



Smart Management for  
Small Water Systems

# Setting the Right Rates for Your Water System

McHenry, IL  
September 29, 2017



UNC  
ENVIRONMENTAL  
FINANCE CENTER



American Water Works  
Association

*This program is made possible under a cooperative agreement with the US EPA.*



# Housekeeping



## About the Environmental Finance Center Network (EFCN)

The Environmental Finance Center Network (EFCN) is a university-based organization creating innovative solutions to the difficult how-to-pay issues of environmental protection and improvement. The EFCN works with the public and private sectors to promote sustainable environmental solutions while bolstering efforts to manage costs.

## The Smart Management for Small Water Systems Program

This program is offered free of charge to all who are interested. The Program Team will conduct activities in every state, territory, and the Navajo Nation. All small drinking water systems are eligible to receive free training and technical assistance.

## What We Offer

Individualized technical assistance, workshops, small group support, webinars, eLearning, online tools & resources, blogs

# Small Systems Program Team

- Environmental Finance Center at The University of North Carolina at Chapel Hill
- Environmental Finance Center at Wichita State University
- EFC West
- New England Environmental Finance Center at the University of Southern Maine
- Southwest Environmental Finance Center at the University of New Mexico
- Syracuse University Environmental Finance Center
- Environmental Finance Center at the University of Maryland
- American Water Works Association (AWWA)



UNC  
ENVIRONMENTAL  
FINANCE CENTER



WICHITA STATE  
UNIVERSITY

HUGO WALL SCHOOL  
OF PUBLIC AFFAIRS

*Environmental Finance Center*



EFCWest

*Environmental Finance Center West*



New England  
Environmental  
Finance Center



SOUTHWEST  
ENVIRONMENTAL  
FINANCE CENTER



Environmental  
Finance  
Center

*Syracuse University*



ENVIRONMENTAL  
FINANCE CENTER



American Water Works  
Association

# Areas of Expertise



Asset Management



Rate Setting and Fiscal Planning



Leadership Through Decision-making and Communication



Water Loss Reduction



Energy Management Planning



Accessing Infrastructure Financing Programs



Workforce Development



Water Conservation Finance and Management



Collaborating with Other Water Systems



Resiliency Planning



Managing Drought



# Quick Introductions

1. Name?
2. Organization?
3. Responsibility?
4. Details on your water system
5. What are you most proud of at your water system?
6. What is your biggest issue?



# Workshop Objectives

- Understand common rate setting objectives for water systems
- Learn how to structure rates to meet those objectives
- Provide forum for sharing finance and management perspectives, ideas, and experiences



# Agenda

- Rate setting objectives
- Calculating costs for your water system
- Setting rates that cover the full cost of operations
- Achieving other system objectives



# Rate Setting Objectives

Glenn Barnes

Environmental Finance Center

The University of North Carolina at Chapel Hill

919-962-2789

[glennbarnes@sog.unc.edu](mailto:glennbarnes@sog.unc.edu)



# Session Objectives

- Understand common types of rate setting objectives
- Learn how to match rate structure elements with rate setting objectives

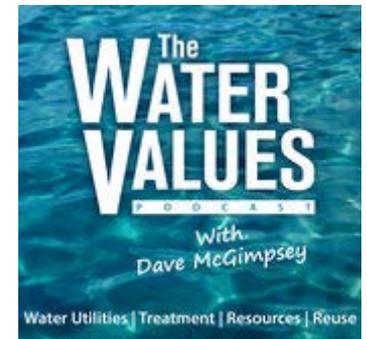


Why are rates so important?

# Let's hear from an expert



Dave McGimpsey interviews George Hawkins, CEO of DC Water, on the Water Values Podcast (Change Leadership episode)



<http://www.podcasts.com/the-water-values-podcast-44/episode/change-leadership-with-dc-water-ceo-george-hawkins>



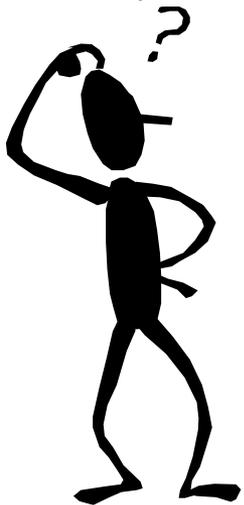


Rates are the primary way that we as water systems “communicate” with our customers

Here’s a question we hear often...



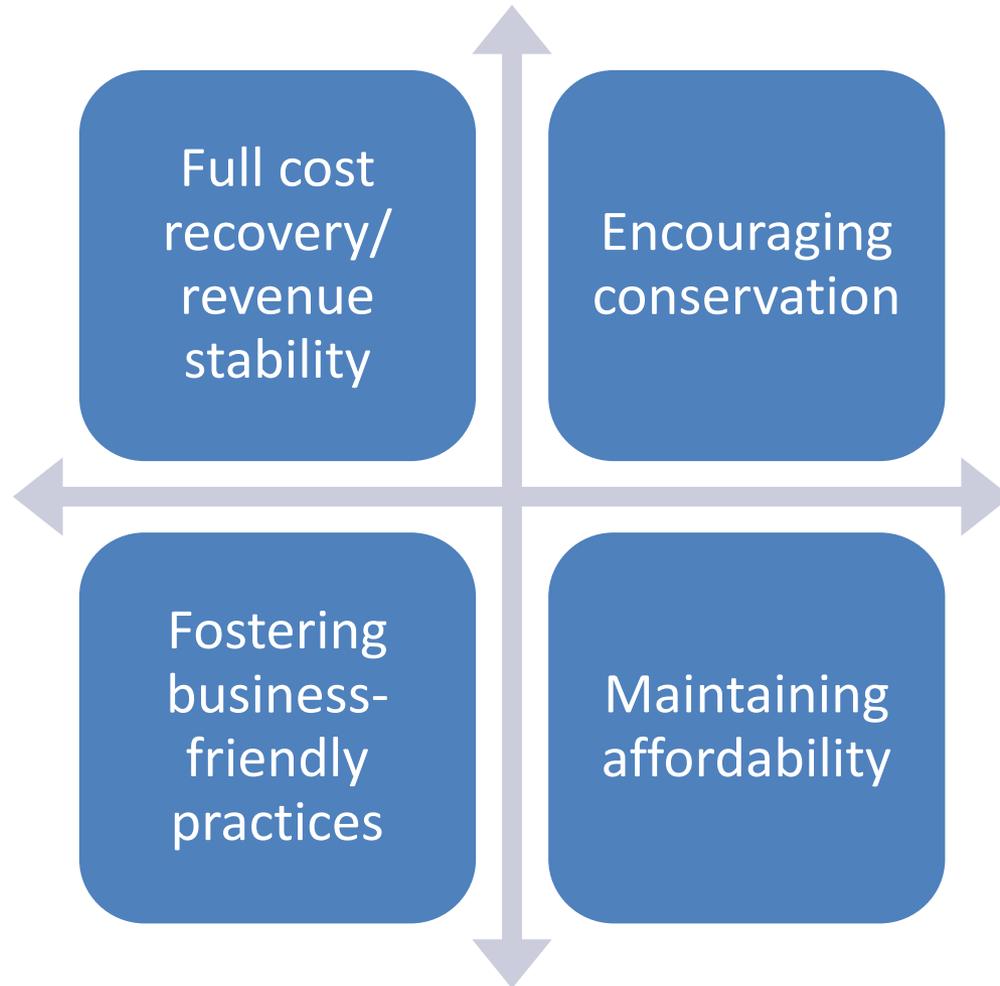
Are our  
rates right?

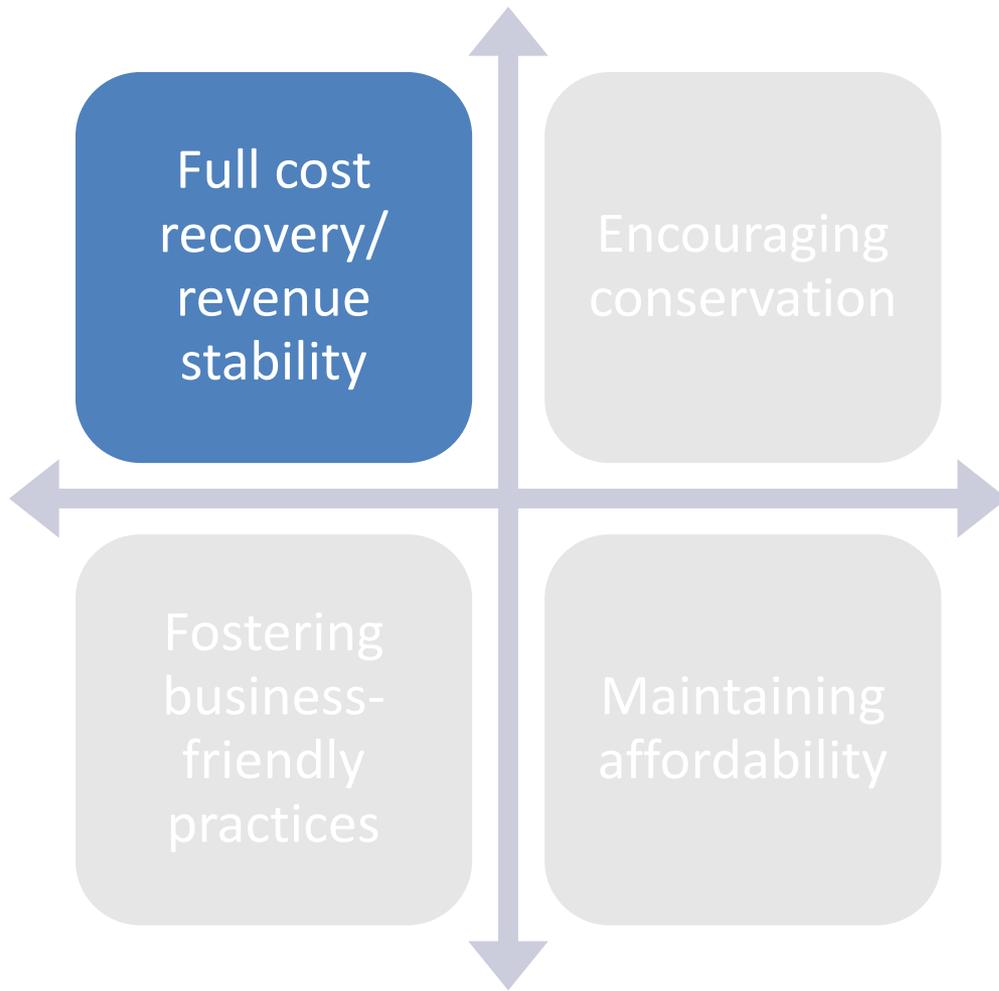


It depends...



