REVENUE STABILITY





The Revenue Ups and Downs of the Water Business



🖹 Key Financial Indicators for Water Systems: Revenue Stability



Written by: David Tucker

David Tucker is a Project Director at the Environmental Finance Center at the University of North Carolina at Chapel Hill.







Small water systems: www.EFCNetwork.org





Financing for the Future: Financial Longevity for Municipal Operations

Shadi Eskaf

Senior Project Director

Environmental Finance Center at the University of North Carolina, Chapel Hill

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http://EFCNetwork.org



