

State Revolving Fund (SRF) 2015



COLORADO

Department of Public Health & Environment





COLORADO Department of Local Affairs

Division of Local Government

State Revolving Fund Program

- Low interest loan program to finance the design and construction of public drinking water and wastewater infrastructure projects.
- Direct loans for projects up to \$2.5 million
- Leveraged loans for projects greater than \$2.5 million
- Loan terms up to 30 years
- Loan application deadlines: Jan. 15, Feb. 15, April 15, June 15, Aug. 15, Oct. 15, and Nov. 15.



SRF process improvement

Lean Initiative Dec. 2012 to address:

- Time and data entry error on eligibility survey. *Electronic survey developed in 2013 reduced by 120 hours.*
- Unclear expectations and guidance for borrowers. Updated materials to simplify requirements.
- Redundant information requested and reviewed. *Streamlined applications and forms*.
- Unliquidated federal dollars due to stagnant projects. *Pre-qualification and pre-application steps*.
- Different systems and tracking methods increased hand-offs. Integrated system coming to reduce hand-offs and improve communication.



SRF future state changes

- Eligibility Survey.
- SRF agencies screen applicants/projects prior to application submission.
 - Mandatory pre-qualification form and pre-application meeting.
- Project Needs Assessment (PNA) reduces redundancies in PER, TMF, design, and loan application.
 - Offers self certification design for eligible portions.
 - Incorporates TMF questions for drinking water projects.
- Required pre-application steps.
- Planning grants and design and engineering grants.
 - Increased grant limits to assist application requirements (PNA, environmental, and design).
 - Conditions to continue project via SRF loan program.
- Added application deadlines and revised loan application.
- Integrated system.



SRF application steps





Pre-application steps

- Applicant completes annual Eligibility Survey.
- Applicant completes Pre-Qualification Form.
- SRF agencies convene pre-application meeting with applicant to review Pre-Qualification Form.
- If SRF agencies agree to accept application:
 - ✓ If applicant meets criteria, SRF agencies make Planning Grant recommendation.
 - ✓ Applicant must submit PNA to division for technical review.
 - ✓ Site location, PELs, PDR and/or BDR must be submitted to the division for technical review.
 - ✓ All technical and environmental issues must be resolved before loan application is accepted.

Applicant has green light to apply!







Eligibility Survey

- Survey must be completed annually.
 - If a survey is not submitted, the entity will not be included on the Project Eligibility List the following year; will delay funding significantly.
- Annual updates will be detailed in the instructions.
- Capital Improvement Needs section:
 - Check ALL actual needs and provide estimated costs.
 - Boxes not checked means those items will not be included on the eligibility list; which means they could not be included for funding.
- Form can be completed either online or on the computer and must be submitted electronically (either through the internet or via email).
- Hand written forms will not be accepted.
- Contact Erick Worker (303) 692-3594 <u>erick.worker@state.co.us</u>







Pre-qualification review







Financial analysis

•Credit worthiness

•Legal authority

Project budget

•Financial need

Socioeconomic trends

•Water and sewer rates

SRF eligibility assessment

Water quality and public healthAffordability

•Compliance

•Source protection and conservation

Sustainability indicators

Preliminary environmental determination

Determination may change based on PNA requiring further action by owner.



Pre-application meeting

- Mandatory meeting with SRF agencies to discuss prequalification review will be conducted 4-6 weeks after the pre-qualification form is submitted.
- Discuss financial analysis, SRF eligibility, and preliminary environmental determination.
- Learn about loan types and grant assistance.
- Discuss application and loan approval process.



SRF primary requirements

Planning and Design

- Architectural and Engineering (A/E) Procurement *
- Environmental review PNA
- Project cost and effectiveness evaluation wastewater project only **
- Project water and energy efficiency analysis wastewater project only **

Loan agreement

- General Accepted Accounting Principles (GAAP) compliant*
- Fiscal Sustainability Plan (FSP) wastewater project only*

Plans and specifications

- Davis-Bacon
- American Iron and Steel
- Disadvantaged Business Enterprise
- Debarment and suspension
- Occupational safety and health



*effective Oct. 1, 2014 **effective Oct. 1, 2015

After the pre-application meeting

- Entity will receive a pre-qualification review letter from the division.
 - SRF application recommendation.
 - Grant assistance recommendation.
- Projects approved to apply can begin working on the project needs assessment and environmental checklist.



Loan candidate

- Governmental agency
- Voter authorization in place
- Resolved parity issues
- Resolved TABOR issues
- Ability to pledge appropriate revenue
- Three month operations and maintenance reserve
- Environmental issues mitigated
- Approved technology







Project needs assessment (PNA)

- Takes the place of the Preliminary Engineering Report (PER) and the Technical, Managerial, and Financial Analysis (TMF)*.
- Builds upon information provided in Pre-Qualification Form.
- Provides standardized format that helps applicant provide what is needed and eases technical review.
- Required to be prepared by a Professional Engineer.

*TMF requirements are for drinking water projects only.







Design review process

- Types of Design Review:
- Standard Review
- Streamlined review
- Self-Certification



Self certification projects

Drinking Water projects eligible for self certification include:

- distribution system piping
- ✓ pump station without integral treatment

valves, hydrants, and/or meters

Wastewater projects eligible for self certification include:

 ✓ Collection system piping (gravity mains less than 24" in diameter)

✓ All non-point source projects



PNA review



Engineering

Conformance with state design requirements and SRF eligibility.

Projects choosing to self certify must complete the selfcertification section in the PNA.



Environmental

Environmental determinations may include:

 Categorical Exclusion
 Environmental Assessment / Finding of No Significant Impact
 Environmental Impact
 Statement / Record of Decision

Public meeting requirement.



Technical, managerial, and financial

System required to demonstrate the ability to provide safe drinking water to customers (EPA).

Local Assistance Unit offers free training and technical assistance to small drinking water facilities. 303-692-3665.





Grant assistance

Planning grants

- Up to \$10k per project.
- Eligible projects:
 - 10k population or less.
 - Median Household Income 80% or less than state MHI.
 - On Eligibility list or being added.
 - 20% Match Requirement.
- Requires completed prequalification form and pre-application meeting.
- Benefits
 - Financial assistance to complete Project Needs Assessment (PNA), create improvement district, and/or conduct environmental assessment.
 - Costs that exceed the \$10k may be reimbursed through the design and engineering grant.



Grant assistance

Design and engineering grants

- Amount up to \$250k depending on project.
- Eligible projects:
 - 10k population or less
 - Median Household Income 80% or less than state MHI
 - On Eligibility list or being added
 - 20% Match Requirement
- Requires completed and approved project needs assessmentincludes TMF and environmental determination.
- Benefits
 - Financial assistance *prior* to SRF loan application.
 - Match will be reimbursed following SRF loan approval.



Median Household Income (MHI)

- DOLA utilizes data derived from American Community Survey (ACS).
- Income surveys may be available for eligible projects that are clearly defined.
- 2015 changes to affordability criteria per EPA requirement.
 Defined by unemployment, population, income, and additional data.

Colorado MHI \$58,433 80% \$46,746

2009-2013 American Community Survey 5-yr





COLORADO Department of Public Health & Environment

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Updated 4/29/2015

SRF Agency Contacts



Project Management





Financing

Outreach

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