# Rate Setting Objectives





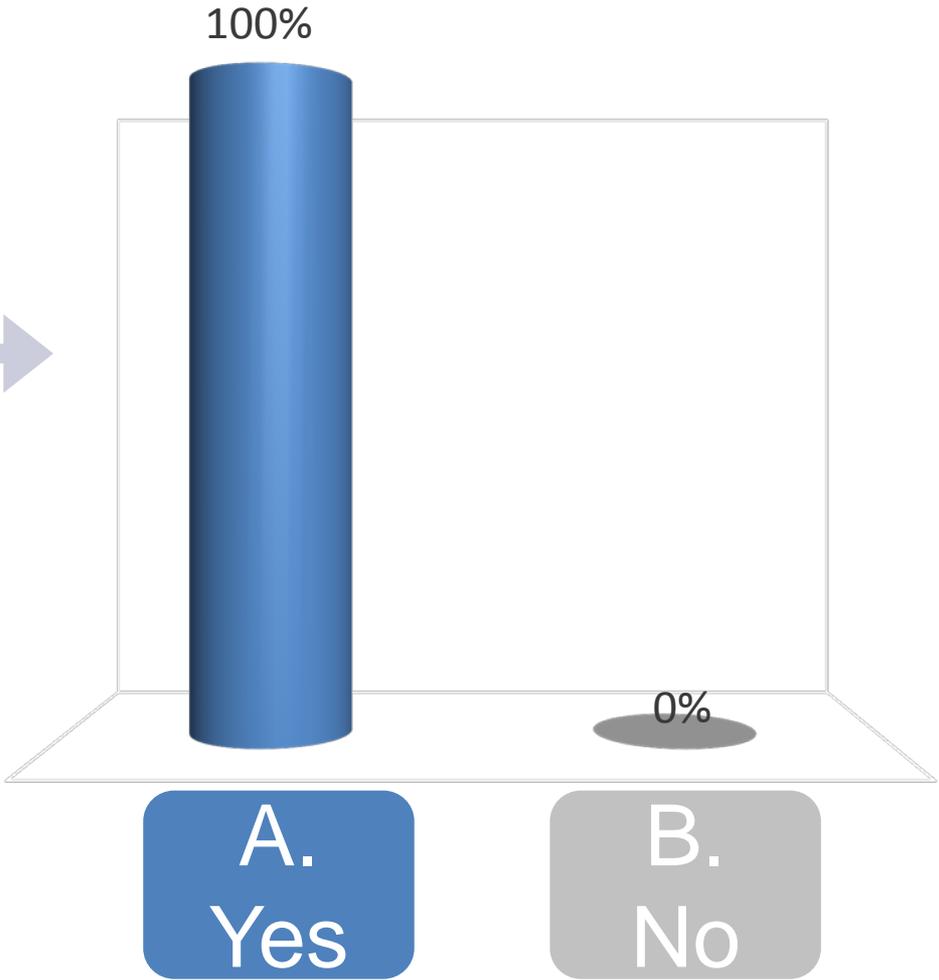
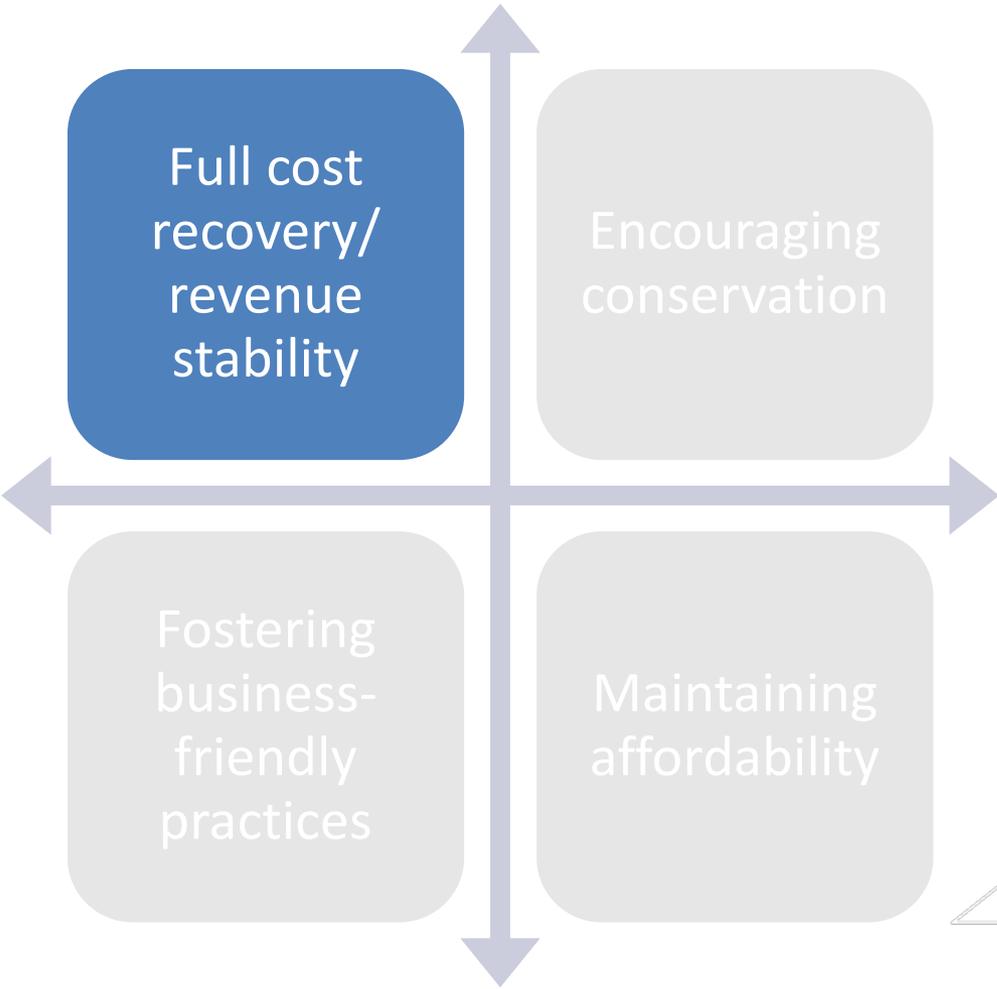
Bring in enough revenue to cover the full cost of running the water system:

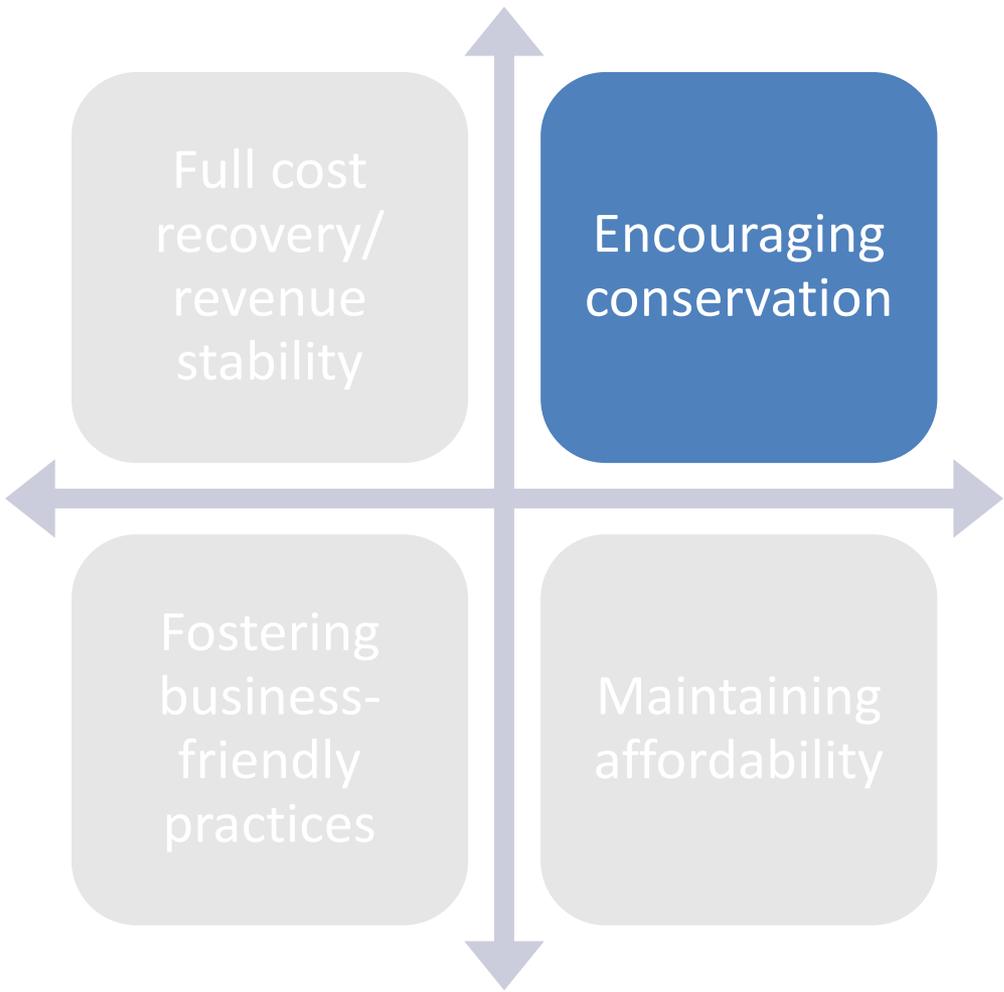
- O&M
- Capital needs
- Debt service

Why do this?



# Important to your water system?



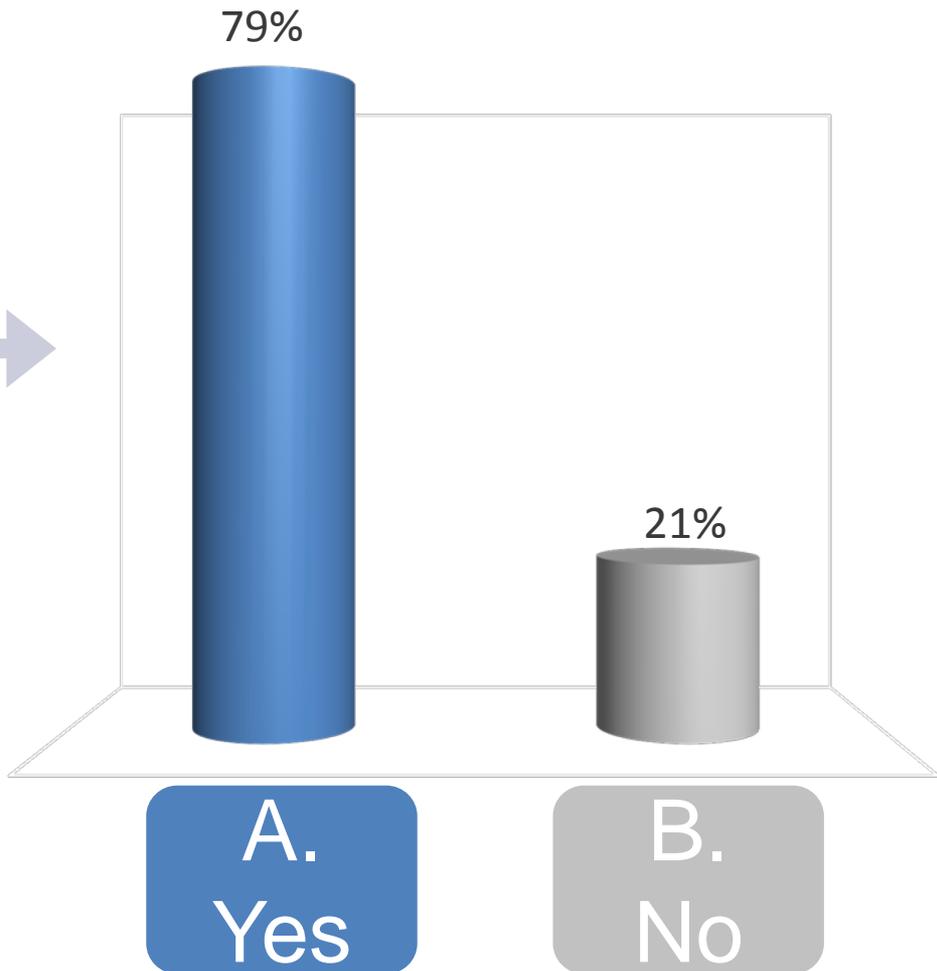
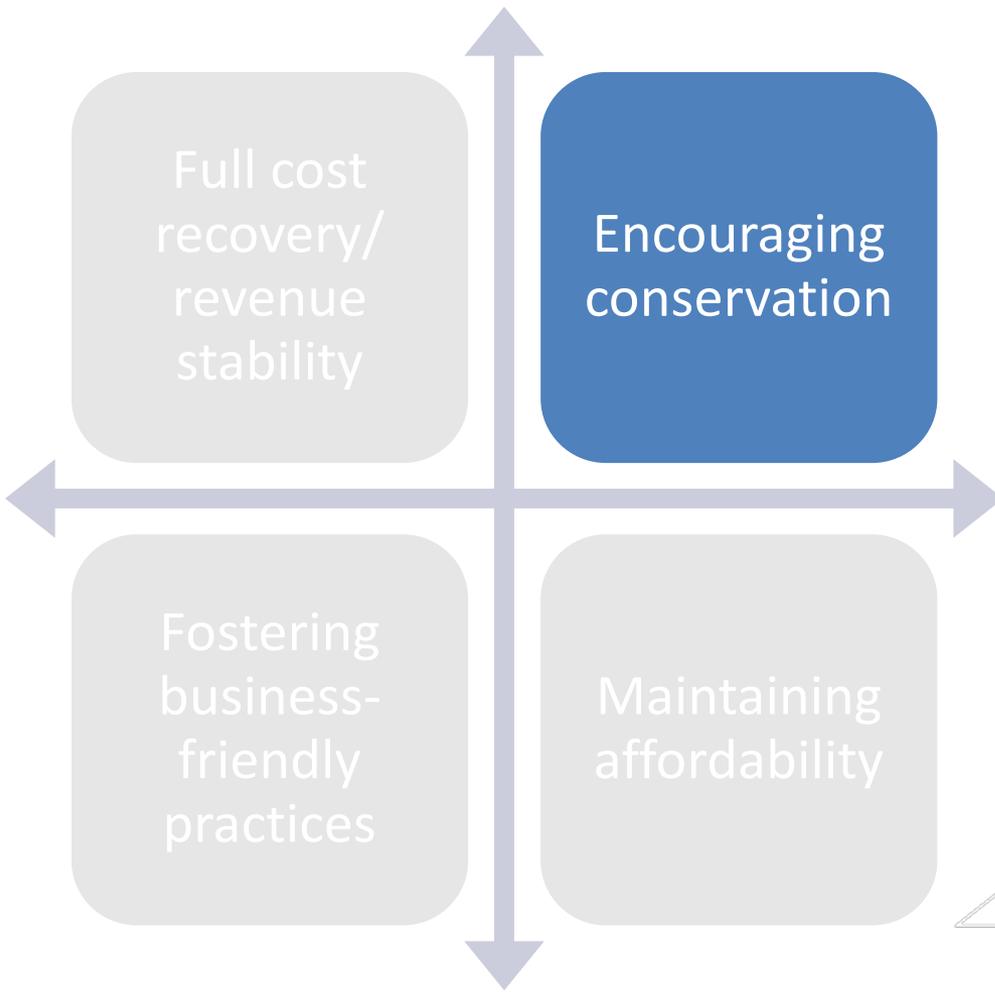


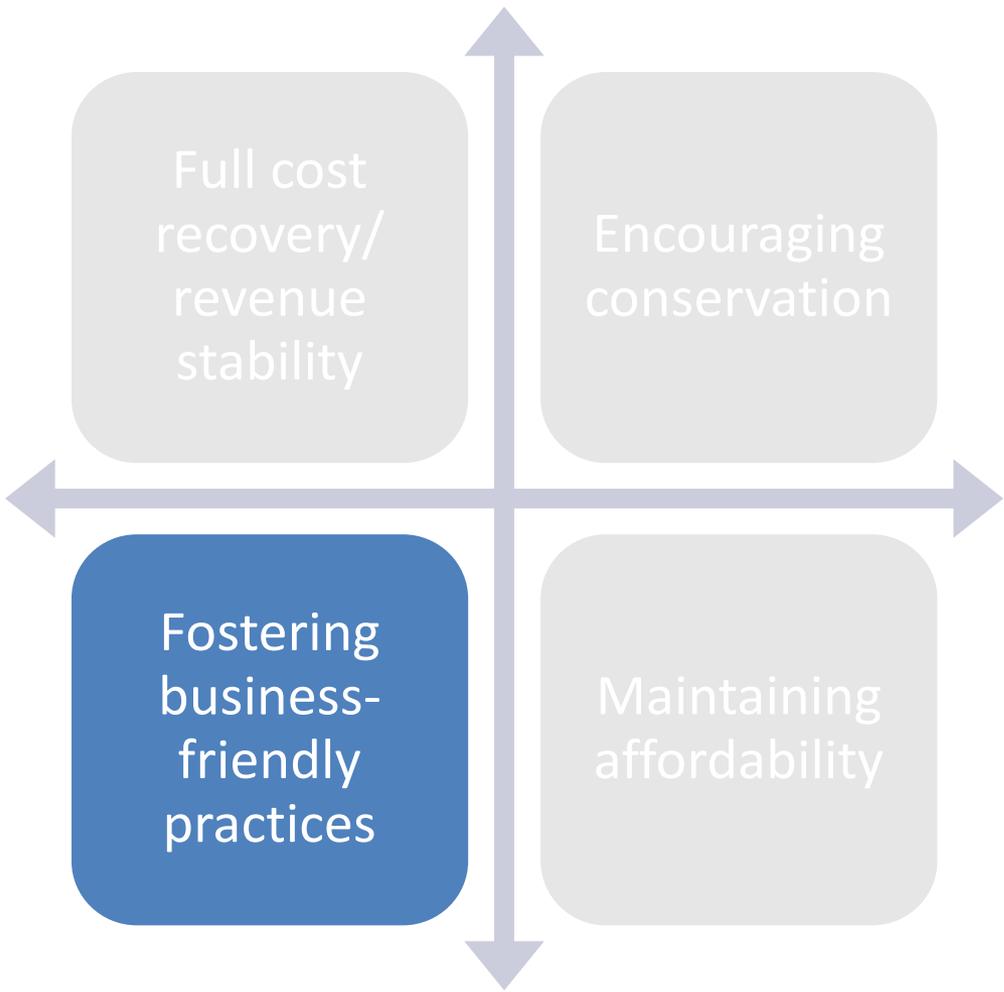
Use pricing to encourage customers to reduce their water consumption

Why do this?



# Important to your water system?



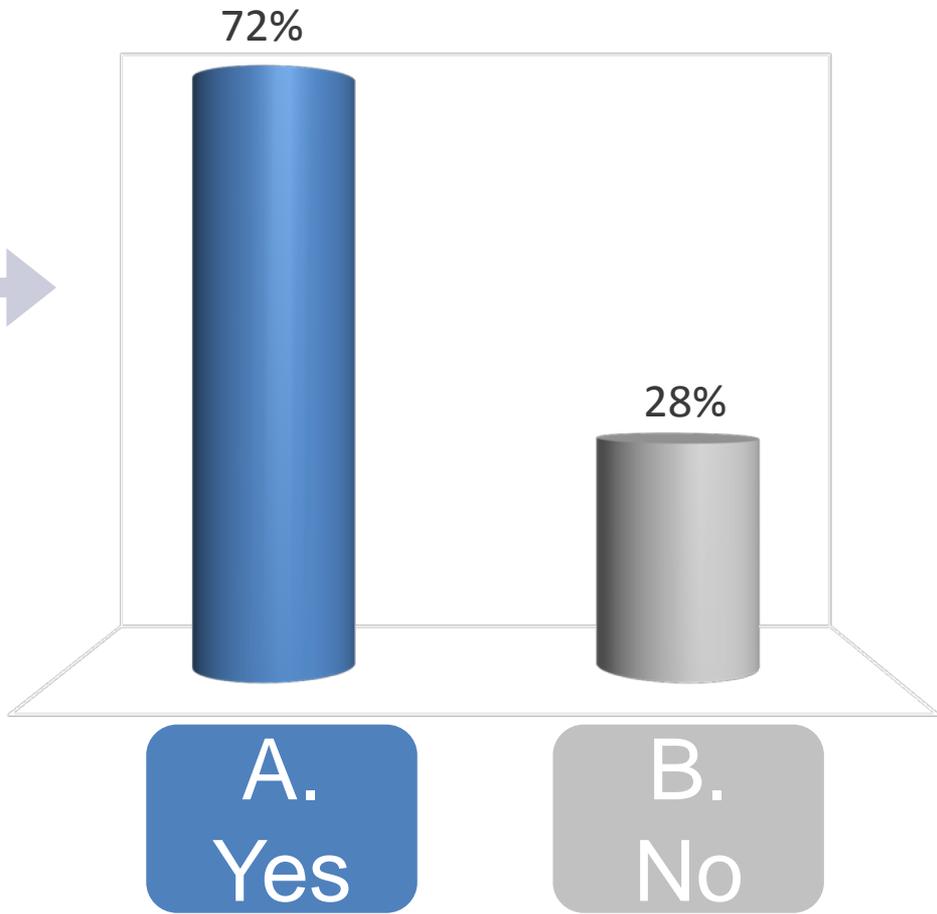
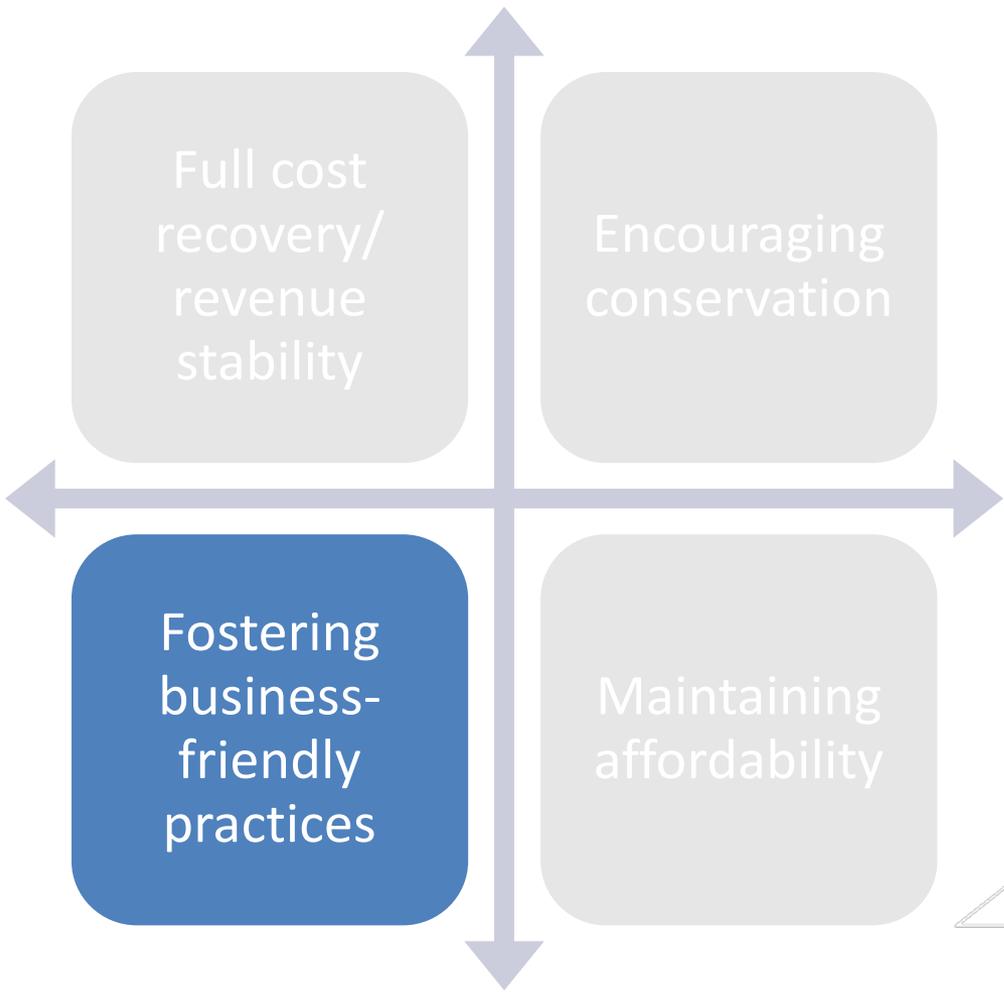


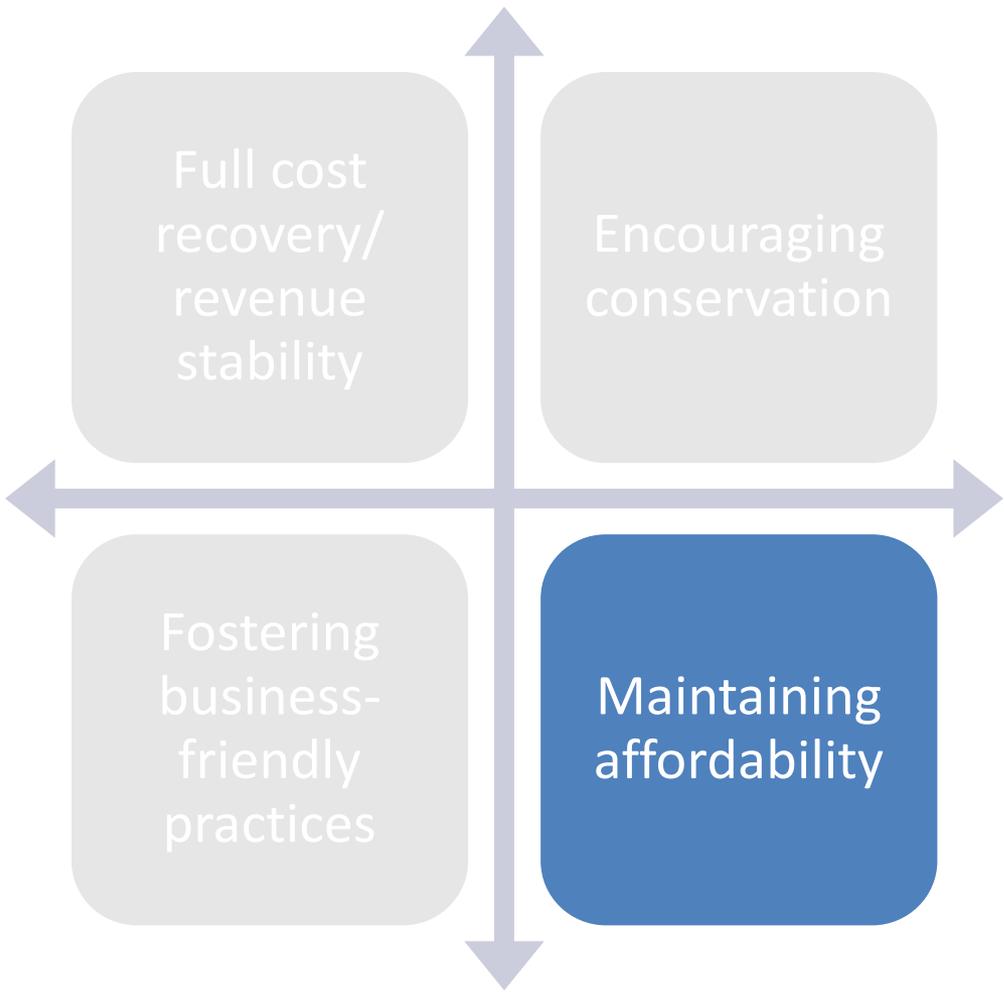
Use pricing to encourage businesses and agriculture to locate to your community or stay in your community

Why do this?



# Important to your water system?



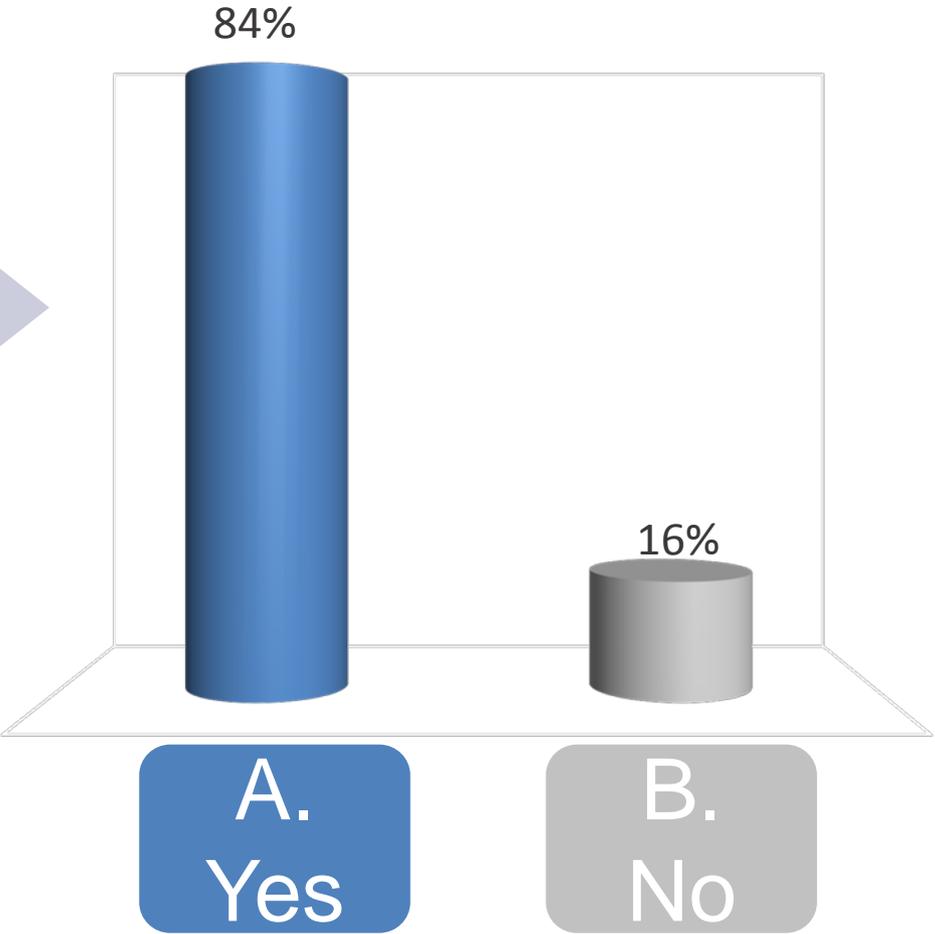
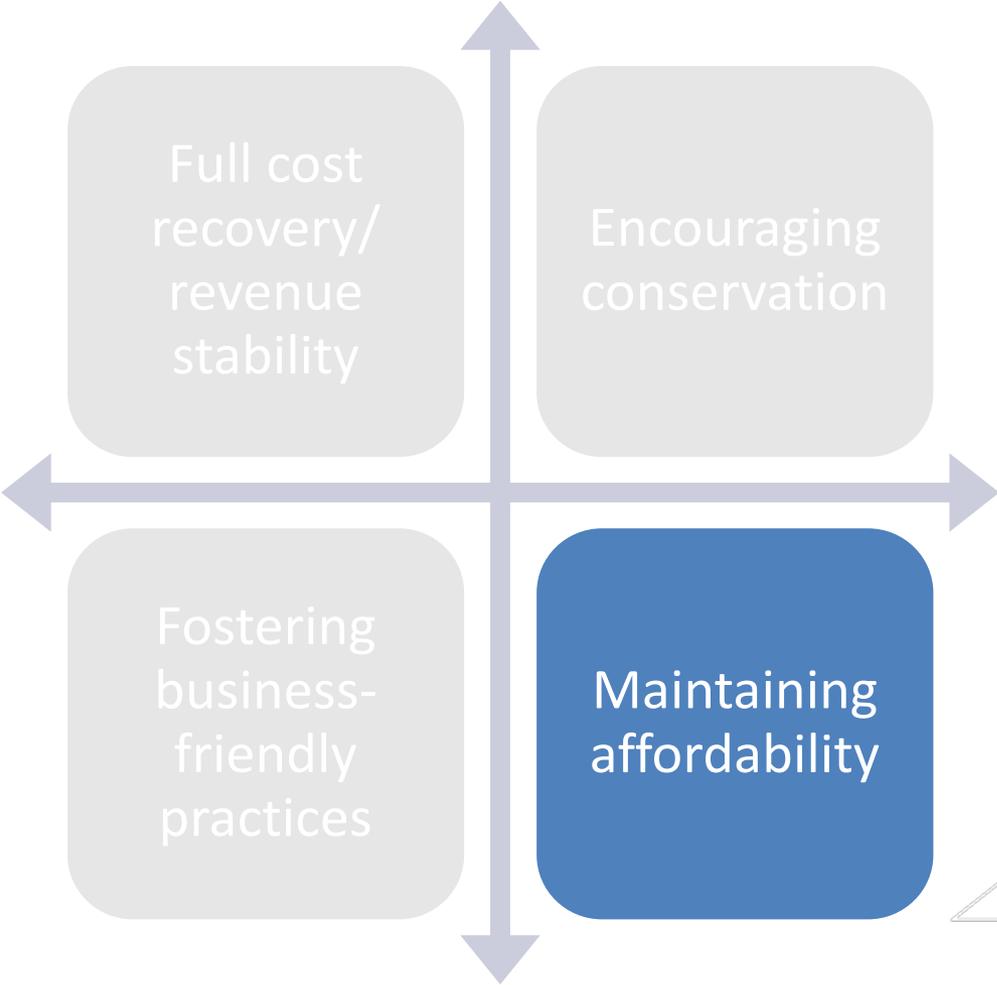


Ensure that all customers in your water system are able to afford enough water to live on

Why do this?



# Important to your water system?

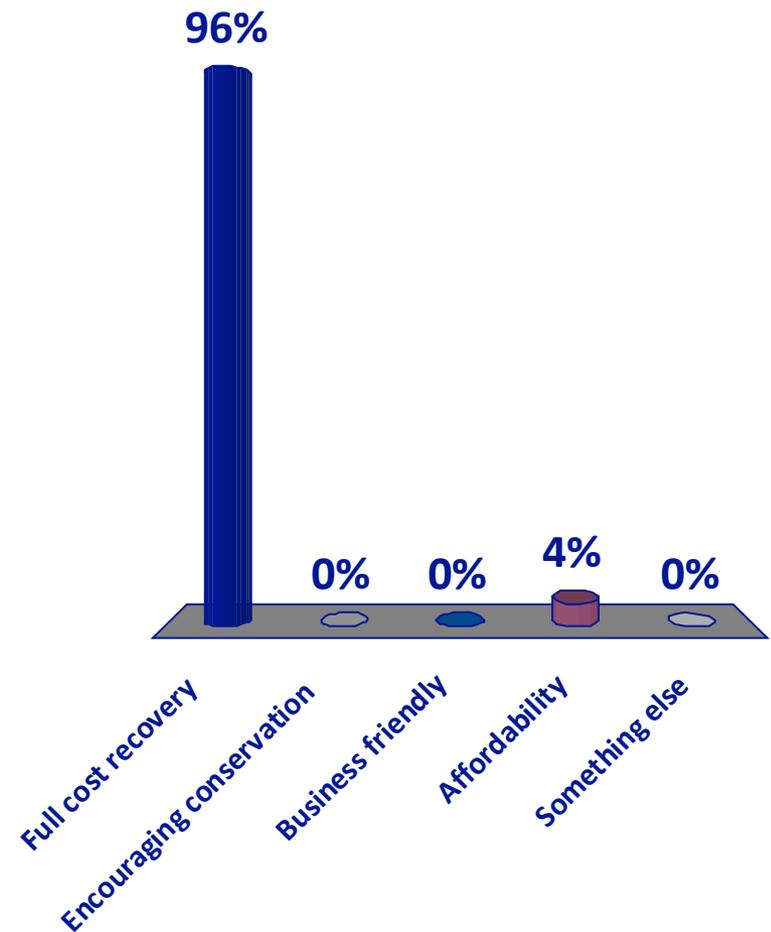




Other objectives?

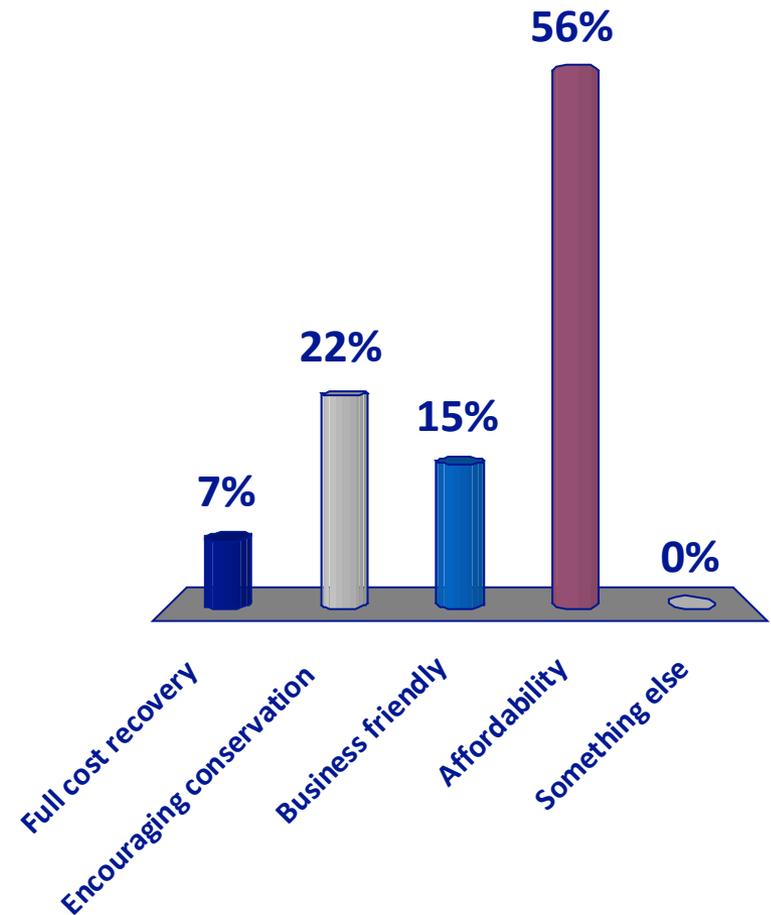
# What is your #1 objective?

- A. Full cost recovery
- B. Encouraging conservation
- C. Business friendly
- D. Affordability
- E. Something else

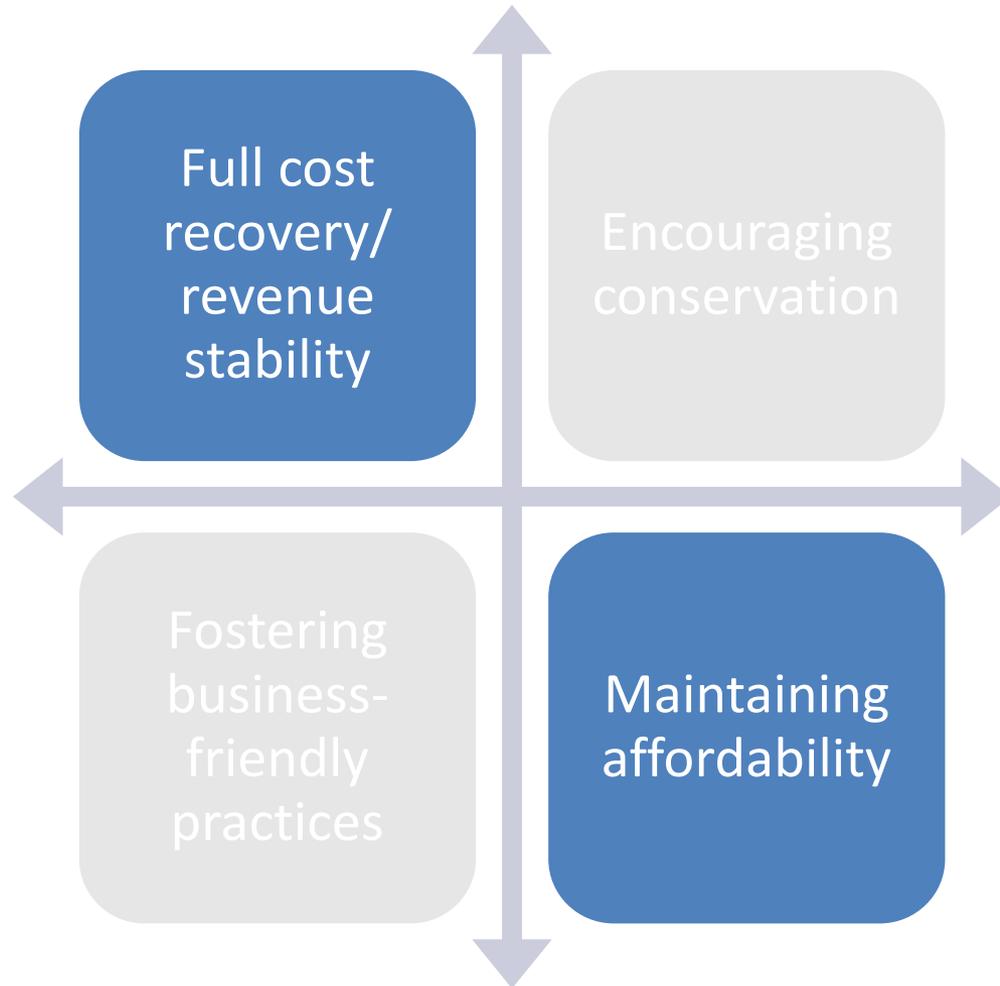


# What is your #2 objective?

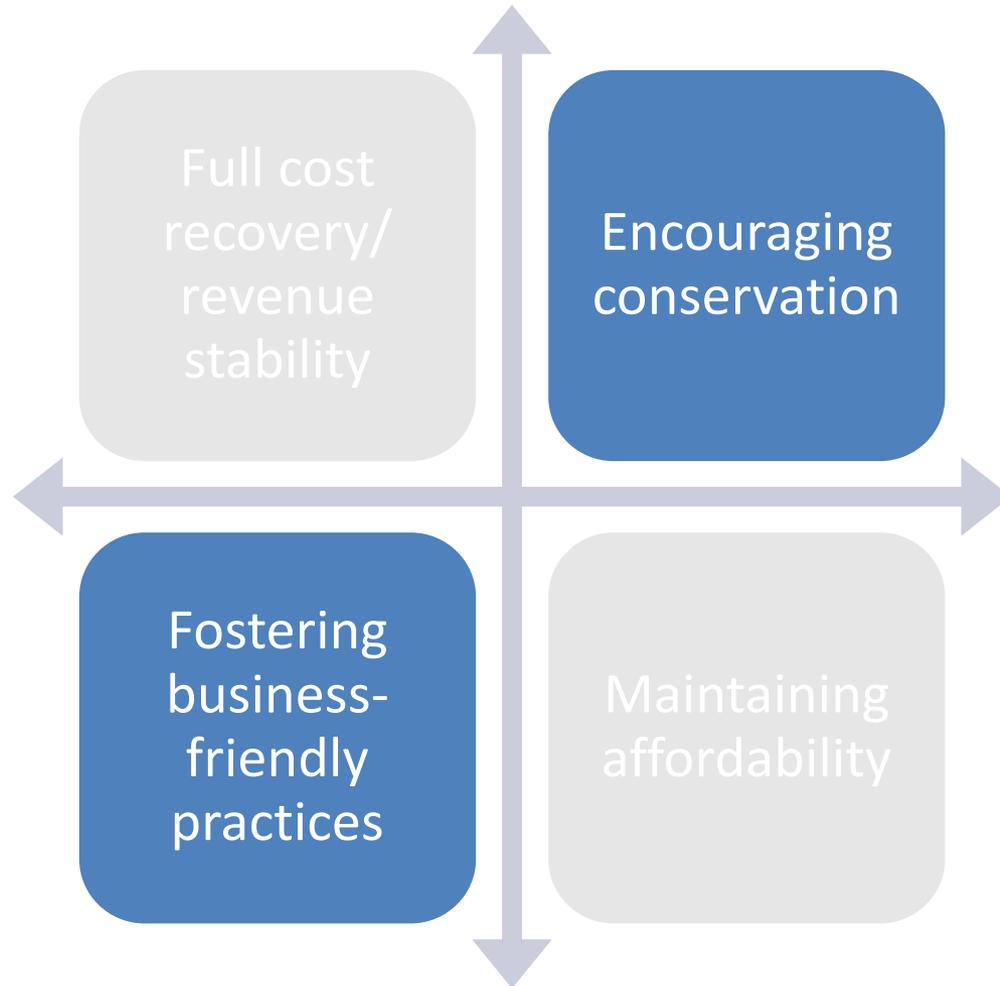
- A. Full cost recovery
- B. Encouraging conservation
- C. Business friendly
- D. Affordability
- E. Something else



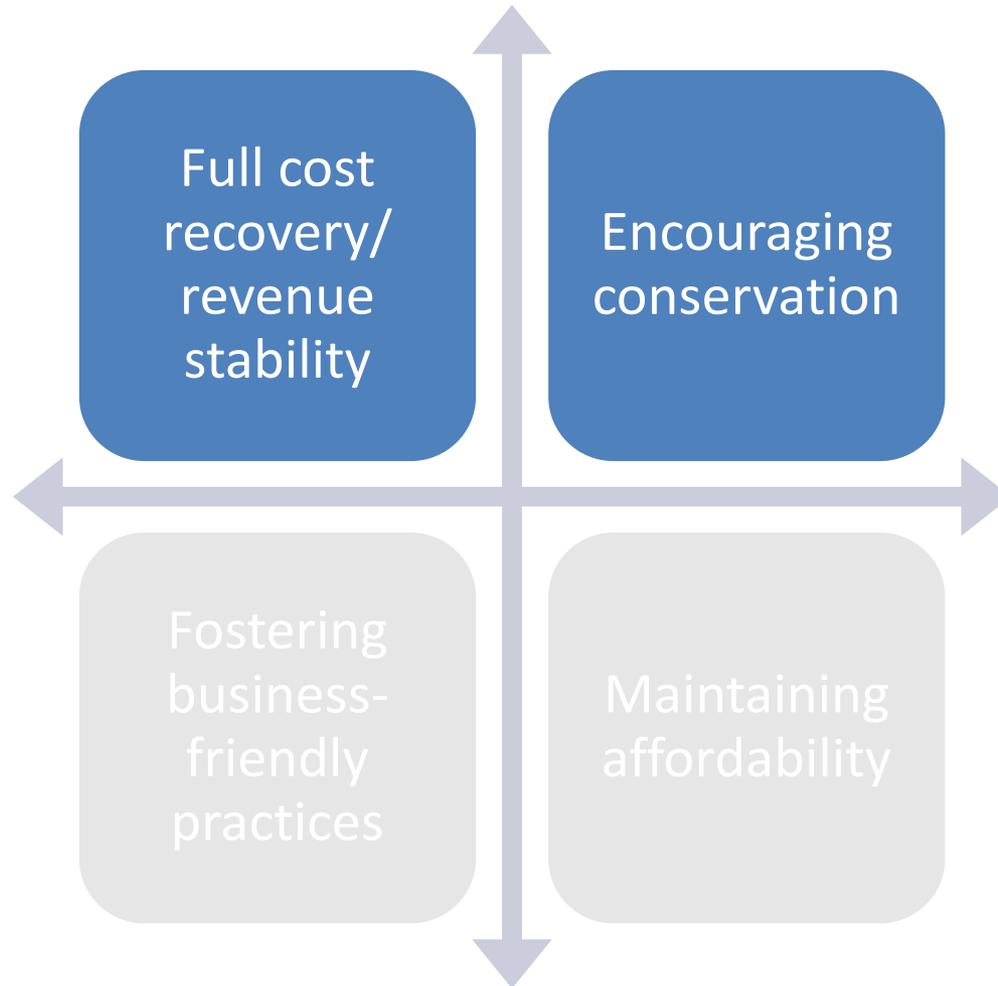
# Competing Objectives



# Competing Objectives



# Competing Objectives





# Rate Setting Objectives

Your rate structure is a tool to help you meet your rate setting objectives

- Frequency of billing
- Base charges and allowances
- Volumetric charges

# Rate structures in the room today





**Exercise:**

**Matching rate setting objectives  
and rate structures with the  
circumstances of small water  
systems**

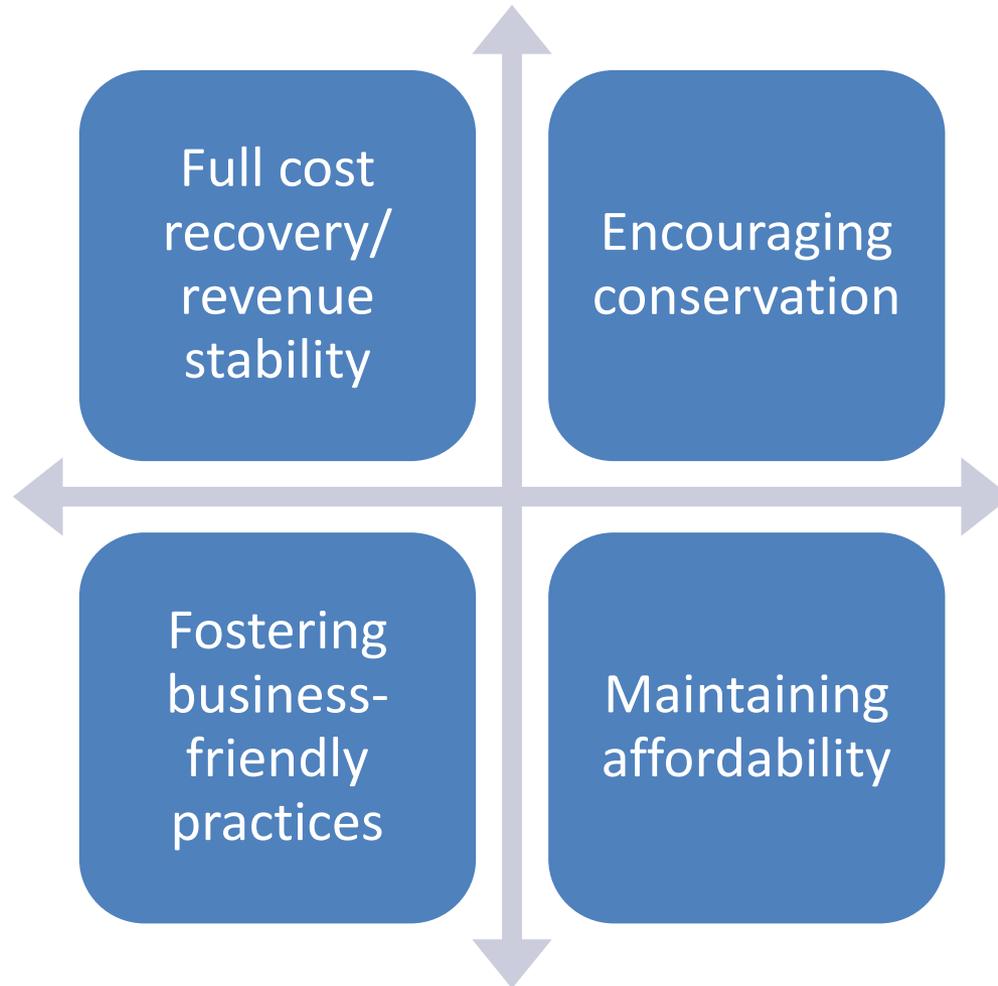


# Scenario 1

Rural county with customers disbursed over a very large geographic area

- Income levels match state/federal MHI
- Almost all residential
- Population steady
- Water supply is plentiful, and it rains a lot
- Only 10 percent of customers use more than 10,000 gallons per month

# Which Rate Setting Objectives?





# Rate structures for all customers

1. Flat charge for unlimited use
2. Increasing block
3. Decreasing block with large first block
4. High base charge, low uniform
5. Low base charge, high uniform

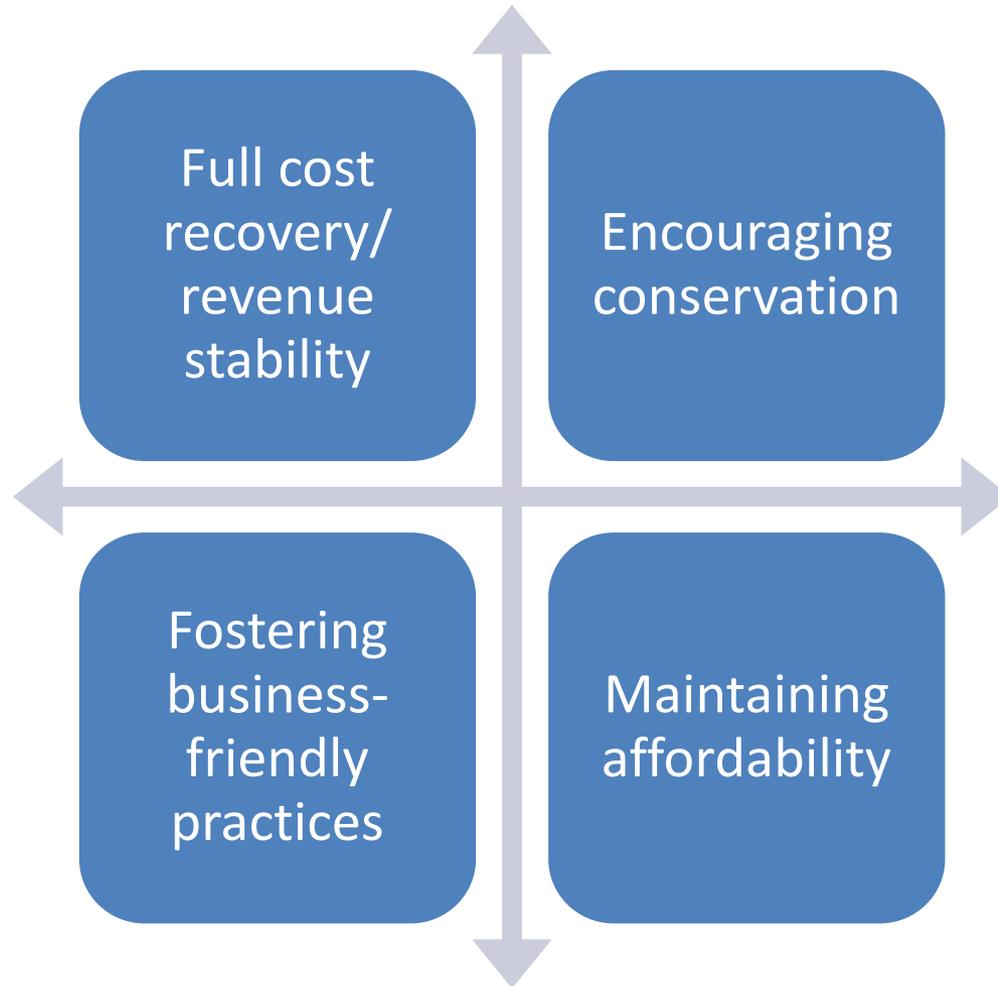


# Scenario 2

## Small town

- 25% of customers under poverty line
- Mix of residential and commercial customers with one light industrial account
- Water supply is plentiful, and it rains a lot. For each account, usage is fairly stable month to month.

# Which Rate Setting Objectives?





# Rate structures for all customers

1. Flat charge for unlimited use
2. Increasing block
3. Decreasing block with large first block
4. High base charge, low uniform
5. Low base charge, high uniform

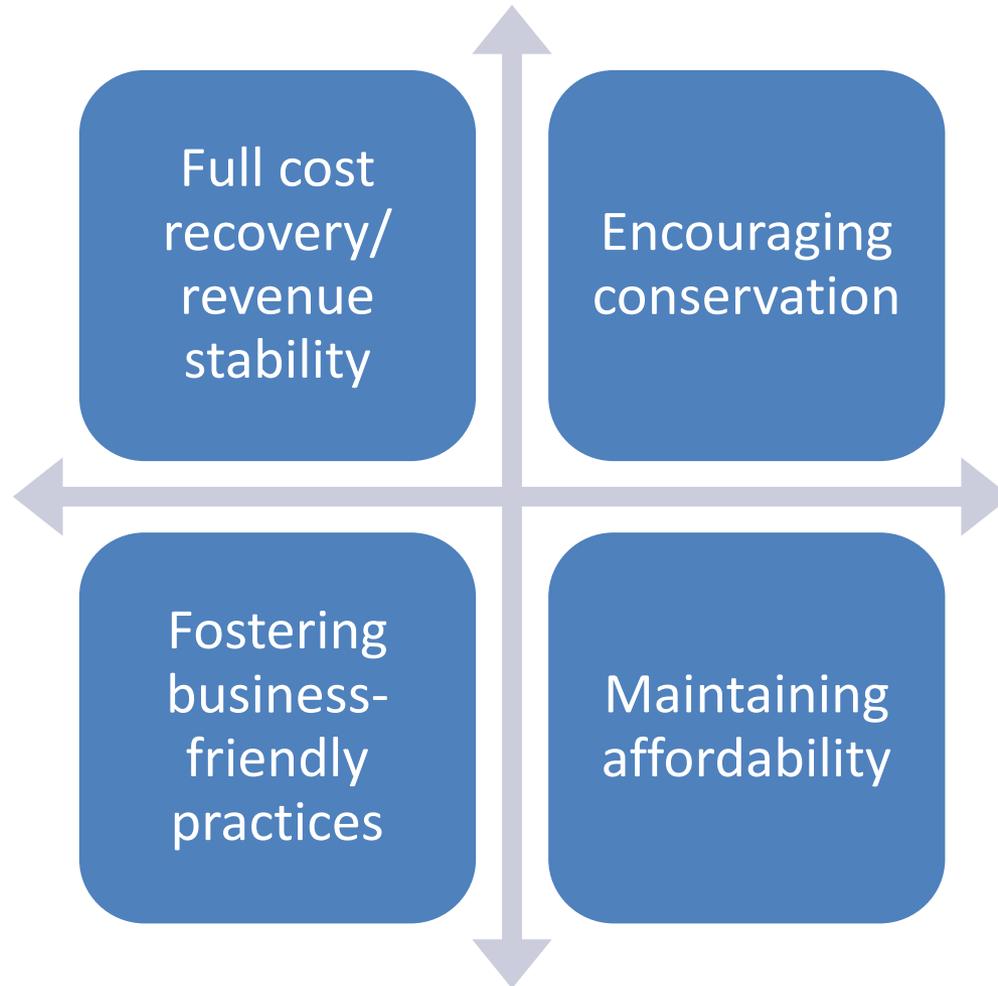


# Scenario 3

Municipal system with high growth

- Mix of townhouses, single family residential households, and small business customers
- Peak demands are reaching 90% of supply capacity
- County has experienced two droughts in last 10 years and implemented mandatory restrictions
- Affluent community with lots of single family households with large lot sizes irrigating lawns

# Which Rate Setting Objectives?





# Rate structures for all customers

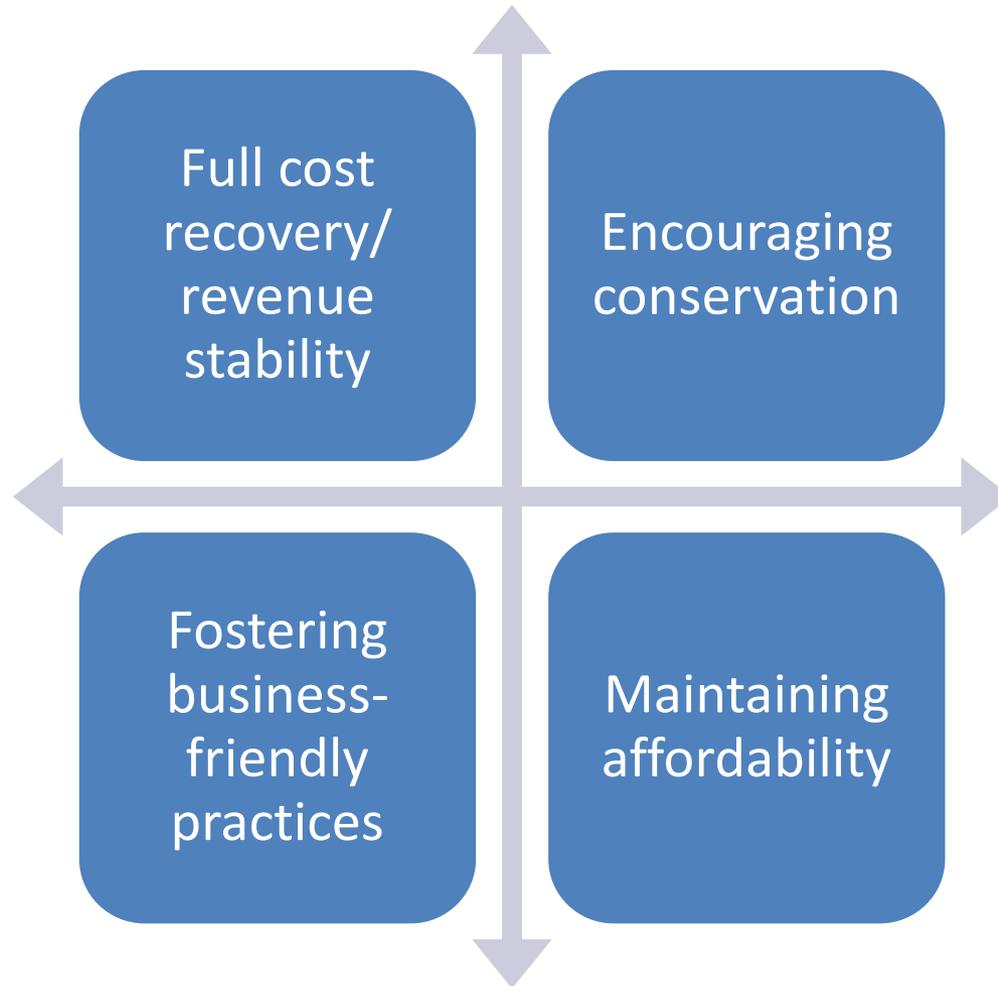
1. Flat charge for unlimited use
2. Increasing block
3. Decreasing block with large first block
4. High base charge, low uniform
5. Low base charge, high uniform



# Scenario 4

- Town that has recently lost their only two industrial customers which had accounted for 40 percent of total demand
- After industrial customers left, most of the recently unemployed departed, leading to a population decline of 15 percent.
- Significant rate increases over the past few years have lowered average water use
- Remaining customers are mostly residential with average household incomes

# Which Rate Setting Objectives?





# Rate structures for all customers

1. Flat charge for unlimited use
2. Increasing block
3. Decreasing block with large first block
4. High base charge, low uniform
5. Low base charge, high uniform